

**IN THE UNITED STATES DISTRICT COURT FOR THE  
WESTERN DISTRICT OF TEXAS  
EL PASO DIVISION**

LEAGUE OF UNITED LATIN AMERICAN  
CITIZENS, SOUTHWEST VOTER  
REGISTRATION EDUCATION PROJECT,  
MI FAMILIA VOTA, AMERICAN GI  
FORUM, LA UNION DEL PUEBLO  
ENTERO, MEXICAN AMERICAN BAR  
ASSOCIATION OF TEXAS, TEXAS  
HISPANICS ORGANIZED FOR  
POLITICAL EDUCATION, WILLIAM C.  
VELASQUEZ INSTITUTE, FIEL  
HOUSTON INC., TEXAS ASSOCIATION  
OF LATINO ADMINISTRATORS AND  
SUPERINTENDENTS, PROYECTO  
AZTECA, REFORM IMMIGRATION FOR  
TEXAS ALLIANCE, WORKERS  
DEFENSE PROJECT, JOSE OLIVARES,  
PAULITA SANCHEZ, JO ANN  
ACEVEDO, DAVID LOPEZ, and DIANA  
MARTINEZ ALEXANDER

*Plaintiffs*

v.

GREG ABBOTT, in his official capacity as  
Governor of the State of Texas; JANE  
NELSON, in her official capacity as Texas  
Secretary of State; and the STATE OF TEXAS

*Defendants.*

Case No. 3:21-cv-00259-DCG-  
JES-JVB

**LULAC PLAINTIFFS' FIFTH AMENDED COMPLAINT  
FOR DECLARATORY AND INJUNCTIVE RELIEF**

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## **I. INTRODUCTION**

1. Plaintiffs are individual registered voters and a coalition of organizations that seek—on behalf of themselves and their members—declaratory and injunctive relief to enforce the Fourteenth Amendment to the United States Constitution and the Voting Rights Act of 1965. Plaintiffs challenge the redistricting plans adopted by the Texas Legislature for the State House, State Senate, Congress and State Board of Education (“SBOE”).
2. The 2020 Census reported that Texas’s population increased by 3,999,944 since 2010. As a result, Texas is the only one of the fifty states to have been apportioned two additional seats in the U.S. House of Representatives.
3. Texas also experienced dramatic internal demographic changes. From 2010 to 2020, Latinos constituted 50% of the population increase in Texas, and racial minorities constituted 95% of the population increase in Texas (including persons who identify as being of more than one race).
4. According to the U.S. Census, from 2010 to 2020, the Hispanic population in Texas increased by 1.98 million, and the White Alone Non-Hispanic (“Anglo”) population in Texas increased by 187,252. The ratio of Latino to Anglo population growth over the decade is greater than ten to one.
5. Based on recent demographic trends, the Texas State Data Center estimates that the Latino population of Texas will match the Anglo population in 2021.
6. On October 15, 2021 and October 16, 2021, the 87th Texas Legislature approved redistricting plans for the Texas House, Senate and SBOE.<sup>1</sup> On October 18, 2021, the 87th Texas

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<sup>1</sup> The redistricting plans enacted by the Texas Legislature are known as H2316, S2168, E2106 and C2193, and are available on the website of the Texas Legislative Council at <https://dvr.capitol.texas.gov/>.

Legislature approved a redistricting plan for Texas congressional districts. On October 25, 2021, Defendant Abbott signed the redistricting plans for Texas House, Senate, Congress and SBOE.

7. On April 27, 2023, the Texas House of Representatives approved a bill ratifying, without any changes, the 2021 redistricting plan for the Texas House (Plan H2316). On May 19, 2023, the Texas Senate approved a bill ratifying, without any changes, the 2021 redistricting plan for the Texas Senate (Plan S2168). Governor Abbott signed the House ratification of the House plan on June 12, 2023; the Senate ratification of the Senate plan became law without the Governor's signature on June 18, 2023.
8. All four statewide redistricting plans discriminate—purposefully and in effect—against Latino voters in violation of the federal Voting Rights Act and the U.S. Constitution. Specifically:
  - a. In the redistricting plan for the Texas House (Plan H2316):
    - i. Defendants failed to create additional Latino citizen voting age majority districts in:
      1. Northwest Harris County, including portions of enacted HD126,<sup>2</sup> HD138, HD139, HD140, HD145, and HD148 in Plan H2316--and encompassing the geographic area including the neighborhoods of Northside / Northline, Hidden Valley and North Houston.
      2. Southeast Harris County, including portions of enacted HD129, HD131, HD144, HD145, and HD147 in Plan H2316—and encompassing the geographic area including the neighborhoods of Gulfton, Gulfgate

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<sup>2</sup> “HD” refers to a Texas House district, “SD” refers to a Texas Senate district, “CD” refers to a congressional district and “ED” refers to a State Board of Education district.

Riverview / Pine Valley, Golfcrest / Bellfort / Reveille and Greater Hobby; and

3. Central Texas, including portions of enacted HD17, HD44, HD45, HD48, and HD51 in Plan H2316—and encompassing a geographic area including portions of Caldwell, Guadalupe, Hays and Travis counties;
- ii. Defendants purposefully manipulated district boundaries to weaken Latino voting strength, such that Latinos do not have an equal opportunity to elect their preferred candidates, in: HD37 and HD118; and
- iii. Defendants systematically and deliberately malapportioned districts in West Texas to favor the interests of communities and voters in the Panhandle and original Tom Green County at the expense of communities and voters in El Paso and the Upper Rio Grande area of West Texas, and to favor Anglo voters at the expense of Latino voters—in violation of the U.S. Constitution.

b. In the redistricting plan for Texas Senate (Plan S2168):

- i. Defendants failed to create additional Latino citizen voting age majority districts in:
  1. the geographic area of Dallas and Tarrant counties, including portions of enacted SD9, SD10, SD12, SD16, SD22, and SD 23 in Plan S2168;
  2. South/Central Texas, including portions of enacted SD5, SD14, SD19, SD21, SD25, and SD26 in Plan S2168—encompassing a geographic area including portions of Bastrop, Bexar, Comal, Caldwell, Guadalupe, Hays and Travis counties; and
- ii. Defendants manipulated district boundaries in SD27 to weaken Latino voting

strength, such that Latinos do not have an equal opportunity to elect their preferred candidates, in SD27.

c. In the redistricting plan for Texas SBOE (Plan E2106):

i. Defendants failed to create an additional Latino citizen voting age majority district in Harris County, including portions of enacted ED4, ED6, ED7, and ED8 in Plan E2106.

d. In the redistricting plan for Congress (Plan C2193):

i. Defendants failed to create Latino citizen voting age majority districts in:

1. the geographic area of Dallas and Tarrant counties, including portions of enacted CD6, CD12, CD24, CD30, CD32, and CD33 in Plan C2193;
2. Harris County, including portions of enacted CD7, CD8, CD18, CD29, and CD38 in Plan C2193; and
3. South/Central Texas, including portions of enacted CD10, CD15, CD17, CD27, CD35, and CD37 in Plan C2193—encompassing a geographic area including portions of Nueces, San Patricio, Bee, Goliad, Karnes, Gonzales, Caldwell, Bastrop, Travis and Williamson counties.

ii. Defendants purposefully manipulated district boundaries to weaken Latino voting strength, such that Latinos do not have an equal opportunity to elect their preferred candidates, in CD15.

iii. Despite the fact that Texas was apportioned two new congressional seats in large part because of Latino population growth over the past decade, Defendants created two new Anglo-majority congressional districts -- one

Republican and the other Democrat.

9. Plaintiffs seek a declaratory judgment that the redistricting plans for the Texas House (Plan H2316), Senate (Plan S2168), SBOE (Plan E2106) and Congress (C2193) violate their civil rights because the plans unlawfully dilute the voting strength of Latinos. Plaintiffs also seek a declaratory judgment that the Texas House redistricting plan (H2316) is unconstitutionally malapportioned. Plaintiffs further seek a declaratory judgment that the redistricting plans H2316, S2168, E2106 and C2193 intentionally discriminate against them on the basis of race and national origin. Plaintiffs seek a permanent injunction prohibiting the calling, holding, supervising, or certifying of any future Texas House, Senate, Congressional and SBOE elections under the redistricting plans. Plaintiffs further seek the creation of Texas House, Senate, Congressional and SBOE redistricting plans that will not cancel out, minimize or dilute the voting strength of Latino voters in Texas. Plaintiffs seek an order subjecting Texas to the preclearance requirement of section 5 of the Voting Rights Act under 52 U.S.C. § 10302(c) (section 3(c) of the Voting Rights Act), and Plaintiffs seek costs and attorney's fees.

## **II. JURISDICTION**

10. Jurisdiction is based upon 28 U.S.C. § 1343(3) & (4), 28 U.S.C. § 1331 & 1343, and 42 U.S.C. § 1983 for causes of action arising from 52 U.S.C. § 10301. Jurisdiction for Plaintiffs' claim for declaratory relief is based upon 28 U.S.C. §§ 2201 and 2202. Jurisdiction for Plaintiffs' claims under the Fourteenth Amendment to the U.S. Constitution is based upon 42 U.S.C. § 1983 and 28 U.S.C. § 1331. Jurisdiction for Plaintiffs' claim for costs and attorney's fees is based upon 42 U.S.C. § 1988 and 52 U.S.C. § 10310(e). Venue is proper in this Court under 28 U.S.C. § 1391(b).



### III. PLAINTIFFS

11. The plaintiff organizations in this case are members of the Texas Latino Redistricting Task Force, an unincorporated association of individuals and organizations committed to securing fair redistricting plans for Texas. The Texas Latino Redistricting Task Force is chaired by one of its members and holds meetings at which the member organizations of the Task Force collectively decide how the Task Force will proceed to protect its members' interests.

a. LULAC Organizational Standing

12. Plaintiff LEAGUE OF UNITED LATIN AMERICAN CITIZENS ("LULAC") is the largest and oldest civil rights volunteer-based membership organization that empowers Hispanic Americans and builds strong Latino communities. LULAC has a national office in Washington, D.C. and a membership office in El Paso, Texas, and it is organized under Texas law. LULAC's mission is to advance the economic condition, educational attainment, political influence, housing, health and civil rights of Hispanic Americans through community-based programs. LULAC's mission includes achieving full and effective political participation by Latinos. Promoting civic participation of Latinos, including voter registration and voting, and ensuring that Latinos cast effective votes, is critical to fulfilling LULAC's mission because political participation by Latinos secures LULAC's public policy goals. To promote civic participation in the communities it serves and to expand Latino political influence, LULAC's members, volunteers and paid staff register eligible Latino voters; host voter registration drives; host voter education forums; participate in issue-focused advocacy, including advocating for single member districting systems and fair redistricting plans; conduct census outreach; and conduct voter registration, education, and non-partisan get-out-the-vote campaigns ("GOTV").

13. Plans H2316, S2168, C2193 and E2106 will force LULAC to divert significant resources from its GOTV, voter registration and community education activities, which are central to its mission, in order to counteract the negative effects of the challenged redistricting plans. LULAC has conducted in the past, and will conduct in the future, GOTV activities aimed at increasing the turnout of Latino registered voters with low turnout. Because of the reduced number of districts in the new redistricting plans in which Latino voters have an equal opportunity to elect their preferred candidates, and the reduced influence of Latino voters in the challenged districts and statewide, many Latinos will be discouraged from voting, and fewer Latinos will register and turn out to vote in future elections. As a result, LULAC must now expend new and significantly more resources to register and turn out Latino voters, particularly those who live in the challenged districts and areas, and who are discouraged by the absence of an equal opportunity to elect their candidate of choice; to do so, LULAC must divert time and funding away from its community education activities that further its mission and instead engage in efforts to convince Latinos to participate, despite the discrimination in the challenged redistricting plans, in elections in which they lack an equal opportunity to elect their candidate of choice—which is not a regular activity of LULAC. Additionally, to counteract the loss of and failure to create opportunity for Latino voters both in the challenged districts and statewide, LULAC must spend significantly more resources in an attempt to educate Latino voters about the discrimination and increase Latino voter registration and turnout to overcome the unfair advantage afforded to Anglos in the challenged redistricting plans. Because of the dilution of the Latino vote, Plans H2316, S2168, C2193 and E2106 thwart LULAC's mission to expand Latino political influence. Thus, LULAC has organizational standing to challenge the new redistricting plans.

b. LULAC Associational Standing

14. LULAC has more than 1,000 LULAC councils nationwide. LULAC's members pay dues and include Texas Latino registered voters who are injured by Defendants' dilution of Latino voting strength, as those members reside, have voted, and intend to vote in the future in areas where Defendants could have created additional Latino citizen voting age majority districts but failed to do so, or weakened districts through manipulation of their composition to reduce Latino opportunity to elect their candidates of choice. LULAC members also elect leadership and serve as the organization's leadership. LULAC members participate in and guide the organization's efforts, both at the local council level, where members regularly meet, and at the organization-wide level each year at the LULAC national convention, when members serving as national delegates convene to discuss issues, set policies, and elect the organization's national leadership. Thus, LULAC has associational standing to challenge those districts.

15. One example of the harm to LULAC's membership is LULAC Member A.<sup>3</sup> LULAC Member A is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LULAC Member A lives in CD27 which has 49.2% HCVAP and does not provide Latino voters an equal opportunity to elect their candidate of choice. LULAC Member A lives in an area where two or more balanced HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District CD27, where LULAC Member A also lives. Because LULAC Member A does not live in a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, LULAC

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<sup>3</sup> The names of the members of plaintiff organizations are in Exhibit A which LULAC Plaintiffs have lodged with the Court under seal at the same time they file this complaint.

Member A's vote is diluted. LULAC Member A is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

16. Another example of the harm to LULAC's membership is LULAC Member B. LULAC Member B is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LULAC Member B lives in CD27 which has 49.2% HCVAP and does not provide Latino voters an equal opportunity to elect their candidate of choice. LULAC Member B lives in an area where two or more balanced HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District CD27, where LULAC Member B also lives. Because LULAC Member B does not live in a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, LULAC Member B's vote is diluted. LULAC Member B is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

17. Another example of the harm to LULAC's membership is LULAC Member C. LULAC Member C is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LULAC Member C lives in CD27 which has 49.2% HCVAP and does not provide Latino voters an equal opportunity to elect their candidate of choice. LULAC Member C lives in an area where two or more balanced HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District CD27, where LULAC Member C also lives. Because LULAC Member C does not live in a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, LULAC Member C's vote is diluted. LULAC Member C is further injured by the changes in

the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

18. Another example of the harm to LULAC's membership is LULAC Member D. LULAC Member D is a Latino registered voter and plans to vote again in future elections. In the challenged plans, LULAC Member D lives in HD147 and ED4, which have a 26.8% HCVAP, and 39.9% HCVAP respectively and are not Latino opportunity districts. LULAC Member D lives in an area where HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. Examples of such Latino opportunity districts include LULAC Demonstrative Districts HD129 and ED6, where LULAC Member D also lives. Because LULAC Member D lives in districts where Latino voters are fractured, instead of Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, LULAC Member D's vote is diluted. LULAC Member D is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

19. Another example of the harm to LULAC's membership is LULAC Member E. LULAC Member E is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LULAC Member E lives in ED4 which has 39.9% HCVAP and is not a Latino opportunity district. LULAC Member E lives in an area where an HCVAP majority district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District ED6, where LULAC Member E also lives. Because LULAC Member E lives in a district where Latino voters are fractured, instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, LULAC Member E's vote is diluted. LULAC Member E is further injured by the changes in the challenged redistricting

plan that bear more heavily on Latino voters than Anglos.

20. Another example of the harm to LULAC's membership is LULAC Member F. LULAC Member F is a Latino registered voter and plans to vote again in future elections. In the challenged plans, LULAC Member F lives in ED4 which has a 39.9% HCVAP and is not a Latino opportunity district. Member F also lives in CD29, one of several Latino majority districts in the area that contain more Latino voter population than necessary to elect the Latino candidate of choice. LULAC Member F lives in an area where HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. For example, although the Latino population in Harris County is sufficient to create a new Latino HCVAP majority congressional district, such as LULAC Demonstrative District CD38, in which LULAC Member F also lives, LULAC Member F remains in the “packed” configuration. In another example, LULAC Member F lives in an area where an HCVAP majority SBOE district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate, such as LULAC Demonstrative District ED6, where LULAC Member F also lives. Because LULAC Member F lives in districts where Latino voters are either fractured or “packed” instead of in Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, LULAC Member F's vote is diluted. LULAC Member F is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

21. Another example of the harm to LULAC's membership is LULAC Member G. LULAC Member G is a Latino registered voter and plans to vote again in future elections. In the challenged plans, LULAC Member G lives in ED4 which has a 39.9% HCVAP and is not a Latino opportunity district. LULAC Member G also lives in CD29, one of several Latino

majority districts in the area that contain more Latino voter population than necessary to elect the Latino candidate of choice. Although the Latino population in Harris County is sufficient to create a new Latino HCVAP majority congressional district, such as LULAC Demonstrative District CD38, in which LULAC Member G also lives, LULAC Member G remains in the “packed” configuration. LULAC Member G lives in an area where HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. Another example of such a Latino opportunity district includes LULAC Demonstrative District ED6, where LULAC Member G also lives. Because LULAC Member G lives in districts where Latino voters are either fractured or “packed” instead of Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, LULAC Member G's vote is diluted. LULAC Member G is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

22. Another example of the harm to LULAC's membership is LULAC Member H. LULAC Member H is a Latino registered voter and plans to vote again in future elections. In the challenged plans, LULAC Member H lives in ED4 which has a 39.9% HCVAP and is not a Latino opportunity district. LULAC Member H also lives in CD29, one of several Latino majority districts in the area that contain more Latino voter population than necessary to elect the Latino candidate of choice. Although the Latino population in Harris County is sufficient to create a new Latino HCVAP majority congressional district, such as LULAC Demonstrative District CD38, in which LULAC Member H also lives, LULAC Member H remains in the “packed” configuration. LULAC Member H lives in an area where HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. Another example of such a Latino opportunity district includes LULAC

Demonstrative District ED6, where LULAC Member H also lives. Because LULAC Member H lives in districts where Latino voters are either fractured or “packed” instead of Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, LULAC Member H's vote is diluted. LULAC Member H is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

23. Another example of the harm to LULAC's membership is LULAC Member I. LULAC Member I is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LULAC Member I lives in HD44 which has 34.3% HCVAP and is not a Latino opportunity district. LULAC Member I also lives in SD19, one of several Latino majority districts in the area that contain more Latino voter population than necessary to elect the Latino candidate of choice. LULAC member I also lives in CD15, which does not provide Latino voters an equal opportunity to elect their candidate of choice. The Latino population in this part of Texas is sufficient to create new Latino HCVAP majority districts, such as LULAC Demonstrative Districts HD44 and SD25, in which LULAC Member I also lives. The Latino population in this part of Texas is also sufficient to create a Latino HCVAP majority district, such as LULAC Demonstrative District CD15, which offers Latinos an equal opportunity to elect their candidates of choice. Because LULAC Member I lives in districts where Latino voters are fractured or “packed,” instead of Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, LULAC Member I's vote is diluted. LULAC Member I is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

24. Another example of the harm to LULAC's membership is LULAC Member J. LULAC Member J is a Latino registered voter and plans to vote again in future elections. In the



challenged plan, LULAC Member J lives in HD118 which has 55.9% HCVAP but does not provide Latino voters an equal opportunity to elect their candidate of choice. LULAC Member J lives in an area where a Latino majority district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District HD118, where LULAC Member J also lives. Because LULAC Member J lives in a district where Latino voters are fractured and lack electoral opportunity, instead of a district that offers an equal opportunity to elect the Latino preferred candidate, LULAC Member J's vote is diluted. LULAC Member J is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

25. One example of the harm to LULAC's membership is LULAC Member K. LULAC Member K is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LULAC Member K lives in SD21, one of several Latino majority districts in the area that contain more Latino voter population than necessary to elect the Latino candidate of choice. LULAC Member K lives in an area where an HCVAP majority district can and should be created that would provide Latino voters an equal opportunity to elect their preferred candidate. The Latino population in this part of Texas is sufficient to create a new Latino HCVAP majority senate district, such as LULAC Demonstrative District SD25, in which LULAC Member K also lives. Because LULAC Member K lives in a district configuration where Latino voters are "packed", instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, LULAC Member K's vote is diluted. LULAC Member K is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

26. One example of the harm to LULAC's membership is LULAC Member L. LULAC Member L is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LULAC Member L lives in HD129 which has a 22.9% HCVAP and is not a Latino opportunity district. LULAC Member L also lives in ED4 which has a 39.9% HCVAP and is not a Latino opportunity district. LULAC Member L lives in an area where HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. Examples of such Latino opportunity districts include LULAC Demonstrative District HD129, and LULAC Demonstrative District ED6, where LULAC Member L lives. Because LULAC Member L lives in districts where Latino voters are fractured, instead of Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, LULAC Member L's vote is diluted. LULAC Member L is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

27. Another example of the harm to LULAC's membership is LULAC Member M. LULAC Member M is a Latino registered voter and plans to vote again in future elections. In the challenged plans, LULAC Member M lives in ED4 which has a 39.9% HCVAP and is not a Latino opportunity district. In the challenged plan, LULAC Member M lives in HD144, one of several Latino majority districts in the area that contain more Latino voter population than necessary to elect the Latino candidate of choice. LULAC Member M lives in an area where an HCVAP majority district can and should be created that would provide Latino voters an equal opportunity to elect their preferred candidate. For example, the Latino population in this part of Harris County is sufficient to create a new Latino HCVAP majority house district, such as LULAC Demonstrative District HD129, in which LULAC Member M also lives. Another

example of such a Latino opportunity district is LULAC Demonstrative District ED6, where LULAC Member M also lives. Because LULAC Member M lives in districts where Latino voters are either fractured or “packed” instead of Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, LULAC Member M's vote is diluted. LULAC Member M is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

28. One example of the harm to LULAC’s membership is LULAC Member N. LULAC Member N is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LULAC Member N lives in CD33 which has 42.8% HCVAP and is not a Latino opportunity district. LULAC Member N lives in an area where an HCVAP majority district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District CD6, where LULAC Member N also lives. LULAC Member N also lives in enacted SD23 which has 25.4% HCVAP and is not a Latino opportunity district. LULAC Member N lives in an area where an HCVAP majority senate district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District SD9, where LULAC Member N also lives. Because LULAC Member N lives in districts where Latino voters are fractured, instead of Latino majority districts that offers an equal opportunity to elect the Latino preferred candidate, LULAC Member N's vote is diluted. LULAC Member N is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

29. One example of the harm to LULAC’s membership is LULAC Member O. LULAC Member

O is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LULAC Member O lives in ED4 which has a 39.9% HCVAP and is not a Latino opportunity district. LULAC Member O lives in an area where HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One example of such a Latino opportunity district includes LULAC Demonstrative District ED6, where LULAC Member O lives. LULAC Member O also lives in enacted HD140, one of several Latino majority districts in the area that contain more Latino voter population than necessary to elect the Latino candidate of choice. The Latino population in this part of Harris County is sufficient to create a new Latino HCVAP majority house district, such as LULAC Demonstrative District HD138, in which LULAC Member O also lives. Because LULAC Member O lives in districts where Latino voters are either fractured or “packed” instead of Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, LULAC Member O's vote is diluted. LULAC Member O is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

30. LULAC members include Latino registered voters who are injured by Defendants' dilution of Latino voting strength and intentional discrimination, because those members reside in areas where Defendants either could have created additional Latino citizen voting age majority districts but failed to do so, or weakened districts by manipulating their composition to reduce Latinos' opportunity to elect their candidates of choice. Thus, LULAC has associational standing to challenge those districts.
31. LULAC members live in the area of West Texas where Defendants overpopulated districts in the Texas House plan to favor the interests of communities and voters in the Panhandle and

original Tom Green County at the expense of communities and voters in El Paso and the Upper Rio Grande area of West Texas, and to favor Anglo voters at the expense of Latino voters.

a. SVREP Organizational Standing

32. Plaintiff SOUTHWEST VOTER REGISTRATION EDUCATION PROJECT (“SVREP”) is a non-profit and non-partisan organization committed to promoting and increasing the participation of Latinos and other minority communities in the democratic process through voter registration, voter education and voter participation activities. SVREP does not have members. SVREP’s mission includes achieving full and effective political participation by Latinos. Promoting civic participation of Latinos, including voter registration and voting, and ensuring that Latinos cast effective votes, is critical to fulfilling SVREP’s mission because political participation by Latinos secures SVREP’s public policy goals. To effectuate its mission, SVREP conducts voter registration and organizes non-partisan GOTV drives to remind voters of election dates and to inform them about the requirements for voting. SVREP conducts these activities for federal, state, and local elections in Texas. Additionally, SVREP trains individuals to become organizers in their own communities, helping them learn how to determine what their community needs and develop the skills to advocate for those needs directly with their elected officials. SVREP also trains individuals to run for office. Through its work, SVREP serves, among others, Texas Latino registered voters who are injured by Defendants’ dilution of Latino voting strength, as those individuals reside in areas where, as described below, Defendants either could have created additional Latino citizen voting age majority districts but failed to do so, or weakened districts by manipulating their composition to reduce Latino opportunity to elect their candidates of choice.

33. Since the enactment of the challenged redistricting plans, SVREP has worked directly with Latino voters through its voter registration drives, get-out-the-vote drives, and training of Latinos to organize in their communities and to run for local, non-partisan office. SVREP conducts these activities in, among other places, the Rio Grande Valley, El Paso, Houston, Dallas-Ft. Worth and San Antonio. SVREP also conducts high school and community college voter registration campaigns in geographic areas in Texas with substantial Latino population and works with high school principals and college presidents to register eligible students.
34. SVREP's routine get-out-the-vote activities include contacting Latino voters directly to urge them to vote in upcoming elections. As part of its mission to increase civic engagement among Latinos, SVREP focuses on new Latino voters and Latino voters who don't always turn out for elections. These are not high propensity voters and, in SVREP's experience, require multiple contacts before they will turn out to vote. An important component of SVREP's routine voter turnout activities is phone banking -- a resource-intensive activity in which SVREP staff and supervised volunteers call Latino voters, discuss with them issues of importance to the voters, and encourage the voters to vote. Often, SVREP must speak with the same voter a second or third time to engage the voter in a conversation about public policy issues of concern to the voter and the importance of turning out in the next election. These conversations focus on what the Latino voter believes would benefit his or her community and how turning out to vote can secure beneficial changes, such as, for example, increased school funding or better wages.
35. Since the enactment of the challenged redistricting plans, in its phone banking activities SVREP has spoken to voters who are aware that their district boundaries have changed and

complain about the loss of an equal opportunity to elect their preferred candidate. In these instances, SVREP staff was required to undertake, and did undertake, a new activity of looking up the new district boundaries and trying to reduce the concerns of the voter about the district. SVREP spends time and resources to educate and reassure voters who are concerned about the new boundaries of their districts because, in SVREP's experience, when voters are concerned about election information, and worried that their vote will not be effective, the voter is less likely to turn out to vote.

36. After the 2022 general election, SVREP received calls from voters complaining that the voters were unable to elect their candidate of choice because of redistricting. Again, SVREP staff was required to undertake, and did undertake, a new activity of looking up the new district boundaries and discussing with the voters the changes to the district and the impact of those changes on Latino opportunity to elect. SVREP staff was required to undertake, and did undertake, a new activity of urging those voters to continue to turn out to vote even when the voters expressed that they felt their vote had become ineffective as a result of redistricting.

37. As a result of the challenged redistricting plans, which both reduced the number of Latino opportunity to elect districts, and failed to create new Latino opportunity districts, SVREP staff was required to undertake, and did undertake, a new activity of developing new messages for talking with voters during phone banking about the redistricting changes and why Latino voters should still turn out to vote even when the voters feel that redistricting reduced their electoral influence.

38. For example, in the geographic areas of South Texas and the Rio Grande Valley encompassed by CD15 and HD37, and the geographic areas of Bexar County encompassed

by HD118, where Latino voting strength was diluted such that the districts no longer offer Latino voters an equal opportunity to elect their candidate of choice, SVREP staff was required to undertake, and did undertake, a new activity of spending time in phone banking conversations talking with voters about the importance of turning out to vote even if the new version of the district offered less Latino voter influence and even if the voters felt that their vote "did not count." These new and different activities included spending more time on the phone with that particular voter, contacting the voter an additional time to urge the voter to vote, and adding more phone calls overall to voters in areas where redistricting reduced Latino electoral influence.

39. The specific new activities that SVREP staff was required to undertake, and did undertake, including developing different conversation messages for voters during phone banking, spending more time talking to voters, and spending time in phone banking specifically addressing the loss and lack of Latino electoral influence in the new redistricting plans, were different from SVREP's routine activities of speaking with Latino voters about their policy preferences and how to achieve those preferences through turning out to vote. SVREP undertook these new, different and non-routine activities in response to, and in order to compensate for, the challenged redistricting plans which both failed to provide fair Latino electoral opportunity and also reduced Latino electoral opportunity in some districts. *See NAACP v. City of Kyle*, 626 F.3d 233, 238 (5th Cir. 2010) (“[A]n organization may establish injury in fact by showing that it had diverted significant resources to counteract the defendant’s conduct[.]”).
40. The new activities undertaken by SVREP in response to the challenged redistricting plans detract from SVREP's routine activities. *See Tenth St. Residential Ass’n v. City of Dall.*, 968



F.3d 492, 500 (5th Cir. 2020). The additional time spent in phone banking, talking with voters about the loss and lack of Latino electoral influence in the new redistricting plans, is not part of SVREP's routine activities and takes staff resources away from SVREP's routine voter registration and get-out-the-vote activities. As a result, SVREP is able to contact and talk with fewer voters to encourage them to register and turn out to vote. *See OCA-Greater Houston v. Texas*, 867 F.3d 604, 610 (5th Cir. 2017).

41. SVREP's new and different activities, as described above, go "toward mitigating [the challenged redistricting plans'] real-world impact" on the Latino voters served by SVREP -- voters who require more and different conversations to convince them to turn out to vote in the challenged redistricting plans. *OCA*, 867 F.3d at 611-12. SVREP is required to undertake, and does undertake, these new activities to counteract the effects of the challenged redistricting plans, which fail to provide required Latino electoral opportunity, and directly cause Latino voters to be less likely to turn out. SVREP engages in the new and different activities, as described above, to persuade these Latino voters to turn out when the Latino voters otherwise would not because of the challenged redistricting plans. *See Ass'n of Cmty. Org. for Reform Now v. Fowler*, 178 F.3d 350, 360 (5th Cir. 1999); *see also Scott v. Schedler*, 771 F.3d 831, 837 (5th Cir. 2014); *OCA*, 867 F.3d at 612.

42. The challenged redistricting plans "interfere[] with [SVREP's] core business activities" by making it more expensive and time consuming to carry out the same activities that SVREP performed in service of its mission before the redistricting boundaries were changed. *See Food & Drug Administration v. Alliance for Hippocratic Medicine*, 602 U.S. 367, 395 (2024). SVREP's new activities "perceptibly impair[]" the organization's other get-out-the-vote and phone banking activities because SVREP has to redirect its resources toward new

message development and addressing the importance of voting despite the lack of Latino electoral opportunity -- activities that would not be required in the absence of the challenged redistricting plans, and activities that cause SVREP to reach fewer Latino voters through their routine community outreach activities. *OCA*, 867 F.3d at 612 (quoting *Havens*, 455 U.S. at 379). SVREP plans to increase its phone banking in Houston and El Paso, but contacts fewer voters in these areas than it seeks to contact because of the requirement to persuade voters in areas that have lost Latino electoral opportunity, particularly South Texas, that they should still vote. In this way, the challenged redistricting plans thwart and “frustrate[]” SVREP’s ability to achieve its organizational goals through its routine, day-to-day activities. *Havens*, 455 U.S. at 379.

43. The requirement that SVREP undertake these new activities, which more than “perceptibly impair[]” SVREP’s routine operations, “constitutes far more than simply a setback to the organization’s abstract social interests.” *Id.* The resources are being diverted by SVREP to address the specific consequences of the redistricting maps on Latino voters, and not merely to promote or protect SVREP’s general goals of increased Latino civic engagement. SVREP’s injury is not a policy disagreement with the challenged redistricting maps, but instead flows from having to divert organizational resources to undertake new and different activities to counteract the direct effect of the redistricting plans on Latino voters. *Id.*

44. SVREP does not assert standing based on having undertaken litigation, lobbying or other proceedings but instead “with a view toward . . . mitigating [the redistricting plans] real-world impact” on the Latino voters SVREP serves. *OCA*, 867 F.3d at 612. Similarly, SVREP does not assert standing on the basis of any advocacy on behalf of voters. The

specific activities undertaken by SVREP, as described above, are to meet the direct needs of the Latino voters SVREP serves, and has resulted in a drain of SVREP's resources in order to counteract the effects of the unlawful maps.

45. SVREP does not assert standing based solely on the expenditure or diversion of resources. SVREP makes the specific expenditures and diverts the specific resources described above to counteract the effects of the challenged redistricting plans directly on the Latino voters served by SVREP, and the expenditures and diverted resources detract from SVREP's routine activities.

a. MI FAMILIA VOTA Organizational Standing

46. Plaintiff MI FAMILIA VOTA is a national civic engagement organization that unites Latino, immigrant and allied communities to promote social and economic justice. MI FAMILIA VOTA does not have members. MI FAMILIA VOTA's mission includes increasing the power and political representation of the Latino community and achieving full and effective political participation by Latinos. Promoting civic participation of Latinos, including voter registration and voting, and ensuring that Latinos cast effective votes, is critical to fulfilling MI FAMILIA VOTA's mission because political participation by Latinos secures MI FAMILIA VOTA's public policy goals. To effectuate its mission, MI FAMILIA VOTA conducts citizenship workshops and voter registration and mobilization drives. Additionally, MI FAMILIA VOTA advocates on all issues impacting the Latino community, including voting rights, immigration, education, health care, workers' rights and racial justice. To further its mission, MI FAMILIA VOTA also hosts programming such as citizenship assistance and youth and community leadership development. For example, in its youth leadership development efforts, MI FAMILIA VOTA educates young Latinos on issues that affect their community, empowers

them with the skills and confidence to advocate on those issues, and provides them with opportunities to take action, including by speaking at town halls and canvassing in the community. Additionally, MI FAMILIA VOTA's community engagement workshops offer community members the opportunity to learn how to advocate for their needs through voting and other forms of advocacy. Through its workshops, MI FAMILIA VOTA also educates Latino community members on assistance on matters such as rental assistance. MI FAMILIA VOTA conducts its activities with, among others, Texas Latino registered voters who are injured by Defendants' dilution of Latino voting strength, as those individuals reside in areas where, as described below, Defendants either could have created an additional Latino majority district but failed to do so, or weakened districts by manipulating their composition to reduce Latino opportunity to elect their candidates of choice.

47. Since the enactment of the challenged redistricting plans, MI FAMILIA VOTA has worked directly with Latino voters to urge them to register and vote in the 2022 General Election and the May 2023 Dallas municipal election. MI FAMILIA VOTA was also preparing to contact voters to encourage them to register and vote in the November 2023 Houston municipal election. In these activities, MI FAMILIA VOTA staff has interacted closely with Latino voters in Harris and Dallas counties, among others.
48. In its voter mobilization activities, MI FAMILIA VOTA has direct and virtual contact with Latino voters through: door knocking, community events to educate voters, phone banking, operating a hotline for voters with questions about voting, media outreach, and text message banking.
49. For MI FAMILIA VOTA, the election is only the first step in creating a relationship between Latino voters and their elected officials. In between elections, MI FAMILIA VOTA works

directly with Latino voters to connect those voters with their elected officials in order to obtain constituent services and so that the voters can communicate their policy priorities to the officials.

50. As a result of the challenged redistricting plans, the Latino voters served by MI FAMILIA VOTA are less likely to be represented by an elected official whose district contains a majority of Latino voters. For example, the Harris County area could have gained (but did not) a second Latino majority congressional district as well as two additional Latino majority State House districts and a Latino majority State Board of Education District. In another example, the Dallas-Ft. Worth area could have gained (but did not) an additional Latino majority congressional district and State Senate district. Instead, and as a direct result of the challenged redistricting plans, many Latino voters whom MI FAMILIA VOTA serves are represented by officials whose districts are not Latino majority and who are less responsive to Latino voters than representatives of Latino majority districts.
51. In the experience of MI FAMILIA VOTA, fewer election districts in which Latino voters have an equal opportunity to elect their candidate of choice translates directly into fewer elected officials who prioritize: meeting with Latino constituents; providing services to Latino constituents; and addressing the policy concerns of Latino constituents.
52. The mission of MI FAMILIA VOTA includes helping Latino voters so that they feel they are being served by their representatives and that they can engage with their elected representatives to obtain constituent services. When an elected official is less responsive to Latino voters, those voters do not feel connected to their representative. When an elected official is responsive to Latino voters, and creates strong community relations, there is a mutual partnership between the Latino voters and the elected official.

53. MI FAMILIA VOTA works directly with voters to assist them in creating a mutual partnership with their elected officials. MI FAMILIA VOTA's services to Latino voters include connecting Latino voters to the staff in the elected official's office, bringing Latino voters to officials' offices, and assisting Latino voters in organizing public meetings with officials.
54. MI FAMILIA VOTA learns of Latino voters' concerns through MI FAMILIA VOTA organizers who conduct get-out-the-vote and issue based campaigns. When MI FAMILIA VOTA is able to assist a voter in obtaining services from the voter's representative, this directly benefits the voter and also fulfills the mission of MI FAMILIA VOTA.
55. MI FAMILIA VOTA has experienced the different priorities of elected officials, depending on whether those elected officials represented a Latino opportunity district or did not as a result of redistricting. For example, during the 2023 Texas Legislative Session, MI FAMILIA VOTA (and the Latino voters it serves) experienced differences in responsiveness of various state legislators. MI FAMILIA VOTA brought Latino voters and residents of Dallas and Houston to the State Capitol in Austin twice during the regular session. The first trip was to assist the voters in meeting with their area delegations. The second trip, which occurred after the bill filing deadline, was to assist voters in meeting with the chairs and members of legislative committees, including elections and education committees. MI FAMILIA VOTA assisted the voters in deciding whom to meet, setting up appointments, and visiting legislative offices.
56. Some legislators who did not represent Latino majority districts were less responsive to the Latino voters served by MI FAMILIA VOTA. Those legislators' offices were less willing to

set up appointments to meet with Latino voters and some were unwilling to invite Latino voters into their offices when the voters stopped by for an unscheduled meeting.

57. MI FAMILIA VOTA also experienced less responsiveness of candidates running for office in districts that were not Latino majority as a result of redistricting. During campaign season, MI FAMILIA VOTA assists Latino voters in organizing in-person and virtual candidate engagement sessions, including assisting the voters in writing questions for the candidates to answer during the events and assisting the voters in inviting and encouraging candidates to appear at the events. MI FAMILIA VOTA also records candidate engagement sessions and distributes the recordings to more Latino voters. As part of this effort, it is important to have candidates with various political perspectives and policy preferences appear at the engagement sessions. Based on their experiences with 2020 candidate engagement sessions, MI FAMILIA VOTA knows that when a district is Latino majority, the candidates are more likely to appear at an event hosted by Latino voters. MI FAMILIA VOTA expects that in future elections, candidates are less likely to come to engagement events hosted by Latinos in Latino minority districts (as compared to Latino majority districts).

58. The concrete injury to Latino voters of the challenged redistricting plans' failure to create Latino majority districts goes beyond an unequal opportunity to elect the Latino preferred candidate, and includes less responsive candidates and elected officials. The concrete injury to MI FAMILIA VOTA is that MI FAMILIA VOTA must engage in different activities to assist Latino voters in securing attention and services from officials who are less responsive as a result of redistricting. As described below, the discriminatory redistricting plans “interfere[] with [MI FAMILIA VOTA’s] core business activities” by making it more expensive time-consuming to carry out the same activities that MI FAMILIA VOTA

performed in service of its mission before the district lines were redrawn, thwarting MI FAMILIA VOTA's mission. *See Food & Drug Administration v. Alliance for Hippocratic Medicine*, 602 U.S. 367, 395 (2024).

59. With respect to assisting Latino voters to secure constituent services from less responsive officials, MI FAMILIA VOTA is forced to conduct different activities, which include making repeated follow up calls to a representative's office and making repeated requests for information and assistance for Latino voters. When a non-responsive official does not communicate with Latino constituents, MI FAMILIA VOTA must engage in these additional activities to assist the voters to secure services. Further, when an elected official does not provide constituent services to Latino voters, MI FAMILIA VOTA is forced to try to identify alternate resources for the voters in order for the voters to obtain those same services. This includes MI FAMILIA VOTA researching and contacting other community organizations to get services for the voters including providing information about government programs, casework assistance, and referrals.
60. With respect to assisting Latino voters in communicating their policy concerns to representatives, when the elected official is less responsive, MI FAMILIA VOTA is forced to conduct different activities, which include making repeated attempts to schedule appointments and bringing voters to legislative offices for unscheduled meetings when the official would not schedule an appointment. With respect to candidates who are less responsive with appearing at community events, it can take many more hours of MI FAMILIA VOTA staff time to repeatedly contact the candidate and urge the candidate to appear at the event.



61. MI FAMILIA VOTA has undertaken these new and different activities to assist Latino voters as a direct result of the challenged redistricting plans and the dearth of election districts in which Latino voters have an equal opportunity to elect their candidate of choice. If MI FAMILIA VOTA did not have to undertake these new and different activities of assisting voters in securing attention and services from unresponsive representatives, MI FAMILIA VOTA would be otherwise engaged in its routine activities of conducting field campaigns to register voters, educate voters about voting and encourage voters to turn out, including phone banking and door to door canvassing in Latino neighborhoods. *See City of Kyle*, 626 F.3d at 238 (“[A]n organization may establish injury in fact by showing that it had diverted significant resources to counteract the defendant’s conduct[.]”).

62. Thus, as described above, the new activities undertaken by MI FAMILIA VOTA in response to the challenged redistricting plans differ from and detract from MI FAMILIA VOTA's routine activities. *Tenth St. Residential Ass’n v. City of Dall.*, 968 F.3d 492, 500 (5th Cir. 2020). MI FAMILIA VOTA's new activities, which involve diverting organizational resources into assisting voters with repeatedly contacting unresponsive officials, trying to convince those officials to respond, and securing alternate sources of services, go "toward mitigating [the redistricting plans'] real-world impact" on the Latino voters that MI FAMILIA VOTA assists. *OCA*, 867 F.3d at 611-12. MI FAMILIA VOTA is required to engage in these new and different activities to counteract the effects of the challenged redistricting plans which cause fewer elected officials to respond to Latino voters' requests and concerns, thus leaving MI FAMILIA VOTA to assist the voters in securing the attention and services they need from elected officials. *See Fowler*, 178 F.3d at 360; *see also Scott v. Schedler*, 771 F.3d at 837; *OCA*, 867 F.3d at 612.

63. The challenged redistricting plans, by creating fewer districts in which elected officials are responsive to Latino voters' concerns and need for services, have directly and concretely harmed the routine activities MI FAMILIA VOTA performs in service of its mission, including assisting voters with learning about elections and how to participate in elections, with a “consequent drain on the organization’s resources[.]” *Havens*, 455 U.S. at 379; *see also City of Kyle*, 626 F.3d at 238; *OCA-Greater Houston*, 867 F.3d at 610, 612.
64. By forcing MI FAMILIA VOTA to engage in new activities to assist voters in securing attention and services from less responsive elected officials, the challenged redistricting plans regulate MI FAMILIA VOTA's activities and create a “consequent drain on the organization’s resources” that is both concrete and particularized. *See Havens*, 455 U.S. at 379.
65. The “additional time and effort spent” by MI FAMILIA VOTA on new activities to assist Latino voters in securing meetings and services from less responsive elected officials “frustrates and complicates its routine community outreach activities.” *OCA*, 867 F.3d at 610. The new activities force MI FAMILIA VOTA to expend resources that otherwise would have been spent elsewhere, and MI FAMILIA VOTA's resources would not have been spent on these new activities, if not for the challenged redistricting plans. *OCA*, 867 F.3d at 612; *Fowler*, 178 F.3d at 361. MI FAMILIA VOTA's new activities “perceptibly impair [.]” the organization’s other community outreach activities because MI FAMILIA VOTA has to redirect its limited resources toward assisting voters in securing representatives' attention and services that would not be required without the challenged redistricting plans, and as a result MI FAMILIA VOTA reaches fewer people through their routine community outreach activities. *OCA*, 867 F.3d at 612 (quoting *Havens*, 455 U.S. at 379). This impairment of MI

FAMILIA VOTA's routine activities “constitutes far more than simply a setback to the organization’s abstract social interests.” *Havens*, 455 U.S. at 379.

66. MI FAMILIA VOTA diverts its resources specifically to address the lack of representative responsiveness caused by the challenged plans' failure to create districts in which Latino voters have an equal opportunity to elect their preferred candidates, and not merely to promote MI FAMILIA VOTA's goals. MI FAMILIA VOTA does not assert standing based on having undertaken litigation, lobbying or other proceedings but instead "with a view toward . . . mitigating [the redistricting plans'] real-world impact on [its] members and the public." *OCA*, 867 F.3d at 612. MI FAMILIA VOTA does not assert standing based solely on the expenditure or diversion of resources. MI FAMILIA VOTA made the specific, and new, expenditures and diverted the specific resources described above to counteract the effects of Defendant’s conduct on the individuals served by MI FAMILIA VOTA, and the expenditures and diverted resources detract from MI FAMILIA VOTA’s ongoing regular activities.

67. MI FAMILIA VOTA does not assert standing on the basis of any advocacy on behalf of the individuals they serve. The specific activities undertaken and put on hold by MI FAMILIA VOTA, as described above, were to meet the direct needs of its clients, and have resulted in a drain of MI FAMILIA VOTA’s resources in order to counteract the effects of the unlawful maps.

a. GI Forum Organizational Standing

68. Plaintiff AMERICAN GI FORUM (“GI FORUM”) is a veterans membership organization dedicated to addressing problems of discrimination and inequities endured by Hispanic veterans. GI FORUM was founded in Corpus Christi, Texas, and it is organized under Texas

law. In 1998, the U.S. Congress chartered the American GI Forum as a Veteran's Family Organization. GI FORUM's mission is to provide counseling, referral, job placement, and other related services to both U.S. military veterans and other non-military veterans. GI FORUM's mission includes achieving full and effective political participation by Latinos. Promoting civic participation of Latinos, including voter registration and voting, and ensuring Latinos cast effective votes, is critical to fulfilling GI FORUM's mission because political participation by Latinos secures GI FORUM's public policy goals. To promote civic engagement in the communities it serves and to expand Latino political influence, GI FORUM's members: conduct know-your-rights discussions and membership meetings; participate in issue-focused advocacy; connect members to social services; and conduct voter registration and education. GI FORUM does not seek to establish standing as a membership association.

69. Plans H2316, S2168, C2193 and E2106 will force GI FORUM to divert significant resources from its voter registration, counseling, and job-related services, which are central to its mission, in order to counteract the negative effects of the challenged redistricting plans. GI FORUM has in the past conducted, and in the future will conduct, voter registration activities aimed at increasing voting by Latinos. Because of the reduced number of districts in the enacted plans in which Latino voters have an equal opportunity to elect their preferred candidates, and the reduced influence of Latino voters in the challenged districts and statewide, many Latinos will be discouraged from voting, and fewer Latinos will register and turn out to vote in future elections. As a result, GI FORUM must now expend new and significantly more resources to register and turn out Latino voters, particularly those who live in the challenged districts and areas, and who are discouraged by the absence of an equal opportunity to elect their candidate

of choice; and to do so, GI FORUM must divert time and funding from its counseling, referral and job placement efforts—along with other efforts to connect individuals to social services—that further its mission, and instead must engage in efforts to convince Latinos to participate, despite the discrimination in the new redistricting plans, in elections in which they lack an equal opportunity to elect their candidate of choice—which is not a regular activity of GI FORUM. Additionally, to counteract the loss of and failure to create opportunity for Latino voters both in the challenged districts and statewide, GI FORUM must spend significantly more resources in an attempt to educate Latino voters about the discrimination and increase Latino voter registration and turnout to overcome the unfair advantage afforded to Anglos in the challenged redistricting plans. Because of the dilution of the Latino vote, the new redistricting plans thwart GI FORUM’s mission to expand Latino political influence. Thus, GI FORUM has organizational standing to challenge the new redistricting plans.

a. LUPE Organizational Standing

70. Plaintiff LA UNIÓN DEL PUEBLO ENTERO (“LUPE”) is a non-partisan traditional membership organization founded by labor rights activists César Chávez and Dolores Huerta. LUPE is headquartered in San Juan, Texas, and it is organized under Texas law. LUPE’s mission is to build strong, healthy communities in the Texas Rio Grande Valley through community organizing and civic engagement, and to expand Latino political influence in Texas. LUPE’s mission includes achieving full and effective political participation by Latinos. Promoting civic participation of Latinos, including voter registration and voting, and ensuring that Latinos cast effective votes, is critical to fulfilling LUPE’s mission because political participation by Latinos secures LUPE’s public policy goals. To promote civic engagement in the communities it serves and to expand Latino political influence, LUPE’s members and paid

staff conduct know-your-rights discussions and membership meetings; participate in issue-focused advocacy; campaign to support or oppose nonpartisan ballot measures through in-person canvassing; connect members to social services; conduct census outreach; and conduct voter registration, education, and non-partisan GOTV campaigns.

71. Plans H2316, S2168, C2193 and E2106 will force LUPE to divert significant resources from its GOTV, voter registration and community education activities, which are central to its mission, in order to counteract the negative effects of the challenged redistricting plans. LUPE has in the past conducted, and in the future will conduct, GOTV activities aimed at increasing the turnout of Latino registered voters with low turnout. Additionally, LUPE has in the past paid, and in the future will pay, employees who, among other duties: educate voters about upcoming elections; urge the voters to vote; and encourage, offer and deliver assistance to the voters. Because of the reduced number of districts in the new redistricting plans in which Latino voters have an equal opportunity to elect their preferred candidates, and the reduced influence of Latino voters in the challenged districts and statewide, many Latinos will be discouraged from voting, and fewer Latinos will register and turn out to vote in future elections. As a result, LUPE must now expend new and significantly more resources to register and turn out Latino voters, particularly those discouraged by the absence of an equal opportunity to elect their candidate of choice; and to do so, LUPE must divert time and funding from its community education activities that further its mission, and instead must engage in efforts to convince Latinos to participate, despite the discrimination in the redistricting plans, in elections in which they lack an equal opportunity to elect their candidate of choice—which is not a regular activity of LUPE. Additionally, to counteract the loss of and failure to create opportunity for Latino voters in the challenged districts where it has members, LUPE must

spend significantly more resources to educate Latino voters about the discrimination and increase Latino voter registration and turnout to overcome the unfair advantage afforded to Anglos in the challenged redistricting plans. Because of the dilution of the Latino vote, Plans H2316, S2168, C2193 and E2106 thwart LUPE's mission to expand Latino political influence. Thus, LUPE has organizational standing to challenge the new redistricting plans.

b. LUPE Associational Standing

72. LUPE has more than 8,000 members who reside primarily in Hidalgo, Cameron, Willacy and Starr Counties. LUPE's individual members pay dues, and members serve as the organization's leadership.

73. LUPE engages its membership to devise and conduct campaigns to achieve the mission of the organization; thus, LUPE members participate and guide the organization's efforts, and implement day-to-day decisions for the organization. LUPE also hosts regular events and meetings for members.

74. LUPE members include Latino registered voters who are injured by Defendants' dilution of Latino voting strength, as those members reside in areas where Defendants either could have created additional Latino citizen voting age majority districts but failed to do so, or intentionally altered Latino majority districts to reduce Latinos' opportunity to elect their candidates of choice. Thus, LUPE has associational standing to challenge those districts.

75. One example of the harm to LUPE's membership is LUPE Member A. LUPE Member A is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LUPE Member A lives in CD15 which does not provide Latino voters an equal opportunity to elect their candidate of choice. LUPE Member A lives in an area where an HCVAP majority district can and should be created that will provide Latino voters an equal opportunity to elect

their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District CD15, where LUPE Member A also lives. Because LUPE Member A lives in a district where Latino voting strength is weakened, instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, LUPE Member A's vote is diluted. LUPE Member A is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

76. Another example of the harm to LUPE's membership is LUPE Member B. LUPE Member B is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LUPE Member B lives in CD15 which does not provide Latino voters an equal opportunity to elect their candidate of choice. LUPE Member B lives in an area where an HCVAP majority district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District CD15, where LUPE Member B also lives. Because LUPE Member B lives in a district where Latino voting strength is weakened, instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, LUPE Member B's vote is diluted. LUPE Member B is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

77. Another example of the harm to LUPE's membership is LUPE Member C. LUPE Member C is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LUPE Member C lives in CD15 which does not provide Latino voters an equal opportunity to elect their candidate of choice. LUPE Member C lives in an area where an HCVAP majority district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC



Demonstrative District CD15, where LUPE Member C also lives. Because LUPE Member C lives in a district where Latino voting strength is weakened, instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, LUPE Member C's vote is diluted. LUPE Member C is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

78. Another example of the harm to LUPE's membership is LUPE Member D. LUPE Member D is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LUPE Member D lives in SD27 which has been altered purposefully to reduce Latino voting strength and does not provide Latino voters an equal opportunity to elect their candidate of choice. LUPE Member D lives in an area where an HCVAP majority district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District SD27, where LUPE Member D also lives. Because LUPE Member D lives in a district where Latino voting strength is weakened, instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, LUPE Member D's vote is diluted. LUPE Member D is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

79. Another example of the harm to LUPE's membership is LUPE Member E. LUPE Member E is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LUPE Member E lives in SD27 which has been altered purposefully to reduce Latino voting strength and does not provide Latino voters an equal opportunity to elect their candidate of choice. LUPE Member E lives in an area where an HCVAP majority district can and should be created that will provide Latino voters an equal opportunity to elect their preferred

candidate. An examples of such a Latino opportunity district is LULAC Demonstrative District SD27, where LUPE Member E also lives. Because LUPE Member E lives in a district where Latino voting strength is weakened, instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, LUPE Member E's vote is diluted. LUPE Member E is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

80. Another example of the harm to LUPE's membership is LUPE Member F. LUPE Member F is a Latino registered voter and plans to vote again in future elections. In the challenged plan, LUPE Member F lives in HD37 and SD27 which have been altered purposefully to reduce Latino voting strength and do not provide Latino voters an equal opportunity to elect their candidate of choice. LUPE Member F lives in an area where HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. Examples of such Latino opportunity districts are LULAC Demonstrative District HD37 and Demonstrative District SD27, where LUPE Member F also lives. Because LUPE Member F lives in districts where Latino voting strength is weakened, instead of Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, LUPE Member F's vote is diluted. LUPE Member F is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

a. MABA-TX Organizational Standing

81. Plaintiff MEXICAN AMERICAN BAR ASSOCIATION OF TEXAS (“MABA-TX”) is a professional association of Latino lawyers located in Texas. MABA-TX is a membership organization that is organized under Texas law, and members of MABA-TX reside throughout Texas. MABA-TX's mission includes: to provide a forum and means for lawyers to promote

the social, economic and educational advancement of the people of Texas; to speak on behalf of the Latino community on legal issues affecting the community; to serve the Latino populace as a professional association by providing services, assistance and advice on matters of legal concern to the community; to work through legislation, advocacy and education to accomplish these goals; and to preserve high standards of integrity, honor and professional courtesy among lawyers. MABA-TX's mission also includes achieving full and effective political participation by Latinos. Promoting civic participation of Latinos is critical to fulfilling MABA-TX's mission because political participation by Latinos secures MABA-TX's public policy goals.

82. Plans H2316, S2168, C2193 and E2106 will force MABA-TX to divert significant resources from its community engagement activities—which are central to its mission—in order to counteract the negative effects of the challenged redistricting plans. MABA-TX has in the past worked, and will in the future work, to educate voters about upcoming elections, urge voters to vote and will offer and provide assistance to voters. Because of the reduced number of districts in the enacted plans in which Latino voters have an equal opportunity to elect their preferred candidates, and the reduced influence of Latino voters in the challenged districts and statewide, fewer Latinos will register and turn out to vote in future elections. As a result, MABA-TX must now expend new and significantly more resources to educate and promote participation by Latino voters, particularly those who live in the challenged districts and areas, and who are discouraged by the absence of an equal opportunity to elect their candidate of choice; to do so MABA-TX must divert time and funding from its community engagement activities that further its mission, and instead must engage in efforts to convince Latinos to participate, despite the discrimination in the challenged redistricting plans, in elections in which they lack an equal opportunity to elect their candidate of choice—which is not a regular

activity of MABA-TX. Moreover, because fewer Latinos will cast ballots, fewer Latino judges will win elections, resulting in MABA-TX's members practicing before less diverse judges. Additionally, to counteract the loss of and failure to create opportunity for Latino voters both in the challenged districts and statewide, MABA-TX must spend significantly more resources in an attempt to educate Latino voters about the discrimination and increase Latino voter registration and turnout to overcome the unfair advantage afforded to Anglos in the challenged redistricting plans. Because of the dilution of the Latino vote, Plans H2316, S2168, C2193 and E2106 thwart MABA-TX's ability to promote Latino community involvement in legal and legislative issues affecting the community. Thus, MABA-TX has organizational standing to challenge the new redistricting plans.

b. MABA-TX Associational Standing

83. MABA-TX has members throughout the state that register with the organization, pay dues to finance the organization's activities, and attend meetings where they guide the activities of their local chapters. Members of MABA-TX include Texas Latino registered voters who are injured by Defendants' dilution of Latino voting strength, as those members reside in areas where Defendants either could have created additional Latino citizen voting age majority districts but failed to do so, or weakened districts by manipulating their composition to reduce Latinos' opportunity to elect their candidates of choice. Thus, MABA-TX has associational standing to challenge those districts.

84. One example of the harm to MABA-TX's membership, by virtue of its local chapter MABA-Dallas, is MABA-TX Member A. MABA-TX Member A is a Latino registered voter and plans to vote again in future elections. In the challenged plan, MABA-TX Member A lives in CD30 which has 21.4% HCVAP and is not a Latino opportunity district. MABA-TX Member A

lives in an area where an HCVAP majority district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District CD6, where MABA-TX Member A also lives. Because MABA-TX Member A lives in a district where Latino voters are fractured, instead of living in a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, MABA-TX Member A's vote is diluted. MABA-TX Member A is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

85. Another example of the harm to MABA-TX's membership, by virtue of its local chapter MABA-Dallas, is MABA-TX Member B. MABA-TX Member B is a Latino registered voter and plans to vote again in future elections. In the challenged plans, MABA-TX Member B lives in CD30 and SD23 which have 21.4% HCVAP and 24.7% respectively, and are not Latino opportunity districts. MABA-TX Member B lives in an area where HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. Examples of such Latino opportunity districts include LULAC Demonstrative Districts CD6 and SD9, where MABA-TX Member B also lives. Because MABA-TX Member B lives in districts where Latino voters are fractured, instead of Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, MABA-TX Member B's vote is diluted. MABA-TX Member B is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

86. Another example of the harm to MABA-TX's membership, by virtue of its local chapter MABA-El Paso, is MABA-TX Member C. MABA-TX Member C is a Latino registered voter

and plans to vote again in future elections. In the challenged plan, MABA-TX Member C lives in Latino majority HD78 which is overpopulated compared to Anglo majority House districts in the Panhandle and original Tom Green County (1874). MABA-TX Member C lives in an area where House districts can and should be created that are at or closer to the ideal population. One such example of a fairly populated district is LULAC Demonstrative District HD78, where MABA-TX Member C also lives. Because MABA-TX Member C lives in an overpopulated and malapportioned district, MABA-TX Member C's vote is diluted.

87. Another example of the harm to MABA-TX's membership, by virtue of its local chapter MABA-Dallas, is MABA-TX Member D. MABA-TX Member D is a Latino registered voter and plans to vote again in future elections. In the challenged plan, MABA-TX Member D lives in SD12 which has 13.6% HCVAP, and CD24 which has 12.4 % HCVAP and is not a Latino opportunity district. MABA-TX Member D lives in an area where HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. Examples of Latino opportunity districts include LULAC Demonstrative Districts SD9 and CD6, where MABA-TX Member D also lives. Because MABA-TX Member D lives in districts where Latino voters are fractured, instead of Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, MABA-TX Member D's vote is diluted. MABA-TX Member D is further injured by the changes in the challenged redistricting plan bearing more heavily on Latino voters than Anglos.

a. TEXAS HOPE Organizational Standing

88. Plaintiff TEXAS HISPANICS ORGANIZED FOR POLITICAL EDUCATION (“TEXAS HOPE”) is a non-profit membership organization that seeks to empower Latinos in Texas through civic engagement, civic education and outreach. TEXAS HOPE’s activities include

voter registration of Latino citizens, GOTV activities, poll watcher service, administering voter education workshops and legislative advocacy on issues important to the Latino community, including education, voting rights, immigrants' rights, healthcare and housing. TEXAS HOPE's mission includes achieving full and effective political participation by Latinos. Promoting civic participation of Latinos, including voter registration and voting, and ensuring that Latino cast effective votes, is critical to fulfilling TEXAS HOPE's mission because political participation by Latinos secures TEXAS HOPE's public policy goals. To promote civic engagement in the communities it serves and to expand Latino political influence, TEXAS HOPE's members conduct know-your-rights discussions; participate in issue-focused advocacy; campaign to support or oppose nonpartisan ballot measures; and conduct voter registration, education, and non-partisan GOTV.

89. Plans H2316, S2168, C2193 and E2106 will force TEXAS HOPE to divert significant resources from its GOTV, voter registration and community education activities, which are central to its mission, in order to counteract the negative effects of the challenged redistricting plans. TEXAS HOPE has in the past conducted, and in the future will conduct, GOTV activities aimed at Latino registered voters, educated voters about upcoming elections and urged the voters to vote. Because of the reduced number of districts in the new redistricting plans in which Latino voters have an equal opportunity to elect their preferred candidates, and the reduced influence of Latino voters in the challenged districts and statewide, many Latinos will be discouraged from voting, and fewer Latinos will register and turn out to vote in future elections. As a result, TEXAS HOPE must now expend new and significantly more resources to register and turn out Latino voters, particularly those who live in the challenged districts and areas, and who are discouraged by the absence of an equal opportunity to elect their candidate

of choice; to do so TEXAS HOPE must divert time and funding from its community education activities that further its mission, and must instead engage in efforts to convince Latinos to participate, despite the discrimination in the redistricting plans, in elections in which they lack an equal opportunity to elect their candidate of choice—which is not a regular activity of TEXAS HOPE. Additionally, to counteract the loss of and failure to create opportunity for Latino voters both in the challenged districts and statewide, TEXAS HOPE must spend significantly more resources in an attempt to educate Latino voters about the discrimination and increase Latino voter registration and turnout to overcome the unfair advantage afforded to Anglos in the challenged redistricting plans. Because of the dilution of the Latino vote, Plans H2316, S2168, C2193 and E2106 thwart TEXAS HOPE’s mission to empower and expand Latino political influence. Thus, TEXAS HOPE has organizational standing to challenge the new redistricting plans.

b. TEXAS HOPE Associational Standing

90. TEXAS HOPE has a board of directors and members who reside throughout Texas. During membership meetings, Texas HOPE members guide the activities of the organization. TEXAS HOPE’s members include Texas Latino registered voters who are injured by Defendants’ dilution of Latino voting strength, as those members reside in areas where Defendants either could have created additional Latino citizen voting age majority districts but failed to do so, or weakened districts by manipulating their composition to reduce Latinos' opportunity to elect their candidates of choice. Thus, TEXAS HOPE has associational standing to challenge those districts.

91. One example of the harm to Texas HOPE's membership is TX HOPE Member A. TX HOPE Member A is a Latino registered voter and plans to vote again in future elections. In the



challenged plan, TX HOPE Member A lives in CD33 and SD9 which have 42.8% HCVAP and 20.6% HCVAP respectively and are not Latino opportunity districts. TX HOPE Member A lives in an area where HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. Examples of such Latino opportunity districts include LULAC Demonstrative Districts CD6 and SD9, where TX HOPE Member A also lives. Because TX HOPE Member A lives in districts where Latino voters are fractured, instead of Latino majority districts that offer an equal opportunity to elect the Latino preferred candidate, TX HOPE Member A's vote is diluted. TX HOPE Member A is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

92. Another example of the harm to Texas HOPE's membership is TX HOPE Member B. TX HOPE Member B is a Latino registered voter and plans to vote again in future elections. In the challenged plan, TX HOPE Member B lives in Latino majority HD79 which is overpopulated compared to Anglo majority House districts in the Panhandle and original Tom Green County (1874). TX HOPE Member B lives in an area where House districts can and should be created that are at or closer to the ideal population. One such example of a fairly populated district is LULAC Demonstrative District HD77, where TX HOPE Member B also lives. Because TX HOPE Member B lives in an overpopulated and malapportioned district, TX HOPE Member B's vote is diluted.

93. Another example of the harm to Texas HOPE's membership is TX HOPE Member C. TX HOPE Member C is a Latino registered voter and plans to vote again in future elections. In the challenged plan, TX HOPE Member C lives in SD14 which has 23.3% HCVAP and is not a Latino opportunity district. TX HOPE Member C lives in an area where an HCVAP majority

district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District SD25, where TX HOPE Member C also lives. Because TX HOPE Member C lives in a district where Latino voters are fractured, instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, TX HOPE Member C's vote is diluted. TX HOPE Member C is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

a. WCVI Organizational Standing

94. Plaintiff WILLIAM C. VELASQUEZ INSTITUTE (“WCVI”) is a nonprofit and non-partisan public policy analysis organization that conducts research and works in Latino communities and with local leaders across Texas to increase Latino registration and voter turnout. WCVI does not have members. WCVI’s mission includes improving the level of political participation for Latinos and other underrepresented communities. WCVI’s mission includes achieving full and effective political participation by Latinos. Promoting civic participation of Latinos—including voting—and ensuring that Latinos cast effective votes is critical to fulfilling WCVI’s mission because political participation by Latinos secures WCVI’s public policy goals. WCVI analyzes and reports on Latino voter registration and participation and uses its research to educate and collaborate with Latino community leaders to increase Latino political participation. WCVI’s areas of research also include environmental justice, election reform, immigration reform, and foreign policy. To effectuate its mission, WCVI conducts its work through research, policy seminars, media campaigns, and community workshops. Through its work, WCVI serves, among others, Texas Latino registered voters who are injured by Defendants’ dilution of Latino voting strength, as those individuals reside in areas where,

as described below, Defendants either could have created additional Latino citizen voting age majority districts but failed to do so, or weakened districts by manipulating their composition to reduce Latino opportunity to elect their candidates of choice.

95. The new redistricting plans for Congress, the House, the Senate, and the SBOE will force WCVI to divert significant resources from research, policy seminars, and community workshops in areas outside of voting rights in order to counteract the discriminatory effects of the challenged redistricting plans on the community members and voters WCVI serves.
96. WCVI's routine activities include conducting research and organizing policy seminars, media campaigns, and community workshops in the areas of voting rights, environmental justice, election reform, immigration reform, and foreign policy. As part of its mission to achieve full and effective political participation by Latinos, WCVI analyzes and reports on Latino voter registration and participation and uses its research to educate and collaborate with Latino community leaders and other organizations to increase Latino political participation. Promoting civic participation of Latinos—including voting—and ensuring that Latinos cast effective votes is critical to fulfilling WCVI's mission because political participation by Latinos secures WCVI's public policy goals in each of its focus areas, described above.
97. Latino voters who live in areas where they could have an equal opportunity to elect candidates of choice, but don't have that opportunity as a result of the challenged redistricting plans, are directly affected by the dilution of their political strength not only in terms of representation but also because they are less likely to feel that their vote counts and are less likely to turn out to vote. Lower voting rates among Latinos who have been denied an equal opportunity to elect their preferred candidates requires WCVI to expend new and more

resources on research, policy seminars, and community workshops to inform community leaders and Latino voters about how the new maps affect Latino voters and to counteract the effects of the redistricting plans on discouraged Latino voters. WCVI anticipates that it will have to use new resources to educate community leaders and Latino voters regarding the geographic areas in which Latinos are denied an equal opportunity to elect their candidate of choice, and therefore which areas will require more effort to ensure Latino political participation.

98. The new activities that WCVI will be required to undertake, including researching the effect of the challenged maps on Latino voter turnout, educating community leaders and Latino voters on the effect of the challenged maps, and developing policy strategies to counteract the effects of the challenged maps, are different from WCVI's routine activities of researching and developing policies that impact Latinos. Instead of growing Latino political participation and influence through its routine activities, WCVI will have to focus merely on maintaining current levels of Latino voter turnout and political participation in light of the challenged maps' effect of depressing Latino voter participation. WCVI anticipates undertaking these new, different and non-routine activities in response to, and in order to compensate for, the challenged redistricting plans, which both fail to provide fair Latino electoral opportunity and also reduce Latino electoral opportunity in some districts. *See City of Kyle*, 626 F.3d at 238 (“[A]n organization may establish injury in fact by showing that it had diverted significant resources to counteract the defendant's conduct[.]”).

99. The new activities that must be undertaken by WCVI in response to the challenged redistricting plans will detract from WCVI's routine activities. *See Tenth St.*, 968 F.3d at 500. WCVI staff will have to put on hold research, policy seminars, and community

workshops in areas outside of voting rights in order to counteract the discriminatory effects of the challenged redistricting plans on Latino voters. *See Louisiana ACORN Fair Housing v. LeBlanc*, 211 F.3d 298, 305 (5th Cir. 2000). As a result, WCVI will be able to develop and achieve fewer of its public policy goals. WCVI will also have to divert resources to ensure Latino political participation does not lose ground in light of the challenged maps and thus be less able to engage in their routine activities of conducting research and organizing policy seminars, media campaigns, and community workshops in the areas of voting rights, environmental justice, election reform, immigration reform, and foreign policy. In this way, the challenged redistricting maps have directly and concretely harmed the routine activities WCVI performs in service of its mission.

100. WCVI’s new and different activities, as described above, will go “toward mitigating [the challenged redistricting plans’] real-world impact” of reducing Latino voter turnout. *OCA*, 867 F.3d at 612. WCVI will have to undertake these new activities to counteract the effects of the challenged redistricting plans.

101. The challenged redistricting plans “interfere[] with [WCVI’s] core business activities” by directly and concretely impeding the routine activities WCVI performs in service of its mission, such as conducting research, or holding policy seminars and community workshops in any one of its other focus areas of environmental justice, election reform, immigration reform, and foreign policy. *See Food & Drug Administration v. Alliance for Hippocratic Medicine*, 602 U.S. 367, 395 (2024). WCVI’s anticipated new activities will “perceptibly impair[]” the organization’s routine research activities and other research and policy efforts because WCVI will have to redirect its resources toward researching reduced voter turnout among Latino voters and developing strategies to counteract the challenged maps’ negative

effects on Latino political participation—activities that would not be required in the absence of the challenged redistricting plans. *OCA*, 867 F.3d at 612 (quoting *Havens*, 455 U.S. at 379). In this way, the challenged redistricting plans thwart and “frustrate[]” WCVI’s ability to achieve its organizational goals through its routine, day-to-day activities. *Havens*, 455 U.S. at 379.

102. The requirement that WCVI undertake these new activities, which will more than “perceptibly impair[]” WCVI’s routine operations, “constitutes far more than simply a setback to the organization’s abstract social interests.” *Id.* The resources must be diverted by WCVI to address the specific consequences of the redistricting maps on Latino voters, and not merely to promote or protect WCVI’s general goals of increased Latino political participation. WCVI’s injury is not a policy disagreement with the challenged redistricting maps, but instead flows from having to divert organizational resources to undertake new and different activities to counteract the direct effect of the redistricting plans on Latino voters. *Id.*

103. WCVI does not assert standing based on having undertaken litigation, lobbying or other proceedings but instead “with a view toward . . . mitigating [the redistricting plans] real-world impact on [its] members and the public.” *OCA*, 867 F.3d at 612. WCVI’s research is necessary to identify solutions to overcome the detrimental impact of the challenged redistricting plans on Latino voters. WCVI is integral in interacting with and educating Latino leaders and organizations to disseminate these solutions. Similarly, WCVI does not assert standing on the basis of any advocacy on behalf of voters. The specific activities WCVI will have to undertake, as described above, are to meet the direct needs of Latino

voters and the community leaders and organizations WCVI serves, and will result in a drain of WCVI's resources in order to counteract the effects of the unlawful maps.

104. WCVI does not assert standing based solely on the expenditure or diversion of resources. WCVI will require the specific expenditures and diverted resources described above to counteract the effects of the challenged redistricting plans directly on Latino voters and WCVI's partnership organizations, and the anticipated expenditures and diverted resources will detract from WCVI's routine activities.

a. FIEL Organizational Standing

105. Plaintiff FIEL Houston Inc. ("FIEL") is a non-profit, non-partisan membership organization in Houston, Texas that is organized under Texas law. FIEL is an immigrant-led organization that advocates for just laws for immigrant youth and their families, access to higher education for all people regardless of immigration status, and access to justice for the Latino community. FIEL was born and raised out of the need for civic engagement in support of undocumented students seeking higher education, and it organizes for the betterment of the communities it serves through efforts that include voter registration, civic engagement and other advocacy efforts. FIEL also provides services such as immigration assistance, financial aid, and education forums. FIEL's mission includes achieving full and effective political participation by Latinos. FIEL is not a membership association. Promoting civic participation of Latinos, including voter registration and voting, and ensuring that Latinos cast effective votes, is critical to fulfilling FIEL's mission because political participation by Latinos secures FIEL's public policy goals.

106. FIEL conducts voter outreach and provides education to voters in a number of geographic areas negatively affected by redistricting, including the neighborhoods of

Northside/Northline, North Houston, the Eastex-Jensen area, the East End, Gulfgate/Riverview/PineValley, Golfcrest/Bellfort/Reveille, and Greater Hobby, as well as the northern Spring Branch area.

107. Voters with whom FIEL conducts its voter education and get-out-the-vote activities reside in the Houston area, including in geographic areas in which the Texas Legislature could have created additional Latino majority State House districts, a congressional district and a State Board of Education district, but did not in the most recent redistricting. FIEL fields complaints—including through its door to door canvassing, phone banks, and online forums—from voters who feel discouraged by the lack of opportunities to elect their preferred candidates. FIEL expends staff resources to respond to voter complaints, including by holding public forums to give voters an opportunity to express their frustrations while simultaneously remaining engaged. If not for the challenged redistricting plans, FIEL would not need to devote additional staff time to receiving and responding to these voter complaints. *See OCA-Greater Houston*, 867 F.3d at 612.

108. After the challenged redistricting plans were enacted, many of the Latino voters served by FIEL told FIEL's staff that the voters no longer intended to vote because voting would be a waste of time, including voters who live in geographic areas in which additional Latino majority districts could have been created but were not, for example: the neighborhoods of Northside/Northline, North Houston, the Eastex-Jensen area, the East End, Gulfgate/Riverview/PineValley, Golfcrest/Bellfort/Reveille, and Greater Hobby, as well as the northern Spring Branch area. The voters also complain to FIEL staff that their votes made no difference and their voices are not heard. Voters also told FIEL staff that they were



frustrated about the lack of Latino representation in government and that voters felt that the redistricting plans did not reflect the growing Latino community.

109. As a result of the challenged redistricting plans, FIEL reallocated its limited resources, devoting a third of its get-out-the-vote resources to encouraging discouraged voters to continue voting. Now, FIEL must spend more time phone banking, canvassing, organizing, and holding public forums to mitigate the challenged redistricting plans' direct effect of discouraging voters. In order to persuade Latino voters that they should still participate, FIEL diverts its “resources to getting to the polls those of its supporters who would otherwise be discouraged” by the challenged redistricting “from bothering to vote.” *Crawford*, 472 F.3d 949, 951 (7th Cir. 2007) *aff'd*, *Crawford v. Marion Cnty. Election Bd.* 553 U.S. 181, 189 n.7 (2008) (agreed with standing analysis of 7th Circuit); *see also Louisiana ACORN Fair Housing v. LeBlanc*, 211 F.3d 298, 305 (5th Cir. 2000). FIEL's activities go “toward mitigating [the challenged plan’s] real-world impact on [FIEL]’s members and the public.” *OCA-Greater Houston*, 867 F.3d at 612.

110. FIEL's get-out-the-vote activities in response to the challenged redistricting plans differ from FIEL’s routine activities. *See City of Kyle*, 626 F.3d at 238. FIEL would typically focus its outreach on registering new voters and engaging first-time voters.

111. The diversion of FIEL’s resources detracts from FIEL’s ongoing regular activities. *See Fowler*, 178 F.3d at 360 (“[A]n organization has standing to sue on its own behalf where it devotes resources to counteract a defendant’s allegedly unlawful practices.”); *see also Scott v. Schedler*, 771 F.3d 831, 837 (5th Cir. 2014); *OCA-Greater Houston*, 867 F.3d at 612. The resources that FIEL has now reallocated to counteract the effects of the redistricting plans would otherwise have been spent on get-out-the-vote activities aimed at registering new

voters and engaging first-time voters, not encouraging voters who had decided, as a result of the challenged redistricting plans, to stop voting. *See Tenth St. Residential Ass’n*, 968 F.3d at 500. The new activities require FIEL to expend resources to the detriment of FIEL and FIEL’s mission. *See Fowler*, 178 F.3d at 360.

112. The challenged redistricting plans “interfere[] with [FIEL’s] core business activities” by making it more expensive and time-consuming to carry out the same activities that FIEL performed in service of its mission before the district lines were redrawn, thwarting FIEL’s mission. *See Food & Drug Administration v. Alliance for Hippocratic Medicine*, 602 U.S. 367, 395 (2024).

113. FIEL’s get-out-the-vote activities in response to the challenged redistricting plans “perceptibly impair[]” FIEL’s other community outreach activities because FIEL must redirect its resources toward voter education about the importance of voting. *OCA-Greater Houston*, 867 F.3d at 612 n.29 (quoting *Havens*, 455 U.S. at 379). Absent the challenged redistricting plans, the same level of repeat voter interaction and voter reassurance would not be required. And because FIEL must consequently divert its resources, FIEL reaches fewer people through its routine get-out-the-vote outreach activities. *Id.*

a. TALAS Organizational Standing

114. Plaintiff TEXAS ASSOCIATION OF LATINO ADMINISTRATORS AND SUPERINTENDENTS (“TALAS”) is a non-profit membership organization that advocates for Latino learners’ and leaders’ growth and advancement in Texas. TALAS’ mission is to provide leadership development, collective impact, advocacy and a proactive voice for Latino and non-Latino leaders passionate about serving the fastest-growing student population in Texas. TALAS is headquartered in Austin, Texas, and it is organized under Texas law.

TALAS's mission includes achieving full and effective political participation by Latinos. Promoting civic participation of Latinos—including voting—and ensuring that Latinos cast effective votes is critical to fulfilling TALAS's mission because political participation by Latinos secures TALAS's public policy goals. To promote civic engagement in the communities it serves and to expand Latino political influence, TALAS's members conduct membership meetings; participate in issue-focused advocacy; campaign to support or oppose nonpartisan ballot measures; connect members to legislative updates as well as research studies related to the advancement of the Latino population in Texas public schools.

115. Plans H2316, S2168, C2193 and E2106 will force TALAS to divert resources from its research and education activities, which are central to its mission, and spend new resources in order to counteract the negative effects of the challenged redistricting plans. Because of the reduced number of districts in the new redistricting plans in which Latino voters have an equal opportunity to elect their preferred candidates, and the reduced influence of Latino voters in the challenged districts and statewide, many Latinos will be discouraged from voting, and fewer Latinos will register and turn out to vote in future elections. As a result, fewer Latinos will cast ballots and fewer Latino candidates of choice will win elections, resulting in fewer Latino educational leaders than there otherwise would be, which will harm the ability of TALAS to achieve its policy goals. Because of the dilution of the Latino vote, Plans H2316, S2168, C2193 and E2106 thwart TALAS's mission to expand Latino leadership and representation. Thus, TALAS has organizational standing to challenge the new redistricting plans.

b. TALAS Associational Standing

116. TALAS has nearly 200 Texas members who reside all across the state. TALAS's members

pay dues, elect leadership, serve as the organization's leadership, finance the organization's activities and participate in the organization's efforts. TALAS members include Texas Latino registered voters who are injured by Defendants' dilution of Latino voting strength, as those members reside in areas where, as described below, Defendants either could have created additional Latino citizen voting age majority districts but failed to do so, or weakened districts by manipulating their boundaries to reduce Latinos' opportunity to elect their candidates of choice. Thus, TALAS has associational standing to challenge those districts.

117. An example of the harm to TALAS' membership is TALAS Member A. TALAS Member A is a Latino registered voter and plans to vote again in future elections. In the challenged plan, TALAS Member A lives in Latino majority HD75 which is overpopulated compared to Anglo majority House districts in the Panhandle and original Tom Green County (1874). TALAS Member A lives in an area where House districts can and should be created that are at or closer to the ideal population. One such example of a fairly populated district is LULAC Demonstrative District HD79, where TALAS Member A also lives. Because TALAS Member A lives in an overpopulated and malapportioned district, TALAS Member A's vote is diluted.
118. Another example of the harm to TALAS' membership is TALAS Member B. TALAS Member B is a Latino registered voter and plans to vote again in future elections. In the challenged plan, TALAS Member B lives in Latino majority HD77 which, as described below, is overpopulated compared to Anglo majority House districts in the Panhandle and original Tom Green County (1874). TALAS Member B lives in an area where House districts can and should be created that are at or closer to the ideal population. One such example of a fairly populated district is LULAC Demonstrative District HD77, where TALAS Member B also lives. Because TALAS Member B lives in an overpopulated and malapportioned district,

TALAS Member B's vote is diluted.

119. Another example of the harm to TALAS' membership is TALAS Member C. TALAS Member C is a Latino registered voter and plans to vote again in future elections. In the challenged plan, TALAS Member C lives in Latino majority HD79 which is overpopulated compared to Anglo majority House districts in the Panhandle and original Tom Green County (1874). TALAS Member C lives in an area where House districts can and should be created that are at or closer to the ideal population. One such example of a fairly populated district is LULAC Demonstrative District HD77, where TALAS Member C also lives. Because TALAS Member C lives in an overpopulated and malapportioned district, TALAS Member C's vote is diluted.

a. PROYECTO AZTECA Organizational Standing

120. Plaintiff PROYECTO AZTECA is a non-profit self-help construction company located in San Juan, Texas and serves low-income families in colonias and other rural areas in Hidalgo County. PROYECTO AZTECA does not have members. PROYECTO AZTECA's mission is to build a more equitable society through affordable and decent homeownership for the families it serves. PROYECTO AZTECA's mission also includes helping the families it serves increase their civic participation, including by voting. PROYECTO AZTECA's mission includes achieving full and effective political participation by Latinos. Promoting civic participation of Latinos—including voting—and ensuring that Latinos cast effective votes is critical to fulfilling PROYECTO AZTECA's mission because political participation by Latinos secures PROYECTO AZTECA's public policy goals. To effectuate its mission, PROYECTO AZTECA offers a variety of programs to respond to the housing crisis in Texas' Rio Grande Valley, and has helped to finance and train close to 1,000 families in the

construction and first-time ownership of their own homes in over 150 colonias and rural areas. Additionally, PROYECTO AZTECA engages in GOTV efforts, including by phone banking and canvassing families on where to vote and how to cast ballots, and it offers educational opportunities for those families on how to advocate on issues that implicate their home ownership. PROYECTO AZTECA also hosts community roundtables with candidates who are running for office, allowing the families it serves to engage with those candidates on matters such as education, housing, and health care. Further, PROYECTO AZTECA hosts know-your-rights events for the families it serves. PROYECTO AZTECA conducts its activities with, among others, Texas Latino registered voters who are injured by Defendants' dilution of Latino voting strength, as those individuals reside in areas where, as described below, Defendants either could have created additional Latino citizen voting age majority districts but failed to do so, or weakened districts by manipulating their composition to reduce Latinos' opportunity to elect their candidates of choice.

121. Many of PROYECTO AZTECA's clients are voters who currently live in enacted CD15 and lived in benchmark CD15 or CD 34 where they had an equal opportunity to elect, and did elect, their preferred candidates.

122. As part of its work, PROYECTO AZTECA assists families in applying for FEMA benefits following wind and storm damage to their homes, such as when a tornado hit the neighborhood of Laguna Heights in Cameron County in May 2023. Frequently, PROYECTO AZTECA works to connect families to their congresspersons for help during the FEMA application process. Many FEMA applications experience delays in processing and assistance from one's member of Congress is an invaluable resource to a homeowner who needs FEMA aid.

123. PROYECTO AZTECA also assists individuals who are applying for U.S. passports. U.S. passports are vital to local residents who frequently cross the U.S.-Mexico border for shopping and to visit relatives. PROYECTO AZTECA also helps clients obtain U.S. passports to use as a second form of identification in home mortgage applications. When U.S. passport applications are stalled, PROYECTO AZTECA works to connect clients to their congresspersons to help move the U.S. passport application forward.
124. However, some PROYECTO AZTECA clients in enacted CD15 have complained to PROYECTO AZTECA that they experienced difficulty receiving constituent services from their U.S. representative with respect to pending U.S. passport applications and FEMA applications.
125. PROYECTO AZTECA clients explain that, unlike their previous U.S. representative, their U.S. representative in enacted CD15 does not send staff into their colonias to provide constituent services to residents.
126. Now, to assist families in enacted CD15 who experience difficulty in obtaining constituent services from their U.S. representative regarding their pending FEMA applications and U.S. passport applications, PROYECTO AZTECA must devote resources to tasks that are different from PROYECTO AZTECA's routine activities. Rather than simply connecting a client in CD15 to a responsive U.S. representative to obtain constituent services, PROYECTO AZTECA must now devote significantly more time to assisting the client in obtaining constituent services. PROYECTO AZTECA must make additional phone calls to the CD15 district office on behalf of the client, send emails to the representative's staff, and accompany the client to the district office to obtain constituent services regarding the client's pending FEMA applications and U.S. passport applications. Without the challenged

redistricting plans, these additional efforts by PROYECTO AZTECA would not be required. *See OCA-Greater Houston*, 867 F.3d at 612.

127. These new activities detract from PROYECTO AZTECA's routine activities. *See Louisiana ACORN Fair Housing v. LeBlanc*, 211 F.3d 298, 305 (5th Cir. 2000); *City of Kyle*, 626 F.3d at 238; *Tenth St. Residential Ass'n*, 968 F.3d at 500. When PROYECTO AZTECA staff spends time assisting clients in securing constituent services from their less responsive congressperson in enacted CD15, that staff is not performing the grant writing activities necessary to acquire funding for PROYECTO AZTECA to build more houses. As a result, PROYECTO AZTECA is building fewer houses than it had prior to the enactment of the challenged redistricting plans.

128. The challenged redistricting plans have directly and concretely impeded PROYECTO AZTECA's grant writing, which has resulted in decreased funding. PROYECTO AZTECA needs these funds to fulfill its mission of building affordable and decent homes for the families it serves. The challenged redistricting plans "interfere[] with [PROYECTO AZTECA's] core business activities" by making it more expensive and time-consuming to carry out the same activities that PROYECTO AZTECA performed in service of its mission before the district lines were redrawn, thwarting PROYECTO AZTECA's mission. *See Food & Drug Administration v. Alliance for Hippocratic Medicine*, 602 U.S. 367, 395 (2024).

129. PROYECTO AZTECA has undertaken its new activities assisting clients in obtaining constituent services directly in response to the challenged redistricting plans because PROYECTO AZTECA's clients have asked for and need this assistance. *See City of Kyle*, 626 F.3d at 238. PROYECTO AZTECA provides assistance to client families in enacted CD



15 experiencing difficulty obtaining constituent services from their U.S. representatives to “mitigat[e] [the challenged plan’s] real-world impact” on PROYECTO AZTECA’s client families. *OCA-Greater Houston*, 867 F.3d at 612.

130. PROYECTO AZTECA also receives complaints from clients who live in enacted CD15 and have told PROYECTO AZTECA that they now live in a district in which they can no longer elect the U.S. representative of their choice. In addition, PROYECTO AZTECA clients who remained in CD15 in the new redistricting plan report concerns that they lost their congressperson of choice because he moved into and ran for office in CD34 in 2022, as a direct result of redistricting.
131. PROYECTO AZTECA’s clients who live in CD15 have also told PROYECTO AZTECA staff that the clients no longer intended to vote because voting would be a waste of time. These clients also complain that their votes made no difference and their voices are not heard.
132. In response, PROYECTO AZTECA has been required to hire a consultant to reevaluate PROYECTO AZTECA’s get-out-the-vote strategies—including in enacted CD15—in order to overcome voters’ frustrations about their diminished influence in elections as a result of the challenged redistricting plans. *See City of Kyle*, 626 F.3d at 238. PROYECTO AZTECA would not have hired a consultant to reevaluate its get-out-the-vote strategies if not for the challenged redistricting plans. *See OCA-Greater Houston*, 867 F.3d at 612. PROYECTO AZTECA hired the consultant *to counteract the effects* of the challenged redistricting. *See Fowler*, 178 F.3d at 360 (“[A]n organization has standing to sue on its own behalf where it devotes resources to counteract a defendant’s allegedly unlawful practices.”); *see also Scott v. Schedler*, 771 F.3d 831, 837 (5th Cir. 2014); *OCA-Greater Houston*, 867 F.3d at 612.

133. The hiring of the consultant to evaluate get-out-the-vote strategies in response to the challenged redistricting plans forces PROYECTO AZTECA to expend resources that otherwise would have been spent elsewhere. Specifically, PROYECTO AZTECA would have spent this money on hiring a consultant to assess and make more effective its grant writing and fundraising program. PROYECTO AZTECA's resources would not have been spent on get-out-the-vote and other voter education activities, if not for the challenged redistricting plans. *See OCA-Greater Houston*, 867 F.3d at 612; *Fowler*, 178 F.3d at 361. The hiring of a consultant to evaluate get-out-the-vote strategies in response to the challenged redistricting plans detracts from PROYECTO AZTECA's routine activities. *See Tenth St. Residential Ass'n* at 500. Hiring a get-out-the-vote consultant to mitigate the effects of the challenged redistricting plans forces PROYECTO AZTECA to expend resources to PROYECTO AZTECA's detriment and to the detriment of its mission, *Fowler*, 178 F.3d at 361.

a. RITA Organizational Standing

134. Plaintiff REFORM IMMIGRATION FOR TEXAS ALLIANCE ("RITA") is a Texas statewide coalition of organizations with individual members working to implement community-led advocacy campaigns that engage directly impacted communities and create policy change at the local, state, and national level. RITA works alongside business, religious, and law enforcement leaders to advance immigration reform. RITA is headquartered in El Paso, Texas, and works to connect Texas communities to share struggles, hopes, and successes; build capacity within immigrant communities to engage and impact policies; share strategies and resources to educate communities; and impact state and national immigration policy through collaboration with diverse sectors at the local, regional, and national levels. RITA's mission includes achieving full and effective political participation by Latinos. Promoting

civic participation of Latinos, including voter registration and voting, and ensuring that Latinos cast effective votes, is critical to fulfilling RITA's mission because political participation by Latinos secures RITA's public policy goals. To promote civic engagement in the communities it serves and to expand Latino political influence, RITA's members and paid staff conduct know-your-rights discussions; participate in issue-focused advocacy; campaign to support or oppose nonpartisan ballot measures through in-person canvassing; connect individual members to social services; and conduct voter registration, education, and non-partisan GOTV.

135. Plans H2316 and C2193 will force RITA to divert significant resources from its GOTV, voter registration and community education activities, which are central to its mission, in order to counteract the negative effects of the challenged redistricting plan. RITA has in the past conducted, and in the future will conduct, GOTV activities aimed at increasing the turnout of Latino registered voters with low turnout. Additionally, RITA has in the past paid, and in the future will pay, employees who, among other duties: educate voters about upcoming elections; urge the voters to vote; and encourage, offer and deliver assistance to the voters. Because of the reduced number of districts in the new redistricting plans in which Latino voters have an equal opportunity to elect their preferred candidates, and the reduced influence of Latino voters in the challenged districts and statewide, many Latinos will be discouraged from voting, and fewer Latinos will register and turn out to vote in future elections. As a result, RITA must now expend new and significantly more resources to register and turn out Latino voters, particularly those who live in the challenged districts and areas, and who are discouraged by the absence of an equal opportunity to elect their candidate of choice; to do so, RITA must divert time and funding from its community education activities that further its mission, and instead must engage in efforts to convince Latinos to participate, despite the discrimination in the challenged

redistricting plans, in elections in which they lack they lack an equal opportunity to elect their candidate of choice—which is not a regular activity of RITA. Additionally, to counteract the loss of and failure to create opportunity for Latino voters both in the challenged districts and statewide, RITA must spend significantly more resources in an attempt to educate Latino voters about the discrimination and increase Latino voter registration and turnout to overcome the unfair advantage afforded to Anglos in the challenged redistricting plans. Because of the dilution of the Latino vote, Plan C2193 and Plan H2316 thwart RITA’s mission to expand Latino political influence. Thus, RITA has organizational standing to challenge the new redistricting plans.

b. RITA Associational Standing

136. The organizations in RITA have members throughout the state. RITA’s members register with the organization, hold membership meetings and guide and participate in the organization’s efforts. RITA’s organizational members have individual members who are Texas Latino registered voters injured by Defendants’ dilution of Latino voting strength, as those members reside in areas where Defendants either could have created additional Latino citizen voting age majority districts but failed to do so, or weakened districts by manipulating their composition to reduce Latino opportunity to elect their candidates of choice. Thus, RITA has associational standing to challenge those districts.
137. RITA’s members also include Latino registered voters who live in the area of West Texas where Defendants overpopulated districts in the Texas House plan to favor the interests of voters in areas of the Panhandle and original Tom Green County, Anglo voters and Anglo incumbents over the interests of voters in El Paso and the Upper Rio Grande and Latino voters.
138. One example of the harm to RITA’s membership is RITA Member A, a member of the

Border Network for Human Rights. The Border Network for Human Rights is a member of the RITA coalition. RITA Member A is a Latino registered voter and plans to vote again in future elections. In the challenged plan, RITA Member A lives in Latino majority HD74 which is overpopulated compared to Anglo majority House districts in the Panhandle and original Tom Green County (1874). RITA Member A lives in an area where House districts can and should be created that are at or closer to the ideal population. One such example of a fairly populated district is LULAC Demonstrative District HD75, where RITA Member A also lives. Because RITA Member A lives in an overpopulated and malapportioned district, RITA Member A's vote is diluted.

139. One example of the harm to RITA's membership is RITA Member B, a member of the Border Network for Human Rights. The Border Network for Human Rights is a member of the RITA coalition. RITA Member B is a Latino registered voter and plans to vote again in future elections. In the challenged plan, RITA Member B lives in Latino majority HD74 which is overpopulated compared to Anglo majority House districts in the Panhandle and original Tom Green County (1874). RITA Member B lives in an area where House districts can and should be created that are at or closer to the ideal population. One such example of a fairly populated district is LULAC Demonstrative District HD75, where RITA Member B also lives. Because RITA Member B lives in an overpopulated and malapportioned district, RITA Member B's vote is diluted.

140. One example of the harm to RITA's membership is RITA Member C, a member of the Border Network for Human Rights. The Border Network for Human Rights is a member of the RITA coalition. RITA Member C is a Latino registered voter and plans to vote again in future elections. In the challenged plan, RITA Member C lives in Latino majority HD74 which is

overpopulated compared to Anglo majority House districts in the Panhandle and original Tom Green County (1874). RITA Member C lives in an area where House districts can and should be created that are at or closer to the ideal population. One such example of a fairly populated district is LULAC Demonstrative District HD75, where RITA Member C also lives. Because RITA Member C lives in an overpopulated and malapportioned district, RITA Member C's vote is diluted.

141. Another example of the harm to RITA's membership is RITA Member D. RITA Member D is a Latino registered voter and plans to vote again in future elections. In the challenged plan, RITA Member D lives in Latino majority HD75 which is overpopulated compared to Anglo majority House districts in the Panhandle and original Tom Green County (1874). RITA Member D lives in an area where House districts can and should be created that are at or closer to the ideal population. One such example of a fairly populated district is LULAC Demonstrative District HD75, where RITA Member D also lives. Because RITA Member D lives in an overpopulated and malapportioned district, RITA Member D's vote is diluted.

a. WDP Organizational Standing

142. Plaintiff WORKERS DEFENSE PROJECT (“WDP”) is a community-led membership organization fighting the injustices against low-wage, immigrant workers in the construction industry. WDP’s mission is to empower low-income workers to achieve fair employment through education, direct services, organizing and strategic partnerships. WDP is organized under Texas law with headquarters in Austin, Texas and offices in Houston and Dallas. WDP’s mission includes achieving full and effective political participation by Latinos. Promoting civic participation of Latinos, including voter registration and voting, and ensuring that Latinos cast effective votes, is critical to fulfilling WDP’s mission because political participation by

Latinos secures WDP's public policy goals. To promote civic engagement in the communities it serves and to expand Latino political influence, WDP's members and paid staff conduct know-your-rights discussions and membership meetings; participate in issue-focused advocacy; campaign to support or oppose nonpartisan ballot measures; connect members to social services; and conduct voter registration, education, and non-partisan GOTV.

143. Plans H2316, S2168, C2193 and E2106 will force WDP to divert significant resources from its GOTV, voter registration and community education activities, which are central to its mission, in order to counteract the negative effects of the challenged redistricting plans. WDP has in the past conducted, and in the future will conduct, GOTV activities aimed at increasing the turnout of Latino registered voters with low turnout. Additionally, WDP has in the past paid, and will in the future pay, employees who, among other duties: educate voters about upcoming elections; and urge the voters to vote. Because of the reduced number of districts in the new redistricting plans in which Latino voters have an equal opportunity to elect their preferred candidates, and the reduced influence of Latino voters in the challenged districts and statewide, many Latinos will be discouraged from voting, and fewer Latinos will register and turn out to vote in future elections. As a result, WDP must now expend new and significantly more resources to register and turn out Latino voters, particularly those who live in the challenged districts and areas, and who are discouraged by the absence of an equal opportunity to elect their candidate of choice; and to do so, WDP must divert time and funding from its community education activities that further its mission, and must instead engage in efforts to convince Latinos to participate, despite the discrimination in the challenged redistricting plans, in elections in which they lack an equal opportunity to elect their candidate of choice—which is not a regular activity of WDP. Additionally, to counteract the loss of and failure to create

opportunity for Latino voters both in the challenged districts and statewide, WDP must spend significantly more resources in an attempt to educate Latino voters about the discrimination and increase Latino voter registration and turnout to overcome the unfair advantage afforded to Anglos in the challenged redistricting plans. Because of the dilution of the Latino vote, Plans H2316, S2168, C2193 and E2106 thwart WDP's mission to expand Latino political influence. Thus, WDP has organizational standing to challenge the new redistricting plans.

b. WDP Associational Standing

144. WDP has registered members throughout Texas. WDP has regular meetings in which members participate and guide the efforts of the organization. Members also set the priorities for the organization. WDP's individual members include Latino registered voters who are injured by Defendants' dilution of Latino voting strength, as those members reside in areas where Defendants either could have created additional Latino citizen voting age majority districts but failed to do so, or weakened districts by manipulating their composition to reduce Latinos' opportunity to elect their candidates of choice. Thus, WDP has associational standing to challenge those districts.

145. An example of the harm to WDP's membership is WDP Member A. WDP Member A is a Latino registered voter and plans to vote again in future elections. In the challenged plan, WDP Member A lives in SD21, one of several Latino majority districts in the area whose configuration prevents the creation of an additional Latino opportunity district. WDP Member A lives in an area where an HCVAP majority district can and should be created that would provide Latino voters an equal opportunity to elect their preferred candidate. The Latino population in this part of Texas is sufficient to create a new Latino HCVAP majority senate district, such as LULAC Demonstrative District SD25, in which WDP Member A also lives.



Because WDP Member A lives in a district configuration where Latino voters are “packed”, instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, WDP Member A's vote is diluted. WDP Member A is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

146. Another example of the harm to WDP's membership is WDP Member B. WDP Member B is a Latino registered voter and plans to vote again in future elections. In the challenged plan, WDP Member B lives in ED4 which has 39.9% HCVAP and is not a Latino opportunity district. WDP Member B also lives in CD29, one of several Latino majority districts in the area that contain more Latino voter population than necessary to elect the Latino candidate of choice. WDP Member B lives in an area where HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. For example, although the Latino population in Harris County is sufficient to create a new Latino HCVAP majority congressional district, such as LULAC Demonstrative District CD38, in which WDP Member B also lives, WDP Member B remains in the “packed” configuration. Another such example of a Latino opportunity district is LULAC Demonstrative District ED6, where WDP Member B also lives. In the challenged plan, WDP Member B also lives in HD140, one of several Latino majority districts in the area that contain more Latino voter population than necessary to elect the Latino candidate of choice. The Latino population in this part of Texas is sufficient to create a new Latino HCVAP majority house district, such as LULAC Demonstrative District HD138, in which WDP Member B also lives. As a result of Defendants' redistricting plans for congress, State House and SBOE, WDP Member B's vote is diluted. WDP Member B is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

147. Another example of the harm to WDP's membership is WDP Member C. WDP Member C is a Latino registered voter and plans to vote again in future elections. In the challenged plan, WDP Member C lives in SD21, one of several Latino majority districts in the area that contain more Latino voter population than necessary to elect the Latino candidate of choice. WDP Member C lives in an area where an HCVAP majority district can and should be created that would provide Latino voters an equal opportunity to elect their preferred candidate. The Latino population in this part of Texas is sufficient to create a new Latino HCVAP majority senate district, such as LULAC Demonstrative District SD25, in which WDP Member C also lives. Because WDP Member C lives in a district configuration where Latino voters are “packed”, instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, WDP Member C 's vote is diluted. WDP Member C is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

#### Individual Plaintiffs

148. Plaintiff Jose Olivares is Latino and a registered voter of Texas who voted in the past and intends to vote in future elections. He resides in Corpus Christi, Texas. In the challenged plans, Plaintiff Olivares lives in CD27 which has 49.2% HCVAP and does not provide Latino voters an equal opportunity to elect their candidate of choice. Plaintiff Olivares lives in an area where two or more balanced HCVAP majority districts can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District CD27, where Plaintiff Olivares also lives. Because Plaintiff Olivares does not live in a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, Plaintiff

Olivares's vote is diluted. Plaintiff Olivares is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

149. Plaintiff Paulita Sanchez is Latina and a registered voter of Texas who voted in the past and intends to vote in future elections. She resides in New Braunfels, Texas. In the challenged plan, Plaintiff Sanchez lives in SD25 which has 25% HCVAP and is not a Latino opportunity district. Plaintiff Sanchez lives in an area where an HCVAP majority district can and should be created that would provide Latino voters an equal opportunity to elect their preferred candidate. The Latino population in this part of Texas is sufficient to create a new Latino HCVAP majority senate district, such as LULAC Demonstrative District SD25, in which Plaintiff Sanchez also lives. Because Plaintiff Sanchez lives in a district that does not, but could and should offer an equal opportunity to elect the Latino preferred candidate, Plaintiff Sanchez's vote is diluted. Plaintiff Sanchez is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

150. Plaintiff Jo Ann Acevedo is Latina and a registered voter of Texas who voted in the past and intends to vote in future elections. She resides in Cibolo, Texas. In the challenged plan, Plaintiff Acevedo lives in SD25 which has 25% HCVAP and is not a Latino opportunity district. Plaintiff Acevedo lives in an area where an HCVAP majority district can and should be created that would provide Latino voters an equal opportunity to elect their preferred candidate. The Latino population in this part of Texas is sufficient to create a new Latino HCVAP majority senate district, such as LULAC Demonstrative District SD25, in which Plaintiff Acevedo also lives. Because Plaintiff Acevedo lives in a district that does not, but could and should offer an equal opportunity to elect the Latino preferred candidate, Plaintiff Acevedo's vote is diluted. Plaintiff Acevedo is further injured by the changes in the challenged

redistricting plan that bear more heavily on Latino voters than Anglos.

151. Plaintiff David Lopez is Latino and a registered voter of Texas who voted in the past and intends to vote in future elections. He resides in Houston, Texas. In the challenged plan, Plaintiff Lopez lives in CD38 which has 19.3% HCVAP and is not a Latino opportunity district. Plaintiff Lopez lives in an area where an HCVAP majority district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District CD38, where Plaintiff Lopez also lives. Because Plaintiff Lopez lives in a district where Latino voters are fractured, instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, Plaintiff Lopez's vote is diluted. Plaintiff Lopez is further injured by the changes in the challenged redistricting plan that bear more heavily on Latino voters than Anglos.

152. Plaintiff Diana Martinez Alexander is Latina and a registered voter of Texas who voted in the past and intends to vote in future elections. She resides in Houston, Texas. In the challenged plan, Plaintiff Martinez Alexander lives in CD38 which has 19.3% HCVAP and is not a Latino opportunity district. Plaintiff Martinez Alexander lives in an area where an HCVAP majority district can and should be created that will provide Latino voters an equal opportunity to elect their preferred candidate. One such example of a Latino opportunity district is LULAC Demonstrative District CD38, where Plaintiff Martinez Alexander also lives. Because Plaintiff Martinez Alexander lives in a district where Latino voters are fractured, instead of a Latino majority district that offers an equal opportunity to elect the Latino preferred candidate, Plaintiff Martinez Alexander's vote is diluted. Plaintiff Martinez Alexander is further injured by the changes in the challenged redistricting plan that bear more

heavily on Latino voters than Anglos.

153. The dilution of Latino voting strength statewide in Plans H2316, S2168, C2193 and E2106 has injured all plaintiffs, including members of plaintiff organizations. The dilution of Latino voting strength in individual districts in Plans H2316, S2168, C2193 and E2106 has injured plaintiffs who reside and vote in those individual districts, including members of plaintiff organizations.

#### IV. DEFENDANTS

154. Defendant GREGORY W. (“Greg”) ABBOTT is the Governor of Texas, and pursuant to Article IV, Section I of the Texas Constitution, is the chief executive officer of the State of Texas. He is sued in his official capacity.

155. Defendant JANE NELSON is the Secretary of the State of Texas. Defendant NELSON is the State’s chief election officer and as such is responsible for overseeing the conduct of elections within the State. She is sued in her official capacity.

156. Defendant the STATE OF TEXAS is one of the states of the United States of America. Plaintiffs’ claims against Defendant STATE OF TEXAS are limited to those arising under Section 2 of the federal Voting Rights Act of 1965. *See* 52 U.S.C. §§ 10301 and 10310(e).

#### V. FACTS

##### A. Texas’s Long History of Discrimination Against Latino Voters

157. Federal courts, including the Supreme Court, have recognized Texas’s long history of discrimination against Latino voters, including in the area of voting. *See LULAC v. Perry*, 548 U.S. 399, 439 (2006); *see also Bush v. Vera*, 517 U.S. 952, 981 (1994); *Perez v. Abbott*, 253 F. Supp. 3d 864, 888 (W.D. Tex. 2017); *Patino v. City of Pasadena*, 230 F. Supp. 3d 667, 708 (S.D. Tex. 2017). Indeed, as those courts have noted, “the poll tax, an all-white primary

system, and restrictive voter registration time periods are” all part of Texas’s “minority voting rights history.” *LULAC*, 548 U.S. at 439-40 (quotation omitted); *see also Patino*, 230 F. Supp. 3d at 683. Those courts have also emphasized that “[t]he political, social, and economic legacy of past discrimination for Latinos in Texas . . . hinders their ability to participate effectively in the political process.” *Patino*, 230 F. Supp. 3d at 683.

158. From as early as 1845, the year of Texas’s annexation into the United States, the State has suppressed the political participation of Latinos. Laws prohibited Texans from using the Spanish language and barred Mexican-Americans from serving as election judges.

159. Decades later, the 1903 Terrell Election Law imposed a poll tax in the State. Tellingly, the law’s sponsor explained that the law was implemented to close “the flood gates for illegal voting as one person could buy up the Mexican and Negro votes.” The poll tax remained in effect for over sixty years in Texas.

160. A year later, in 1904, the Texas Democratic Executive Committee established a White Man’s Primary Association, requiring members to take the following oath: “I am a white person and a Democrat.” In 1923, the Texas Legislature passed a white primary law, which stated that “in no event shall a negro be eligible to participate in a Democratic party primary election held in the State of Texas.” One Texas newspaper declared that the white primary “absolutely eliminates the Mexican vote as a factor in nominating county candidates, though we graciously grant the Mexican the privilege of voting for them afterwards.”<sup>4</sup>

161. After the Supreme Court in *Nixon v. Herndon*, 273 U.S. 536 (1927) struck down Texas’s white primary law pursuant to the Fourteenth Amendment, Texas enacted another law that authorized political parties to set their own voter qualifications. Pursuant to that law, the Texas

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<sup>4</sup> David Montejano, *Anglos and Mexicans in the Making of Texas, 1836-1986* at p.144 (1986).

Democratic Party enacted a rule that only white people could vote in its primary. The Supreme Court struck down that law in 1932, holding that it violated the Fourteenth Amendment. *See Nixon v. Condon*, 286 U.S. 73, 89 (1932).

162. In 1918, Texas enacted a law to eliminate interpreters at the polls, and the following year the State enacted a requirement that election officials communicate only in English at polling places.

163. After the Supreme Court in *Harper v. Virginia Board of Elections*, 383 U.S. 663 (1966) invalidated the poll tax, the first Senate bill of the first Texas legislative session in 1966 required voters to register annually. In 1971, a federal court invalidated that requirement, as it had disenfranchised over a million Texans who would otherwise have been permitted to vote. *Beare v. Smith*, 321 F. Supp. 1100, 1108 (S.D. Tex. 1971), *aff'd sub nom. Beare v. Briscoe*, 498 F.2d 244 (5th Cir. 1974).

164. Additionally, in the early 1900s, Texas Rangers discouraged Latinos from voting by actively investigating them and intimidating would-be voters, suggesting that they would imprison those voters if they were illiterate. The mere presence of armed Rangers at polling stations also intimidated Latino voters.

165. As a result of Texas's discriminatory efforts, only 44.4% of Texas Latinos were registered to vote in 1972, whereas 73.4% of Anglos were registered at that time. *See Patino*, 239 F. Supp. 3d at 683.

166. In 1975, Texans testified before Congress regarding the discrimination Latinos that faced in the state. That testimony highlighted that far more Latinos in the state lived below the poverty line than did Anglos, and Latinos experienced far worse educational opportunities. Those societal effects, the testimony emphasized, were the result of the many discriminatory

practices designed by Texas to exclude Latinos from civic engagement. The testimony emphasized that Anglos continued to intimidate Latino voters at the polls. For example, Latinos that had registered to vote were not placed on voting lists, election judges selectively and deliberately invalidated ballots cast by Latinos, and officials refused to aid Latino voters who could not read or speak English. Further, the testimony highlighted that there were widespread economic threats and coercion by Anglos directed at Latino voters, causing Latinos in Texas to fear economic reprisal by Anglos in the community, which resulted in low voter registration and turn out among Latino voters. Even law enforcement officials harassed and intimidated Latino voters, making excessive and unnecessary appearances at polling places and at times actually threatening Latino voters.

167. Texas’s history of official discrimination in the election process—stretching back to Reconstruction—led to the State’s inclusion as a covered jurisdiction when, on September 25, 1975, Section 5 of the Voting Rights Act of 1965 was amended and extended. *LULAC*, 548 U.S. at 440. Since then, the Department of Justice has frequently interposed objections against Texas and its subdivisions pursuant to Section 5. *See id.*

168. In 2011, the Texas Legislature enacted what at the time was the nation’s strictest voter identification law. A federal court concluded that, in light of the social and historical conditions that caused unequal opportunities for Black and Latino voters in Texas compared to Anglo voters, the law produced an impermissible discriminatory effect under the Voting Rights Act. *Veasey v. Perry*, 71 F. Supp. 3d 627, 698 (S.D. Tex. 2014), *aff’d in part, vacated in part, remanded sub nom. Veasey v. Abbott*, 796 F.3d 487 (5th Cir. 2015), *on reh’g en banc*, 830 F.3d 216 (5th Cir. 2016). As the court noted, and the Fifth Circuit affirmed, the law had not by chance disproportionately affected Black and Latino voters; rather, it had “done so by



its interaction with the vestiges of past and current discrimination,” resulting in the denial or abridgment of the right to vote based on race, color, or membership in a language minority group. *Id.*

169. In every redistricting cycle since 1970, either the U.S. Department of Justice or a federal court has concluded that Texas discriminated against Latino voters in violation of the Voting Rights Act of 1965, including in the most recent redistricting cycle. *Perez*, 253 F. Supp. 3d at 888; *see also Patino*, 230 F. Supp. 3d at 721.

170. In the 2011 redistricting cycle, the U.S. District Court for the District of Columbia concluded that Texas had discriminated against Latino and other minority voters with the redistricting plans it enacted in 2011 for the Texas House, Texas Senate, and Congress, emphasizing that Texas had enacted at least the Senate and congressional maps with discriminatory purpose, and accordingly denied preclearance for all three plans. *Texas v. United States*, 887 F. Supp. 2d 133, 178 (D.D.C. 2012), *vacated and remanded on other grounds*, 570 U.S. 928 (2013).<sup>5</sup>

171. Texas's long history of discrimination against Latinos in voting was accompanied by public and private discrimination against Latinos throughout the state in the areas of education, employment and public accommodations, including segregated schools, juries, housing, restaurants, parks, swimming pools, movie theaters and cemeteries. The legacy of this discrimination takes the form of lower socioeconomic status experienced by Texas Latinos, as well as lower rates of registration and voting by Latinos compared to Anglos. The lower rates of education, personal income and political participation by Latinos occurs in the geographic

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<sup>5</sup> Although the district court opinion was vacated in light of *Shelby County v. Holder*, 570 U.S. 529 (2013), the Fifth Circuit noted that “the opinion was not vacated on the merits and remains factually relevant as a contemporary example of State-sponsored discrimination based on the finding of a three-judge federal court,” *Veasey v. Abbott*, 830 F.3d 216, 257 n.54 (5th Cir. 2016) (en banc).

areas where Plaintiffs complain that Texas diluted Latino voting strength in its 2021 statewide redistricting plans: El Paso and West Texas, South Texas, Central Texas, Harris County and the DFW Metroplex.

**B. Texas’s 2020 House, Senate, Congressional and SBOE Maps**

172. Texas’s congressional and state legislative maps used in the 2020 election were created to remedy findings of minority vote dilution in the previous redistricting cycle. *See Abbott v. Perez*, 138 S. Ct. 2305, 2316–17, 2330 (2018).
173. In 2011, Texas enacted Texas House, Senate and SBOE redistricting plans during the 82nd Legislature’s regular session. In a subsequent special session that same year, the Legislature adopted a congressional redistricting plan. At that time, Texas was required to obtain preclearance under Section 5 of the Voting Rights Act of 1965 before it could implement its redistricting plans; only the enacted SBOE redistricting plan received preclearance and went into effect for the 2012 election.
174. When Texas failed to secure preclearance for its House, Senate and congressional redistricting plans, the *Perez* court created interim maps for the 2012 election. In those maps, the *Perez* court redrew certain districts pursuant to instructions from the U.S. Supreme Court. Both the congressional and Texas House court-drawn redistricting plans departed significantly from the State’s 2011 plans and changed at least 8 of the 36 congressional districts and 21 districts in the plan for the Texas House. *Id.* at 2316. In 2017, following trial, the *Perez* court concluded that the State-enacted 2011 State House and congressional plans unlawfully diluted minority voting strength and intentionally discriminated against minority voters. *Perez v. Abbott*, 250 F. Supp. 3d 123, 218-19 (W.D. Tex. 2017); *Perez v. Abbott*, 253 F. Supp. 3d 864, 972 (W.D. Tex. 2017). Texas did not appeal those rulings.

175. In 2013, Texas enacted the *Perez* court’s interim remedial plans, with some changes to the Texas House plan. Following another trial, the *Perez* court concluded that one of those changes by Texas, to House District 90, was an unconstitutional racial gerrymander. The U.S. Supreme Court affirmed that ruling, *id.* at 2334–35, and the *Perez* court redrew House District 90 in May 2019 to remedy the constitutional violation.

176. Thus, as recently as 2019, a federal court redrew Texas district boundaries to cure racial discrimination. Nevertheless, history repeated itself in the Texas Legislature in 2021.

### **C. Results of the 2020 Census**

177. On March 12, 2020, the U.S. Census Bureau commenced the 2020 Census. The following day, President Donald J. Trump declared the global pandemic COVID-19 a national emergency. As a result of the COVID-19 pandemic, the Census Bureau suspended field operations until July 2020. Despite U.S. Commerce Department Secretary Wilbur Ross’s initial support of an extension, the Census Bureau ended its door-to-door operations on October 15, 2020.

178. On April 26, 2021, the U.S. Secretary of Commerce delivered the 2020 Census state population counts to the President for the purpose of apportioning the seats in the U.S. House of Representatives.<sup>6</sup>

179. On August 12, 2021, the U.S. Secretary of Commerce published the Texas redistricting data file.<sup>7</sup>

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<sup>6</sup> U.S. Census Bureau, “2020 Census Apportionment Results Delivered to the President,” available at <https://www.census.gov/newsroom/press-releases/2021/2020-census-apportionment-results.html> (last visited Oct. 14, 2021).

<sup>7</sup> U.S. Census Bureau, “2020 Census Statistics Highlight Local Population Changes and Nation’s Racial and Ethnic Diversity- U.S. Census Bureau Delivers Data for States to Begin Redistricting Efforts,” available at <https://www.census.gov/newsroom/press-releases/2021/population-changes-nations-diversity.html> (last visited Oct. 14, 2021).

180. The redistricting data revealed that the Texas House, Senate, congressional and SBOE districts used in the 2020 election needed to be redrawn.
181. According to the 2020 Census, the total population of Texas is 29,145,505. That figure represents a significant increase from a decade ago, when the 2010 Census reported a total population of 25,145,561. Texas experienced the third-largest percent increase in population of any state in the United States, and it is the only state to gain two congressional seats in the 2020 congressional apportionment. Beginning with the 2022 election, Texas voters will elect 38 members to the United States House of Representatives.
182. According to the 2020 Census, the Latino population of Texas is 11,441,717. Latinos constitute 50% of the total population growth in Texas between 2010 and 2020. Latinos are now 39.3% of Texas's population, and Anglos are now 39.7% of the state's population (a decrease from 45.3% a decade ago). The Latino citizen voting age population of Texas is 29.9% of the total citizen voting age population.
183. The pattern of strong Latino population growth relative to Anglo population growth was consistent across the state. For example, in Bexar County, the Latino population increased by 184,000, and the Anglo population increased by only 16,609; in Dallas County, the Latino population increased by 151,895, and the Anglo population decreased by 59,706; and in Harris County, the Latino population increased by 363,169, and the Anglo population decreased by 40,053.
184. In the new redistricting maps, the ideal population is: 194,303 for a State House district; 940,178 for a State Senate district; 766,987 for a congressional district; and 1,943,034 for an SBOE district.

**D. The Legislature adopts new redistricting plans during a special session called by Defendant Abbott.**

185. The Texas Legislature convened its 87th Regular Session on January 12, 2021, and adjourned *sine die* on May 31, 2021. The Legislature did not enact redistricting plans during this time because the Census Bureau had not yet released the redistricting data file for Texas.
186. The U.S. Secretary of Commerce published the redistricting data file for Texas on August 12, 2021, more than ten weeks after the close of the Legislature’s 87th Regular Session.
187. On August 31, 2021, in its second special session, the 87th Texas Legislature passed Senate Bill 1, a controversial new law that prohibits certain voting methods adopted during the COVID-19 pandemic (such as 24-hour and drive-thru voting), restricts assistance to limited English proficient and disabled voters, and prohibits certain assistance to mail voters.
188. On September 7, 2021, Defendant Abbott announced a third special session of the 87th Texas Legislature to address redistricting. The third special session began on September 20, 2021.
189. Shortly before the special session on redistricting commenced, on September 16, 2021, Lieutenant Governor Dan Patrick, speaking on a national news broadcast, espoused the Great Replacement theory, a white supremacist tenet that holds that the government seeks to replace Anglos with people of color. More specifically, Lieutenant Governor Patrick stated that “a revolution has begun,” elaborating that Latino migrants who arrived at the border, “[a]t least in 18 years, even if they all don’t become citizens before then and can vote, in 18 years every one of them has two or three children, you’re talking about millions and millions and millions of new voters, and they will thank the Democrats and Biden for bringing them here.” Lieutenant Governor Patrick added, “Who do you think they are going to vote for? So this is trying to take over our country without firing a shot. That is what is happening . . . [T]his is

denying us our government that's run by our citizens with illegals who are here, who are gonna take our education, our healthcare.”<sup>8</sup>

190. Following a highly compressed legislative process characterized by departures from normal procedure and substantive considerations, on October 15 and 16, 2021, the Legislature adopted redistricting plans for the Texas House (Plan H2316), Senate (Plan S2168) and SBOE (Plan E2106); on October 18, 2021, the Legislature adopted a redistricting plan for Congress (Plan C2193). On October 25, 2021, Defendant Abbott signed the redistricting plans that adopted the Texas House, Texas Senate, Congress, and the Texas SBOE.

## **E. Legislative History of the Challenged Plans.**

### **1. Texas House Plan**

191. On September 30, 2021, Texas Representative Todd Hunter filed House Bill 1, a redistricting plan for the Texas House. The presiding officer referred the bill to the House Redistricting Committee the same day.<sup>9</sup>

192. After the committee held a public hearing on House Bill 1 on October 4, 2021, the next day Representative Hunter introduced a committee substitute for the bill, and the committee voted out the bill the same day. The committee did not hold a hearing on the substitute bill before voting it out of committee; as a result, there was no opportunity for public testimony on the substitute bill.

193. On October 12, 2021, the full House heard House Bill 1 on second reading. On October 13, 2021, the Texas House passed House Bill 1 on the third reading and reported the bill to the

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<sup>8</sup> Justin Baragona, *The Daily Beast*, “Texas Lt. Guv spews racist ‘Great Replacement’ theory on Fox: ‘A revolution has begun,’” available at <https://www.thedailybeast.com/texas-lt-gov-dan-patrick-spews-racist-great-replacement-theory-on-fox-news> (Sept. 17, 2021).

<sup>9</sup> The House Redistricting Committee is also referred to as the “House Committee on Redistricting.”

Senate. On October 15, 2021, the Senate Special Committee on Redistricting held a public hearing on House Bill 1 and voted the bill out of committee. The full Senate passed House Bill 1 that same day and adopted Plan H2316.

## **2. Texas Senate and SBOE Plans**

194. On September 18, 2021, Texas Senator Joan Huffman filed Senate Bill 4, a redistricting plan for the Texas Senate.

195. On September 20, 2021, Senator Huffman filed Senate Bill 7, a redistricting plan for the SBOE. That same day, the Lieutenant Governor referred Senate Bills 4 and 7 to the Senate Special Committee on Redistricting, and the committee issued a hearing notice for both bills for September 24, 2021.

196. However, the evening before the committee held its hearing, Senator Huffman filed a committee substitute for Senate Bill 4. As a result, most witnesses were deprived of the opportunity to analyze the committee substitute and modify their testimony before the hearing the following day.

197. On September 24 and 25, 2021, the Senate Special Committee on Redistricting held a public hearing on both bills. The committee voted out both bills on September 28, 2021.

198. On October 4, 2021, the Texas Senate passed both bills.

199. On October 11, 2021, the House Redistricting Committee held a public hearing on both bills, and that same day, the committee voted out both bills. On October 15, 2021, the full House passed Senate Bills 4 and 7, adopting Plans S2168 and E2106, respectively.

## **3. Congressional Plan**

200. On September 27, 2021, Senator Huffman filed Senate Bill 6, a redistricting plan for congressional districts, and the Lieutenant Governor referred the bill to the Senate Special

Committee on Redistricting.

201. On September 30, 2021, the Senate Special Committee on Redistricting held a public hearing on Senate Bill 6 and left it pending. On October 4, 2021, the Senate Special Committee on Redistricting held a public hearing on committee amendments for Senate Bill 6 and voted out a committee substitute. On October 8, 2021, the full Senate passed Senate Bill 6. That same day, the House received the bill, and the presiding officer referred it to the House Redistricting Committee.

202. On October 13, 2021, the House Redistricting Committee held a public hearing on the bill and voted it out.

203. On October 16, 2021, the full House adopted several amendments to Senate Bill 6 and passed the bill on the second reading.

204. On October 17, 2021, the House passed the amended version of Senate Bill 6 on the third reading, and the Senate refused to concur with the amendments. That same day, Senate Bill 6 was referred to a conference committee, and the Senate and House appointed conferees.

205. On October 18, 2021, the Legislature adopted Plan C2193.

**F. The Legislature departed from its normal procedures and normal substantive considerations during redistricting.**

206. The 87th Texas Legislature's adoption of Plans H2316, S2168, C2193 and E2106 included departures from normal procedures and departures from normal substantive considerations in redistricting.

207. For example, both the Texas House Redistricting Committee and the Senate Special Committee on Redistricting offered little advance notice of their hearings on the redistricting bills. On the night before the Senate Special Committee on Redistricting's hearing on the proposed Senate map, Senator Huffman, the Senate Redistricting Committee Chair, released a



committee substitute for Senate Bill 4, and the next day the committee held a hearing on the committee substitute. On October 4 the Senate voted to suspend the printing rule for the Senate and SBOE plans. The printing rule guarantees that every Senator will receive a paper copy of the bill on their desk to allow for review of the bill. The Senate passed the Senate and SBOE plans on second and third readings the same day the printing rule was suspended. The House Redistricting Committee held a public hearing on the Texas House redistricting map on October 4, 2021 but on October 5, 2021, Representative Hunter, the House Redistricting Committee Chair, introduced a committee substitute for House Bill 1 and took no public testimony. The committee voted out the committee substitute within 15 minutes. On October 12, 2021, the House Redistricting Committee provided only 24-hour notice for a public hearing on the proposed congressional redistricting map and allowed only 12 hours for the public to register for virtual testimony.

208. House Redistricting Committee Chairman Hunter did not allow for expert witnesses to testify as invited testimony at any of the public hearings, despite a joint letter to Chairman Hunter from republican and democratic members to allow for this type of testimony. On October 16, 2021, the full House adopted several amendments to the proposed congressional redistricting map and provided no opportunity for public input on the amendments.

209. Statements from the House and Senate committee chairs reveal departures from the normal and required substantive standards during the redistricting process. For example, Senator Joan Huffman, who authored the State Senate and SBOE maps and chairs the Senate Redistricting Committee, told lawmakers and the public that the maps were “drawn blind to race.”<sup>10</sup>

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<sup>10</sup> Acacia Coronado, *Associated Press*, “Texas GOP advances new maps that would tighten slipping grip,” available at <https://apnews.com/article/austin-texas-race-and-ethnicity-racial-injustice-elections-4a40e921b8cec9449e24ed5adc637d87> (Oct. 17, 2021).

210. Similarly, State Representative Todd Hunter, who authored the State House map and chairs the House Redistricting Committee, told lawmakers and the public that the House map created and evaluated majority-minority districts based on voting age population, instead of citizen voting age population, because citizen voting age population data is “not the same [as those] based on census numbers.”<sup>11</sup>

211. These statements by the House and Senate committee chairs constitute significant departures from normal substantive considerations because, in previous redistricting cycles, bill sponsors, redistricting committee chairs and other members of legislative leadership acknowledged the need to examine citizen voting age population, as well as the impact of boundary changes on voters of different races, as integral to the redistricting process and compliance with the federal Voting Rights Act.

212. Throughout the process, members of the Legislature, civil rights advocates and community members warned the legislative leadership that the proposed plans violated minority voting rights, but the Legislature did not accept amendments that would cure the identified deficiencies.

### **1. Texas House Plan**

213. During its hearing on October 4, 2021, the Texas House Redistricting Committee failed to allow any invited testimony, which provides an opportunity for a legislative committee to hear from subject matter experts. Additionally, at the beginning of the hearing, Committee Chair Representative Todd Hunter announced that the committee would vote the bill out at the end of the hearing, which foreclosed any possibility that the committee would reevaluate the plan

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<sup>11</sup> Cassandra Pollock, *Texas Tribune*, “Texas House committee advances proposed map for lower chamber,” available at <https://www.texastribune.org/2021/10/05/texas-house-redistricting-committee-map/> (Oct. 5, 2021).

or make changes based on witness testimony.

214. Chair Hunter also limited his bill layout for House Bill 1 to one hour and did not allow committee members to ask him questions during the bill layout. Instead, Chair Hunter told committee members that they could submit written questions to him and that he would respond to them either after the hearing or on the House floor.

215. On October 5, 2021, the House Redistricting Committee reconvened for 15 minutes. During that time, Chair Hunter introduced a committee substitute for House Bill 1 but did not allow any testimony. The committee voted out the substitute bill at the end of the hearing.

216. On October 13, 2021, the House passed House Bill 1. The House sent the bill to the Senate that same day, and the Lieutenant Governor referred the bill to the Senate Special Committee on Redistricting. On October 15, 2021, the Senate Special Committee on Redistricting held a public hearing on House Bill 1. The hearing lasted less than one hour, and the committee voted out the bill at the end of the hearing.

217. The Senate then suspended a rule for the regular order of business, voting out House Bill 1 the same day.

## **2. Texas Senate and SBOE Plans**

218. On September 20, 2021, the Senate Special Committee on Redistricting issued a hearing notice for Senate Bills 4 and 7, setting a hearing on both bills for September 24, 2021.

219. Senator Huffman filed a substitute for Senate Bill 4 on September 23, 2021, the night before the hearing.

220. On September 24 and 25, 2021, the Senate Special Committee on Redistricting held a public hearing on Senate Bill 7 and the committee substitute for Senate Bill 4. The committee voted out both bills on September 28, 2021.

221. On October 4, 2021, the full Senate voted to suspend the printing rule for Senate Bills 4 and 7. That same day, the Senate passed both bills on the second and third readings.

222. On October 11, 2021, the House Redistricting Committee held a public hearing on Senate Bills 4 and 7. The committee did not allow for invited testimony on either bill during the hearing, and Committee Chair Hunter limited his bill layout time for each bill to 30 minutes. At the beginning of the hearing, Chair Hunter announced that the committee would vote out both bills at the end of the hearing, and any introduced committee amendments would occur during the hearing. That same day, the committee voted out both bills.

223. Chair Hunter's announcements changed normal procedure. Typically, committees do not hear and vote on bills on the same day, and votes for introduced amendments are set for a later time. The normal procedure gives the committee members sufficient time to review the amendments before voting on them and the bill. Thus, because of these changes in procedures, committee members and the public lacked time to review sufficiently the bills and any proposed amendments.

### **3. Congressional Plan**

224. On October 12, 2021, the House Redistricting Committee issued a notice for a public hearing on Senate Bill 6, setting the hearing for the very next day. The committee thus gave only 24-hours notice of the hearing. The committee also provided only 12 hours for the public to register to give virtual testimony at the hearing.

225. At the public hearing on October 13, 2021, Chair Hunter limited the bill layout to just one hour. At the beginning of the hearing, Chair Hunter announced that the committee would vote out the bill at the end of the hearing and that it would not consider committee amendments until after public testimony. The committee did not allow invited testimony. That same day,

the committee voted out the bill.

### **G. The Legislature’s 2023 ratification of the State House and Senate plans**

226. Following the directive in Article III, Section 28 of the Texas Constitution, which requires the Texas Legislature to apportion legislative districts during the “first regular session following the publication of a United States decennial census”, the Texas Legislature “ratified” the 2021 State House and Senate redistricting plans in the 2023 regular legislative session.

227. On March 16, 2023, the Texas Senate Special Committee on Redistricting held a public hearing on Senate Bill 375 (“SB 375”), which ratified Senate Plan 2168 without any changes.

SB 375 provides:

The districts used to elect members of the Texas Senate in 2022, established by Chapter 5 (SB 4), Acts of the 87th Legislature, 3rd Called Session, 2021 (PLANS2168 in the Texas Legislature's redistricting system), are hereby ratified and adopted as the permanent districts used to elect members of the Texas Senate.<sup>12</sup>

228. On March 23, 2023, the Texas Senate Special Committee on Redistricting Committee favorably reported without amendment SB 375. On April 3, 2023, the Texas Senate passed SB 375 on second and third reading after a suspension of the rules. On April 27, 2023, the Texas House Redistricting Committee held a public hearing on SB 375 and favorably reported the plan without amendments on May 4, 2023. On May 19 and 22, 2023, the Texas House passed SB 375 on second and third readings. SB 375 became effective on June 18, 2023, without Governor Abbott’s signature.

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<sup>12</sup> S.B. 375, 88th Reg. Sess., available on p. 1 of:  
<https://capitol.texas.gov/tlodocs/88R/billtext/pdf/SB00375F.pdf#navpanes=0>.

229. On April 5, 2023, the Texas House of Representatives Redistricting Committee, chaired by Representative Drew Darby, held a public hearing on House Bill 1000 (“HB 1000”), which ratified the 2021 House Plan H2316 without any changes.

HB1000 provides:

The districts used to elect members of the Texas House of Representatives in 2022, established by Chapter 1 (HB 1), Acts of the 87th Legislature, 3rd Called Session, 2021 (PLANH2316 in the Texas Legislature’s redistricting system), are hereby ratified and adopted as the districts used to elect members of the Texas House of Representatives.<sup>13</sup>

230. On April 13, 2023, HB 1000 received a favorable report without amendment from the Texas House Redistricting Committee. On April 26 and 27, 2023, HB 1000 passed on second and third readings in the Texas House. On May 4, 2023, the Texas Senate Special Committee on Redistricting held a public hearing on HB 1000 and favorably reported the plan without amendments. On May 19, 2023, the Texas Senate passed HB 1000 on second and third reading. Governor Abbott signed HB 1000, the ratification of House Plan 2316, on June 12, 2023.

231. The Texas Legislature’s 2023 ratification of the State House and Senate redistricting plans made no changes to H2316 and S2168, and carried forward the legislative intent of the 2021 Texas Legislature in creating and enacting those redistricting plans.

#### **H. The Challenged Map for State House of Representatives (Plan H2316).**

232. The redistricting plan for the Texas House of Representatives contains 150 districts.

233. The benchmark House plan included 33 districts with a majority Hispanic citizen voting age population (“CVAP”).

234. Plan H2316 reduces the number of Hispanic CVAP majority districts from 33 to 30.

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<sup>13</sup> HB 1000, 88th Reg. Sess., available on p. 1 at <https://capitol.texas.gov/tlodocs/88R/billtext/pdf/HB01000F.pdf#navpanes=0>.

235. However, the Latino population of Texas is sufficiently numerous and geographically compact to constitute the majority of the CVAP in at least 35 Texas House districts—or at least two more Latino opportunity districts than in the benchmark plan and five more than the enacted Plan H2316.

236. Thus, at least 35 House districts can be created in Texas that offer Latino voters an equal opportunity to elect their candidate of choice.

237. Despite the dramatic growth of the Latino population in Texas since 2010, the failure of Plan H2316 to create at least three additional Latino citizen voting age majority House districts statewide discriminates against Latino voters both in effect and has the purpose of discriminating against Latinos on the basis of race.

238. In addition to failing to create new Latino CVAP majority districts where required, redistricters reduced Latino voting strength in HCVAP majority districts in Plan H2316 such that Latinos either lack an equal opportunity to elect their candidate of choice or will be unequally burdened in the election process: HD37 and HD118.

239. Further, Plan H2316 over- and under-populates House districts in El Paso, the Upper Rio Grande, the Panhandle and the area of original Tom Green County purposefully to disadvantage voters on the basis of race and region.

### **1. The Texas Legislature Failed to Create Three Additional Latino Opportunity Districts in Plan H2316.**

#### ***a. Additional Latino Opportunity House District in Northwest Harris County***

240. In Harris County, the Latino population increased by 363,169 over the past decade. By comparison, the Anglo population in Harris County decreased by 40,053 over that same period.

241. Within the northwest portion of the county, in the area that includes portions of enacted HD126, HD138, HD139, HD140, HD145, and HD148 (Plan H2316), the Latino population is

sufficiently numerous and geographically compact to constitute the majority of the CVAP in at least one additional House district.

242. The table below shows that there is a sufficient Latino population to create an additional Latino opportunity district, as indicated by the HCVAP figures for each of the districts in Plan H2316 from which the new additional district can be crafted:

<b>District in Plan H2316</b>	<b>HCVAP<sup>14</sup></b>
HD126	20.4%
HD138	27.1%
HD139	29.0%
HD140	70.7%
HD145	54.4%
HD148	39.4%

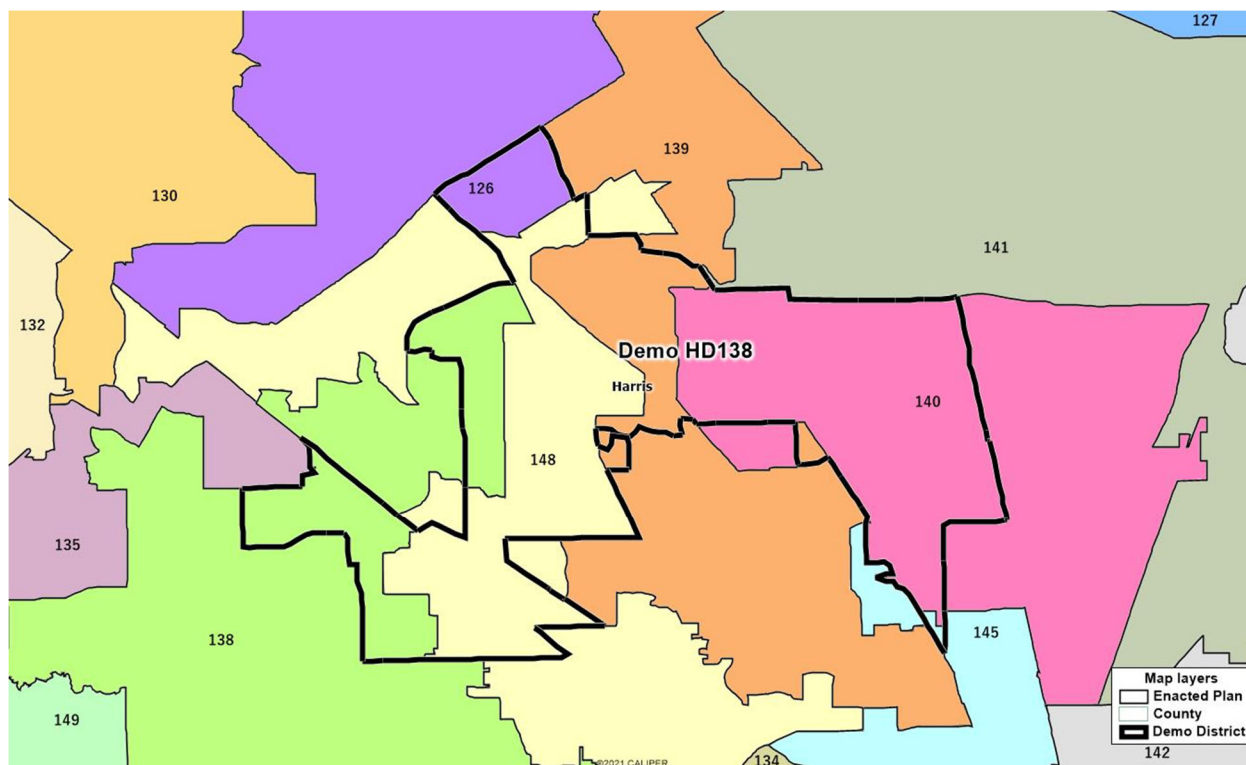
243. The Latino citizen voting age population in this area is compact and lives in the neighborhoods of Northside / Northline, Hidden Valley and North Houston, among others. Nevertheless Plan H2316 fractures the Latino population and fails to create an additional Latino citizen voting age majority House district in this area.

244. LULAC Demonstrative District 138 shows one possible version of such a Latino opportunity district:

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<sup>14</sup> HCVAP figures for districts in Plan H2316 are from the Texas Legislative Council: [https://data.capitol.texas.gov/dataset/71af633c-21bf-42cf-ad48-4fe95593a897/resource/f54d7da9-c702-4e0b-a026-ea2e9cef6823/download/planh2316\\_r119\\_acs1620\\_election20g.pdf](https://data.capitol.texas.gov/dataset/71af633c-21bf-42cf-ad48-4fe95593a897/resource/f54d7da9-c702-4e0b-a026-ea2e9cef6823/download/planh2316_r119_acs1620_election20g.pdf) (last accessed: June 6, 2022).





245. LULAC Demonstrative District 138 is more compact than District 148 in Plan H2316 and is consistent with traditional districting principles such as maintaining communities of interest and traditional boundaries.

246. In this one possible version of such a Latino opportunity district, the HCVAP is 51.5%.

247. Additionally, Latino voters LULAC Demonstrative District 138 are politically cohesive. Within the geographic area of LULAC Demonstrative District 138, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice</b>
2018 General - Land Commissioner	Miguel Suazo	68.4%
2020 General - Supreme Court Place 8	Gisela Triana	65.54%

2018 General - Governor	Lupe Valdez	67.46%
2016 General - Supreme Court Place 5	Dori Garza	69.47%

248. Further, in enacted HD138, Harris County, and the area surrounding LULAC Demonstrative District HD138, Anglos bloc vote against Latino candidates of choice. Multivariate analysis demonstrates that a large majority of Anglo voters support the candidate who is not preferred by Latino voters, including in the following elections in certain enacted districts that correspond to the proposed new Latino opportunity district in this area. Because of the existence of minority opportunity districts in the area which are specifically designed to provide minority electoral opportunity, the Anglo bloc vote may not defeat the Latino preferred candidate:

**Enacted HD126 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Land Commissioner	Suazo	26.66%	No
2020 General - Railroad Commissioner	Castaneda	28.16%	No

**Enacted HD138 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General -	Triana	21.34%	No

Supreme Court			
2018 General - Governor	Valdez	21.14%	No

**Enacted HD139 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General - Railroad Commission	Castaneda	25.55%	Yes
2018 General - Land Commissioner	Suazo	23.5%	Yes

**Enacted HD148 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General - Supreme Court	Triana	26.73%	Yes
2018 General - Governor	Valdez	38.02%	Yes

249. In this area, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, or the creation of a remedial minority opportunity district, usually to defeat Latino voters' preferred candidates.

250. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in this area having lower political participation than Anglos. For example, in Harris County, the Latino voter registration rate lags behind the Anglo voter

registration rate.

251. In addition to lower voter registration rates, Latinos in Harris County fare worse than Anglos in the county along a number of socioeconomic indicators. For example, for every \$1.00 of value for a White-owned home in Harris County, Latino-owned homes in Harris County are worth \$0.70. Latinos also fare worse than do Whites in Harris County in terms of college graduation rates, median household income and home ownership. The lower socioeconomic status of Latinos in Harris County impairs their ability to participate in the electoral process.

252. The failure to draw an additional Latino majority district in Northwest Harris County in Plan H2316 dilutes Latino voting strength and denies Latinos an equal opportunity to elect their candidates of choice.

**b. Additional Latino Opportunity House District in Southeast Harris County**

253. Additionally, in southeast Harris County, in the area that includes portions of enacted HD129, HD131, HD144, HD145, and HD147 (Plan H2316), the Latino population is sufficiently numerous and geographically compact to constitute the majority of the CVAP in at least one other additional House district.

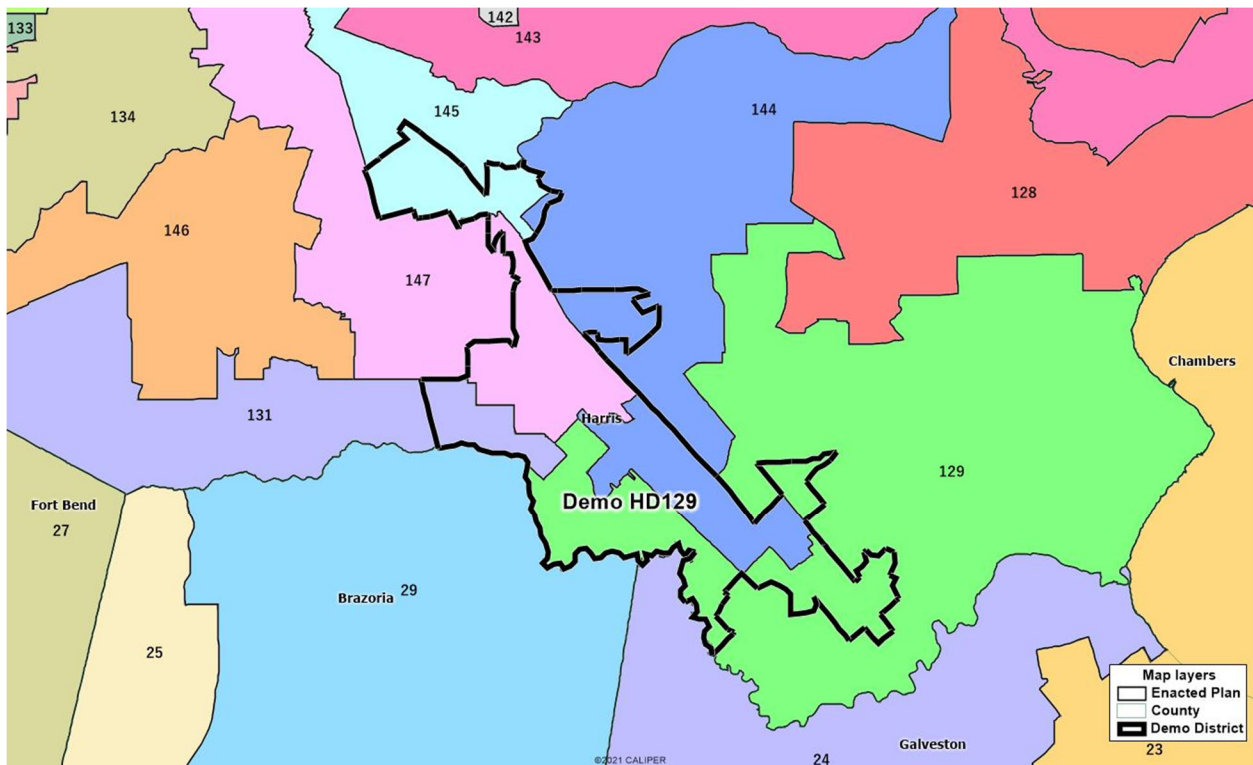
254. The table below shows that there is a sufficiently large Latino population in this area to create an additional Latino opportunity district, as indicated by the HCVAP figures for each of the districts in Plan H2316 from which the new additional district can be crafted:

District in Plan H2316	HCVAP
HD129	22.9%
HD131	36.5%
HD144	66.4%

HD145	54.4%
HD147	26.4%

255. The Latino citizen voting age population in this area is compact and lives in the neighborhoods of Gulfton, Gulfgate Riverview / Pine Valley, Golfcrest / Bellfort / Reveille and Greater Hobby, among others. Nevertheless Plan H2316 fractures Latino population across the above-mentioned enacted districts and fails to create a Latino citizen voting age majority House district in that area.

256. LULAC Demonstrative District 129 shows one possible version of such a Latino opportunity district (in thick black outline):



257. LULAC Demonstrative District 129 is more compact than District 145 in Plan H2316 and is consistent with traditional districting principles such as maintaining communities of interest and traditional boundaries.

258. In this one possible version of such a Latino opportunity district, the HCVAP is 51.2%

259. Additionally, Latino voters in this area are politically cohesive. Within the geographic area of LULAC Demonstrative District 129, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice</b>
2018 General - Governor	Lupe Valdez	82.39%
2020 General - Supreme Court Place 8	Gisela Triana	66.59%
2018 General - Land Commissioner	Miguel Suazo	85.62%

260. Further, in enacted HD129, Harris County, and the area surrounding LULAC Demonstrative District HD129, Anglos bloc vote against Latino candidates of choice. In addition, multivariate analysis demonstrates that a large majority of Anglo voters support the candidate who is not preferred by Latino voters, including in the following elections in certain enacted districts that correspond to the proposed new Latino opportunity district in this area. Because of the existence of minority opportunity districts in the area which are specifically designed to provide minority electoral opportunity, the Anglo bloc vote may not defeat the Latino preferred candidate:

**Enacted HD129 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the</b>	<b>Did the Latino Candidate of Choice Win?</b>
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		<b>Latino Candidate of Choice</b>	
2018 General - Governor	Valdez	20.05%	No
2018 General - Land Commissioner	Suazo	23.95%	No

**Enacted HD131 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General - Railroad Commissioner	Castaneda	42.46%	Yes
2018 General - Land Commissioner	Suazo	35.19%	Yes

**Enacted HD144 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General - Railroad Commissioner	Castaneda	15.58%	Yes
2018 General - Governor	Valdez	16.61%	Yes

**Enacted HD145 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General - Supreme Court	Triana	48.06%	Yes
2018 General - Land Commissioner	Suazo	49.83%	Yes

**Enacted HD147 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General - Supreme Court	Triana	54.13%	Yes
2018 General - Land Commissioner	Suazo	54.62%	Yes

261. In this area, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, or the creation of a remedial minority opportunity district, usually to defeat Latino voters' preferred candidates.

262. Moreover, as described above, the legacy of racial discrimination against Latinos has resulted in Harris County Latino voters in this area having lower political participation than Anglos as well as lower socio-economic status which impairs their ability to participate in the political process.

263. During the House floor debate on the Harris County State House plan, Representative Anchia complained that "Latino growth in Harris County accounted for the largest portion of



the population increase over the entirety of the last decade [and it's] the largest place of Latino growth in the state" but that mapdrawers had lowered Spanish Surname Voter Registration in two existing Latino opportunity districts.

264. The failure to draw an additional Latino majority district in Southeast Harris County in Plan H2316 dilutes Latino voting strength and denies Latinos an equal opportunity to elect their candidates of choice.

**c. Additional Latino Opportunity House District in Central Texas**

265. The Latino population in Central Texas along the I-35 corridor in Caldwell, Guadalupe, Hays and Travis counties is sufficiently numerous and geographically compact to constitute the majority of Hispanic CVAP in at least one additional House district, in the area that includes enacted HD17, HD44, HD45, HD48, and HD51 (Plan H2316).

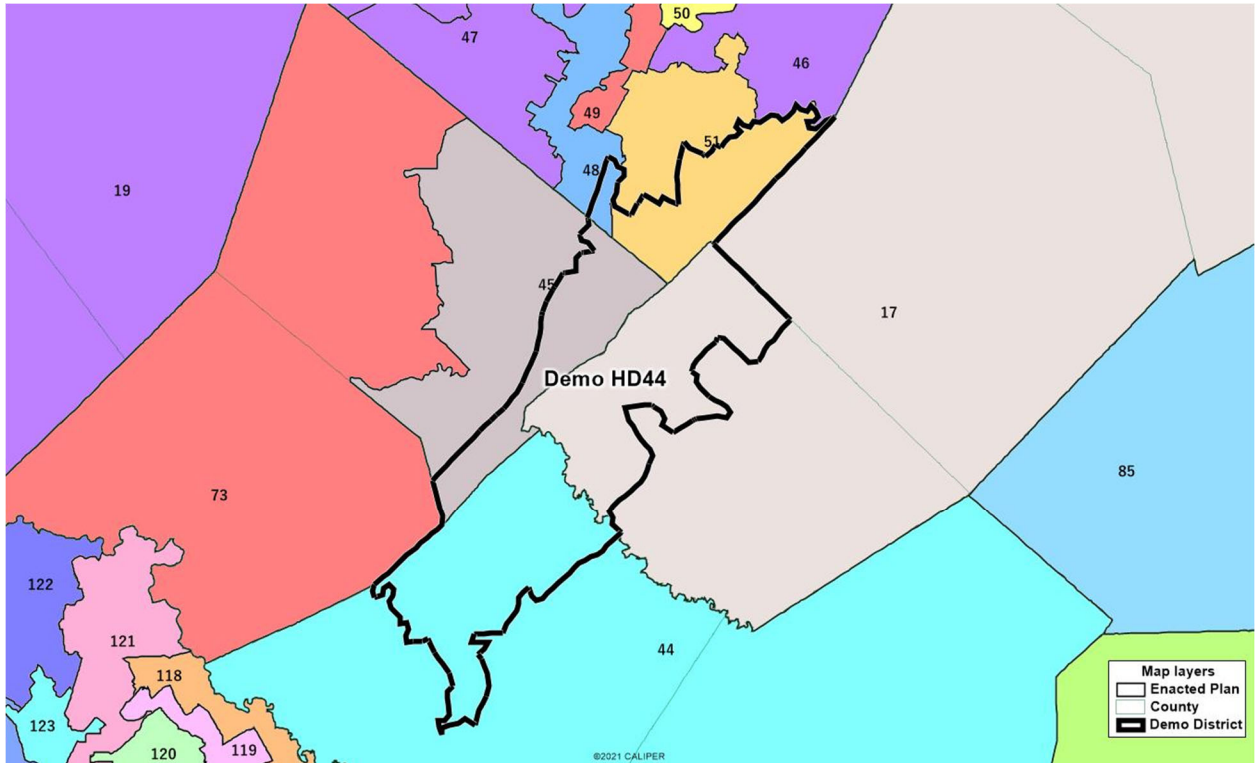
266. The table below shows that there is a sufficiently large Latino population in this area to create an additional Latino opportunity district, as indicated by the HCVAP figures for each of the districts in Plan H2316 from which the new additional district can be crafted:

<b>District in Plan H2316</b>	<b>HCVAP</b>
HD17	26.7%
HD44	34.3%
HD45	38.8%
HD48	22.5%
HD51	45.2%

267. The Latino citizen voting age population in this area is compact, living primarily in the I-35 corridor between Seguin and Austin, but Plan H2316 fractures Latino population across the above-mentioned enacted districts and fails to create a Latino citizen voting age majority

House district in that area.

268. LULAC Demonstrative District 44 shows one possible version of such a Latino opportunity district (in thick black outline):



269. LULAC Demonstrative District 44 is as compact or more compact than the average district in the enacted House plan and is consistent with traditional districting principles such as maintaining communities of interest and traditional boundaries.

270. In this one possible version of such a Latino opportunity district, the HCVAP is 52.4%

271. Additionally, Latinos in this area are politically cohesive. Within the geographic area LULAC Demonstrative District 44, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

Election	Latino Candidate of Choice	Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice
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2018 General- Governor	Lupe Valdez	80.8%
2020 General-Supreme Court	Gisela Triana	80.76%
2018 General- Land Comm	Miguel Suazo	77.47%

272. Further, in enacted HD44 and the area surrounding LULAC Demonstrative District HD44, Anglos bloc vote against Latino candidates of choice. Multivariate analysis demonstrates that a large majority of Anglo voters in portions of this region support the candidate who is not preferred by Latino voters, including in the following elections in certain enacted districts that correspond to the proposed new Latino opportunity district in this area. Because of the existence of minority opportunity districts in the area, the Anglo bloc vote may not defeat the Latino preferred candidate:

**Enacted HD17 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 Supreme Court	Triana	17.77%	No
2018 General - Land Commissioner	Suazo	15.77%	No

**Enacted HD44 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Valdez	13.45%	No

2018 General - Land Commissioner	Suazo	9.77%	No
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**Enacted HD45 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 Supreme Court	Triana	42.09%	Yes
2018 General - Governor	Valdez	45.15%	Yes

**Enacted HD48 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General - Railroad Commissioner	Castaneda	57.13%	Yes
2018 General - Land Commissioner	Suazo	56.77%	Yes

**Enacted HD51 (Plan H2316)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
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2018 General - Governor	Valdez	80.95%	Yes
2018 General - Land Commissioner	Suazo	83.91%	Yes

273. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in this area having lower political participation than Anglos. For example, in this area, Latino voter registration lags behind Anglo voter registration.

274. In addition to lower voter registration rates, Latinos in Travis County fare worse than Anglos in the county along a number of socioeconomic indicators. For example, in Travis County, Latino households are five times more likely than Whites to receive food stamps, Latinos are about half as likely as Whites are to have a bachelor's degree or higher, Latino households earn \$0.67 for every \$1.00 that White households make, the median value of Latino-owned homes is only \$0.70 to every \$1 for homes of Whites, and Latinos are more than twice as likely as Whites to lack health insurance. These socio-economic disparities impede Latino ability to participate in the political process.

275. During the House floor debate on the State House plan Representative Anchia introduced an amendment that would address several issues and "draw a majority HCVAP district in Travis County" to which Representative Hunter opposed on the basis of pairings. The amendment failed.

276. The failure to draw an additional Latino majority district in Central Texas in Plan H2316 dilutes Latino voting strength and denies Latinos an equal opportunity to elect their candidates of choice.

**2. Plan H2316 Intentionally Weakens Existing Latino CVAP Majority Districts, Such That They No Longer Afford Latinos an Equal Opportunity to Elect Their Preferred Candidate.**

**a. House District 37**

277. In the benchmark, HD37 is wholly contained in Cameron County on the U.S. Mexico Border.

HD37 has a long history of electing the Latino candidate of choice. From 1991 to 2019, Rene Oliveira held the seat for HD37. In 2018, Alex Dominguez defeated Rene Oliveria in a runoff election.

278. Plan H2316 draws Willacy County and new portions of Cameron County into HD37.

Adding Willacy County to HD37 brings a large group of Latino voters to the district with historically low voter turnout rates. After the Legislature enacted H2316 the incumbent in HD37, Representative Dominguez, announced he would run for a different office.

279. In the benchmark HD37, Latinos voted cohesively. For example, in the 2018 general election, Lupe Valdez received 73% of Latino support in her race for Governor. In the 2018 race for Land Commissioner, Miguel Suazo captured 75% of Latino support. In the 2020 Supreme Court Seat 8 race, Gisela Triana received 75% of Latino Support. In the 2020 race for Railroad Commissioner, Chrysta Castaneda received 69% of Latino support.

280. The 2020 Census showed that HD37 needed 32,426 to meet the new ideal population. Instead of simply adding that population, mapdrawers moved 138,560 people into HD37 and 115,545 out of the district, shifting tens of thousands more constituents than necessary to achieve population equality.

281. As a result of mapdrawers changes to HD37, the proportion of votes cast by Latinos in HD37 decreased from 74.1% to 65.8%. In numerical terms, votes cast by Latinos in HD37 in

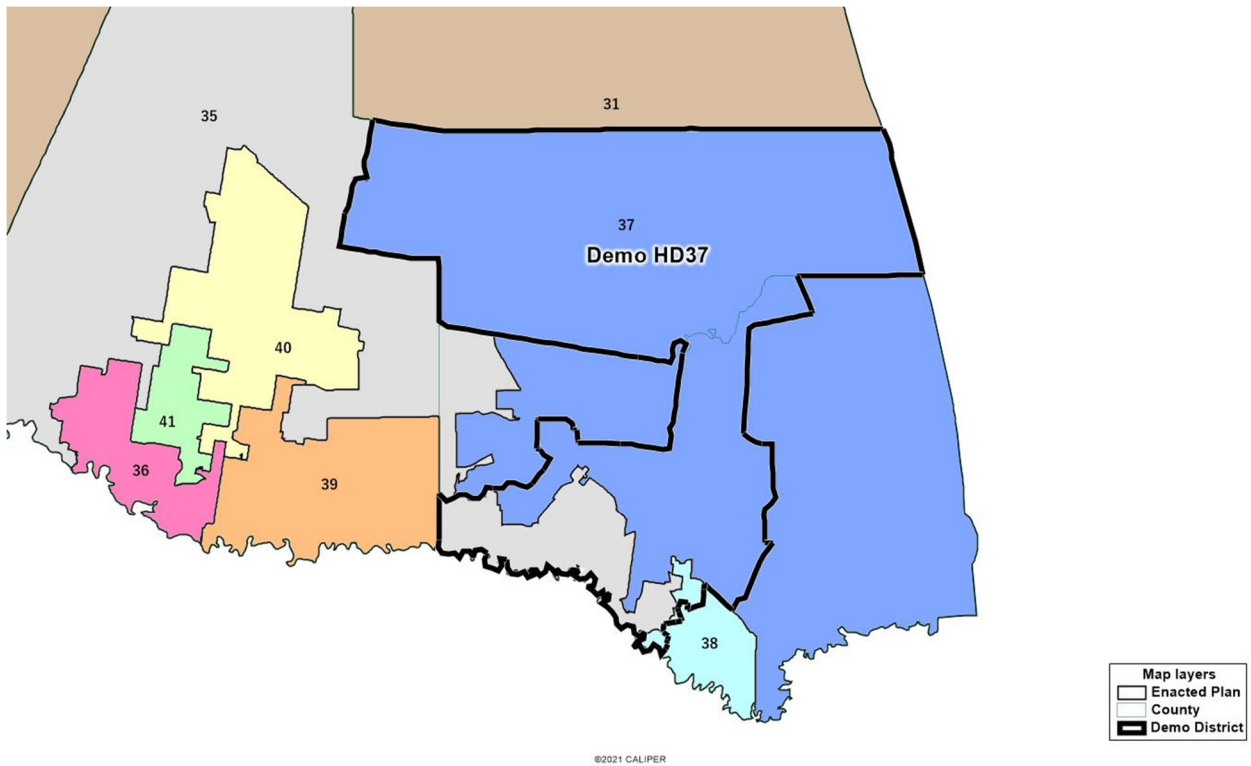
the 2020 general election increased by 3,326 and votes cast by non-Latinos in HD37 increased by 7,438.

282. As a result of this movement of geography into and out of HD37, Latino preferred candidates receive far fewer votes. For example, in the benchmark plan, Latino-preferred candidate for the 2018 Supreme Court Seat 8, Grisela Triana, received 62.37% of the vote in HD37, but received only 52.50% of the vote in Plan H2316. In the 2018 Governor's race, Latino-preferred candidate Lupe Valdez received 58.08% of the vote in benchmark HD118 but only 45.08% of the vote in the benchmark plan. In the 2018 land commissioner's race, Latino-preferred candidate Miguel Suazo received 60.13% of the vote in benchmark HD37, but received only 48.5% of the vote in enacted HD37.

283. Accordingly, Plan H2316 no longer affords Latinos in HD37 an equal opportunity to elect the candidate of their choice.

284. As demonstrated by the benchmark and enacted configurations of HD37, Latinos are sufficiently numerous and compact to constitute the HCVAP majority in HD37.

285. In HD37, Latinos are sufficiently numerous and compact to comprise the citizen voting age population majority. In benchmark HD37, the HCVAP was 85.70%. In a proposed repaired version of HD37, the HCVAP is 86.6%. The Latino community in a proposed repaired version of HD37 is compact and lives in Cameron and Willacy County in the Rio Grande Valley. LULAC Plaintiffs' demonstrative repaired HD37 similarly demonstrates that Latinos can comprise the majority of CVAP in a district that provides Latino voters an equal opportunity to elect their preferred candidate.



286. Additionally, Latino voters in this area are politically cohesive. Within the geographic area of the proposed repaired version of HD37, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice</b>
2020 Supreme Court Seat 8	Triana	62.82%
2018 Governor	Valdez	67.96%
2018 General - Land Commissioner	Suazo	69.65%

287. Further, Anglos in this area vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates. Within enacted HD37, multivariate analysis demonstrates that a large majority of Anglo voters support the candidate who is not preferred by Latino voters,



including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>
2020 Supreme Court Seat 8	Triana	32.46%
2018 Governor	Valdez	17.94%
2018 General - Land Commissioner	Suazo	22.8%

288. The Anglo bloc vote usually overcomes the Latino bloc vote in enacted HD37, such that the Latino candidate of choice loses. For example, in the 2018 Governor's Race in enacted HD37, the Latino candidate of choice Lupe Valdez loses, receiving only 45.08% of the total vote, as a result of Anglo bloc voting overcoming Latino bloc voting. As another example, in the 2018 land commissioner's race, in enacted HD37, the Latino candidate of choice Miguel Suazo loses, receiving only 48.5%% of the total vote, as a result of Anglo bloc voting overcoming Latino bloc voting. Thus, in the current districting, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates.

289. Further, Plan H2316 fractures the Latino population so that Latino voters are assigned to other districts outside of the enacted version of HD37.

290. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in this area having lower political participation than non-Latinos. For example, although Latino citizens of voting age made up 77.70% of the population in benchmark HD37, Latinos cast only 65.80% of ballots in the district in the 2020 general election because Latino voter registration lags behind Anglo voter registration in this area.

291. In addition to lower voter registration rates, Latinos in Willacy County fare worse than Anglos in the county along a number of socioeconomic indicators. In Willacy County, Anglo residents' per capita income (\$31,599) is nearly double the per capita income of Latinos. Latino unemployment in Willacy County is more than 4.5 times higher than Anglo unemployment (11.2% vs. 2.5%), and while 88.7% of Anglos in the county graduated from high school, only 67.3% of Latinos did so.

292. In addition, Latinos in South Texas, including in HD37, bear the effects of past discrimination which manifests itself in lower voter registration and turnout among Latinos.

293. The changes to HD37 had the intent and effect of diluting Latino voting strength.

294. During the House Redistricting Committee hearing on the State House plan, Representative Guillen, a Latino committee member whose district is in South Texas, offered an amendment on behalf of all of the Rio Grande Valley delegation members. All of the Rio Grande Valley delegation members are Latino. The amendment only affected the districts of the Valley delegation members and all of the delegation members agreed on the amendment. The amendment did not change the minority composition or partisanship of the districts and relied on Hispanic CVAP data. Representative Murr objected to the amendment despite all of the delegation members' approval. When Representative Anchia asked Representative Murr why he opposed the amendment, Representative Murr said that he did not have to provide a reason. Representative Anchia noted that the Committee adopted, with very little discussion and without objections, amendments from other delegations, including for Collin County. Chairman Hunter and Representative Murr opposed the amendment without additional rationale. The amendment failed.

295. During the House floor debate on the State House plan, Representative Lozano, whose district is not in the Rio Grande Valley, introduced an amendment (Plan H2261) that would affect House districts 35, 37, 38, which are three districts in the Rio Grande Valley. He filed the amendment ten minutes before the deadline and did not consult with any of the Representatives for those three districts. Representative Lozano is not a member of the Valley delegation. Representative Dominguez, the representative for HD37, asked Representative Lozano to consider an hour recess so the Valley delegation could meet with him but Representative Lozano refused. The amendment drew the home of Representative Dominguez out of HD37. Representative Lozano could not point to any testimony during the House Redistricting Committee hearing from Cameron County residents that asked for the changes made in his map and refused to pull down his amendment despite objections from the Rio Grande Valley delegation. The amendment was adopted.

**c. House District 118**

296. HD118 is located in south Bexar county. Historically HD118 elected Latino candidates of choice. Joe Farias represented HD118 from 2006 to 2015. Farias' resignation in 2015 prompted a special election for HD118. Representative John Lujan won a special election in 2016 with low voter turnout, garnering 52.4% of only 3,589 votes cast, but later that year, in the general election, Lujan lost to former state Rep. Tomas Uresti.
297. The resignation of Rep. Leo Pacheco in August 2021 prompted another special election for HD118. On November 2, 2021 John Lujan won the seat by 286 votes in another low turnout election.
298. The redistricting plan voted out of the House Redistricting Committee left HD118 largely unchanged and reflected the plan agreed upon by representatives from Bexar County.

However, during the House floor debate, Representative Jacey Jetton of Fort Bend County offered an amendment that reshaped HD 118. The Bexar County delegation consists of ten members; seven of the members are Latino, one is African American, and two are white. The two white members of the Bexar County delegation voted in favor of the amendment and the rest voted against (with the exception of one member, Representative Lujan, who was not present). Nevertheless, the House adopted Jetton's amendment over the Bexar County members' objection, resulting in the enacted version of HD118.

299. In the benchmark plan, Latinos voted cohesively in large majorities. For example, in the 2014 Lieutenant Governor's race, Leticia Van De Putte, received 86.63% of Latino support. In the 2016 election for Supreme Court Seat 7, Gina Benavides received 88.66% of Latino support. Latino preferred candidates routinely garner more than 75% of the Latino vote in general elections in HD118.

300. Mapdrawers crafted HD 118 to weaken the district in Plan H2316, with the goal of protecting now-incumbent Rep. John Lujan who is not Latino preferred. By shifting communities with high-turnout Latino voters out of HD118, and replacing them with communities of low-turnout Latino voters and higher percentages of Anglos voters, Plan H2316 renders ineffective a historically Latino stronghold.

301. The total population for benchmark HD118 was 185,915 -- a deviation from the new ideal population of only 8,388 people. Nevertheless, in crafting Plan H2316, mapdrawers moved 59,375 people into HD118 and 42,045 out of the district, shifting almost a hundred thousand more constituents than necessary to achieve population equality.

302. As a result of map drawers' changes to HD 118, the percentage of HCVAP decreased from 67.5% to 55.9%. The number of Spanish surname registered voters (SSVR) decreased from

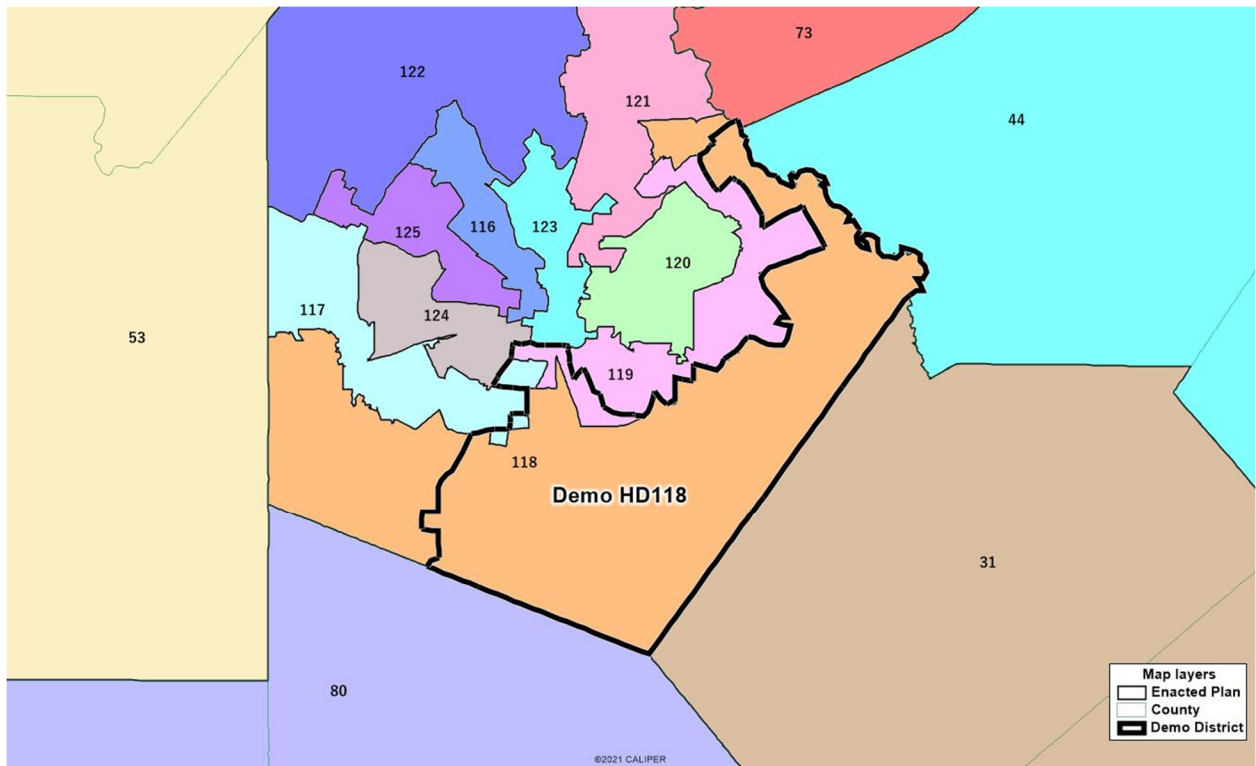
60.40% to 48.50%. Mapdrawers reduced the Latino vote share (SSTO) by 11.8 percentage points, from 55.70% to 43.90%.

303. The Legislature's changes to HD118 echo changes to 117 in the previous redistricting cycle that were found by the court in that case to have been intentionally discriminatory. *Perez v. Abbott*, 250 F. Supp. 3d 123 (W.D. Tex. 2017). In that previous round of redistricting, mapdrawers impermissibly focused on race by moving low-turnout Hispanic voters into HD117. *Id.*

304. As a result of this manipulation, current enacted HD118 significantly decreases votes for Latino preferred candidates. For example, in the benchmark plan, Latino-preferred candidate for the 2018 Supreme Court Seat 8, Grisela Triana, received 55.7% of the vote in HD118, but she receives only 49.3% of the vote in Plan H2316. As another example, in the 2018 Governor's race, Latino-preferred candidate, Lupe Valdez received 52.61% of the vote in benchmark HD118, under the benchmark plan but loses under the enacted version, with 45.6% of the vote. In the 2018 land commissioner's race, Latino-preferred candidate Miguel Suazo received 54.13% in benchmark HD118, but loses under the enacted plan with 46.5% of the vote.

305. Accordingly, Plan H2316 no longer affords Latinos in HD118 an equal opportunity to elect the candidate of their choice.

306. In HD118, Latinos are sufficiently numerous and compact to comprise the citizen voting age population majority. In benchmark HD118, the HCVAP was 67.50%. In a proposed repaired version of HD118, the HCVAP is 71.3%. LULAC Plaintiffs' demonstrative repaired HD118 similarly demonstrates that Latinos can comprise the majority of CVAP in a district that provides Latino voters an equal opportunity to elect their preferred candidate.



307. Additionally, Latino voters in this area are politically cohesive. Within the geographic area of the proposed repaired version of HD118, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice</b>
2020 Supreme Court Seat 8	Triana	81.46%
2018 General Election - Governor	Valdez	80.47%
2018 General - Land Commissioner	Suazo	82.4%

308. Further, Anglos in this area vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates. Within enacted HD118, multivariate analysis demonstrates that

a large majority of Anglo voters support the candidate who is not preferred by Latino voters, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>
2020 Supreme Court Seat 8	Triana	15.12%
2018 Governor	Valdez	8.03%
2018 General - Land Commissioner	Suazo	7.35%

309. The Anglo bloc vote usually overcomes the Latino bloc vote in enacted HD118, such that the Latino candidate of choice loses. For example, in 2018 Supreme Court Seat 8 enacted HD118, the Latino candidate of choice (Grisela Triana) loses, receiving only 49.3% of the total vote, as a result of Anglo bloc voting overcoming Latino bloc voting. As another example, in the 2018 Governor's race in enacted HD118, the Latino candidate of choice Lupe Valdez loses, receiving only 45.6% of the total vote, as a result of Anglo bloc voting overcoming Latino bloc voting. Thus, in the current districting, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates.

310. Further, Plan H2316 fractures the Latino population such that Latino voters are assigned to other districts outside of the enacted version of HD118.

311. The changes to HD118 had the intent and effect of diluting Latino voting strength.

312. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in this area having lower political participation than non-Latinos. For example, although Latino citizens of voting age made up 55.90% of the population in

benchmark HD118, Latinos cast only 43.90%% of ballots in the district in the 2020 general election because Latino voter registration lags behind Anglo voter registration in this area.

313. In addition, Latinos in Bexar County bear the effects of past discrimination which manifests itself in lower voter registration and turnout among Latinos. For example, for every \$1.00 of value for a White-owned home in Bexar County, Latino-owned homes in Bexar County are worth \$0.66. Latinos in Bexar County lag behind Whites in percent college graduates, median household income and percent with health insurance. The socioeconomic disparities experienced by Latinos in Bexar County impede their ability to participate in the political process.

**3. Plan H2316 over- and under-populates House districts in El Paso, the Upper Rio Grande, original Tom Green County (1874) and the Panhandle purposefully to disadvantage voters on the basis of race and region (*Larios v. Cox*)**

314. Plan H2316 overpopulates districts in El Paso County and the Upper Rio Grande area of West Texas as follows:

HD74 (+8,936)

HD75 (+6,202)

HD77 (+9,618)

HD78 (+9,483)

HD79 (+7,076)

315. At the same time, in the region of the Texas Panhandle, and extending south to include the area of original Tom Green County (1874), Plan H2316 under-populates districts as follows:

HD69 (-8,785)

HD71 (-2,986)

HD72 (-7,882)



HD81 (-9,633)

HD82 (-6,627)

HD83 (-8,334)

HD84 (-6,779)

HD86 (-8,995)

HD87 (-6,855)

HD88 (-8,244)

316. Defendants' systematic and deliberate over- and under-population of districts in these regions deliberately favors the interests of communities and voters in the Texas Panhandle, and extending south to include the area of original Tom Green County, at the expense of communities and voters in El Paso and the Upper Rio Grande area of West Texas.

317. Although an overall population deviation of +/-10% is presumptively constitutional, here mappers relied on "illegitimate reapportionment factors." *Harris v. Arizona Indep. Redistricting Comm'n*, 578 U.S. 253, 259 (2016). Defendants over- and under-populated districts in these regions purposefully to weaken Latino voting strength, and to protect Anglo incumbents. By overpopulating El Paso County House districts, the drafters of H2316 minimized the number of Latino voters "spilled" out of El Paso County who could have been combined with other Latinos in South and West Texas to create districts that offered Latino voters an equal opportunity to elect their candidate of choice.

318. There is no numerical or legal reason supporting the population deviations across the House districts identified above. The crafters of H2316 were required to spill excess population out of El Paso County in any event and legitimate considerations would have led to the creation of effective Latino HCVAP from El Paso to the Gulf Coast. However, drafters of H2316 chose

instead to preserve Anglo incumbencies by under-populating districts to the north and over-populating House districts in El Paso County and the Upper Rio Grande.

319. Defendants’ over- and under-population of districts in these regions purposefully minimizes Latino voting strength and Latino voters' ability to participate on an equal basis in elections to the State House, both in the specific overpopulated districts and statewide.

320. During the House floor debate on the State House plan Representative Anchia argued that “this proposal will systematically overpopulate at the higher end of the deviation for El Paso districts, diluting the votes of those individuals[.]”

321. Within a total (or “top to bottom”<sup>15</sup>) deviation of 9.98%, drafters of H2316 deliberately favored Anglo voters over Latino voters for the purpose of preserving Anglo voting influence and Anglo incumbency, and preventing the creation of House districts in which Latino voters have an equal opportunity to elect their candidate of choice—even as the rate of Anglo population growth in this part of the state lags behind that of Latino population growth. The population deviations between the House districts in this region are illegitimate, not supported by any legitimate, consistently applied state policy and are tainted by discrimination.

#### **I. Plan S2168 Dilutes the Voting Strength of Latinos in Texas.**

322. The benchmark Senate plan contains 31 Senate districts, seven of which contain a majority Hispanic CVAP. Plan S2168 maintains the same number of Senate districts that contain a majority Hispanic CVAP.

323. However, the Latino population of Texas is sufficiently numerous and geographically compact to comprise the majority of the CVAP in at least 9 Senate districts—or at least two

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<sup>15</sup> To calculate the “top to bottom deviation” of a plan, courts (1) determine the percentage difference between the population of the largest-populated district and the ideal population for a district, (2) determine the percentage difference between the population of the smallest-populated district and the ideal population for a district, and then (3) add those values together.

additional Latino citizen voting age majority Senate districts compared to the benchmark map.

324. Despite the dramatic growth of the Latino population in Texas since 2010, the failure of Plan S2168 to create two additional Latino citizen voting age majority Senate districts statewide discriminates against Latino voters both in effect and with the purpose of discriminating against Latinos on the basis of race.

325. In addition to failing to create two additional Latino citizen voting age majority districts where required, redistricters reduced Latino voting strength in one HCVAP majority district in Plan S2168 (SD27) such that Latinos will be unequally burdened in the election process.

**1. The Texas Legislature Failed to Create At Least Two Additional Latino Opportunity Districts in Plan S2168.**

**a. Additional Latino Opportunity Senate District in South/Central Texas**

326. First, in South/Central Texas, between San Antonio and Austin along the I-35 corridor—including the geographic area including portions of Bastrop, Bexar, Caldwell, Comal, Guadalupe, Hays and Travis Counties—the Latino population is sufficiently numerous and geographically compact to constitute the majority of the CVAP in at least one additional Latino majority Senate district, in the area that includes portions of enacted SD5, SD14, SD19, SD21, SD25 and SD26 (Plan S2168).

327. The table below shows that there is a sufficiently large population of Latinos in this area to create an additional Latino opportunity district, as indicated by the HCVAP figures for each of the districts in Plan S2168 from which the new additional district can be crafted:

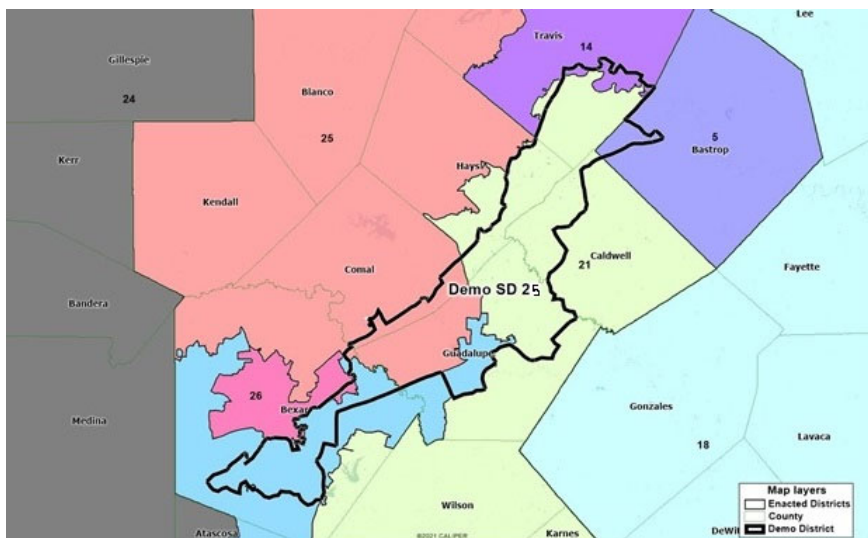
District in Plan S2168	HCVAP <sup>16</sup>
SD5	18.8%

<sup>16</sup> HCVAP figures for districts in Plan S2168 are from the Texas Legislative Council: [https://data.capitol.texas.gov/dataset/70836384-f10c-423d-a36e-748d7e000872/resource/7ed63ad0-458a-4182-bd7e-0b61a0b46648/download/plans2168\\_r119\\_acs1620\\_election20g.pdf](https://data.capitol.texas.gov/dataset/70836384-f10c-423d-a36e-748d7e000872/resource/7ed63ad0-458a-4182-bd7e-0b61a0b46648/download/plans2168_r119_acs1620_election20g.pdf) (last accessed: June 6, 2022).

SD14	23.3%
SD19	62.8%
SD21	61.6%
SD25	24.4%
SD26	62.3%

328. The Latino citizen voting age population in this area is compact, living primarily in the I-35 corridor between San Antonio and Austin, but is fractured across the above-mentioned enacted districts instead of being included in one district. As a result, Plan S2168 fails to create an additional Latino citizen voting age majority Senate district in this area.

329. Plan S2177 displays one possible version of such a Latino majority district (LULAC Demonstrative District SD25, in thick black outline):



330. LULAC Demonstrative District SD25 in Plan S2177 is more compact than District 19 in Plan S2168 and is consistent with traditional districting principles such as maintaining communities of interest and traditional boundaries.

331. In this one possible version of such a Latino opportunity district, the HCVAP is 51.7%.

332. Additionally, Latinos in this area are politically cohesive. Within the geographic area of LULAC Demonstrative District SD25, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice</b>
2018 General - Governor	Lupe Valdez	77.73%
2020 General - Supreme Court Place 8	Gisela Triana	78.24%
2018 General - Land Commissioner	Miguel Suazo	82%

333. Further, in enacted SD25 and the area surrounding LULAC Demonstrative District SD25, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates. Within the geographic area comprised of these enacted districts, multivariate analysis demonstrates that a large majority of Anglo voters support the candidate who is not preferred by Latino voters, including in the following elections in the enacted districts that correspond to the proposed new Latino opportunity district in this area:

**Enacted SD5 (Plan S2168)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Valdez	18.34	No
2018 General - Land Commissioner	Suazo	18.8	No

**Enacted SD14 (Plan S2168)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Valdez	63.4	Yes
2018 General - Land Commissioner	Suazo	60.8	Yes

**Enacted SD19 (Plan S2168)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Valdez	9.48	Yes
2018 General - Land Commissioner	Suazo	11.24	Yes

**Enacted SD21 (Plan S2168)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Valdez	42.56	Yes
2018 General - Land Commissioner	Suazo	43.03	Yes

**Enacted SD25 (Plan S2168)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Valdez	24.39	No
2018 General - Land Commissioner	Suazo	21.95	No

**Enacted SD26 (Plan S2168)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Valdez	25.57	Yes
2018 General - Land Commissioner	Suazo	25.37	Yes

334. The Anglo bloc vote overcame the Latino bloc vote in those districts, such that the Latino candidate of choice lost, including in the elections listed in the preceding paragraph. Thus, within the enacted districts from which a proposed additional Latino majority district can be created, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates.

335. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in this area having lower political participation than Anglos. For

example, in this geographic area, the Latino voter registration rate lags behind the Anglo voter registration rate.

336. In addition to lower voter registration rates, Latinos in this area fare worse than do Anglos along a number of socioeconomic indicators. For example, in Bexar County, for every \$1.00 of value for a White-owned home, Latino-owned homes in Bexar County are worth \$0.66. Latinos also fare worse than do Whites in Bexar County in terms of college graduation rates, median household income and home ownership. As another example, and as described above, the legacy of racial discrimination against Latinos has resulted in Travis County Latino voters having lower political participation than Anglos as well as lower socio-economic status which impairs their ability to participate in the political process. The lower socio-economic status of Latinos in the area where a new HCVAP majority senate district can be created impairs their ability to participate in the electoral process.

337. During the House floor debate on the Senate plan Representative Anchia informed Representative Hunter that publicly submitted maps S2162, S2161 and S2125 demonstrated that it was possible to “draw either one or two additional opportunity districts in the South Texas/Bexar County area.” Although Chairman Hunter agreed that Texas has an obligation to comply with the Voting Rights Act, the Legislature did not create an HCVAP majority district in this area.

338. The failure to draw an additional Latino majority district in Central Texas in Plan S2168 dilutes Latino voting strength and denies Latinos an equal opportunity to participate in the political process and to elect their candidates of choice.

**b. Additional Latino Opportunity Senate District in Dallas and Tarrant Counties**

339. In the Dallas/Ft. Worth Metroplex, the Latino population is sufficiently numerous and



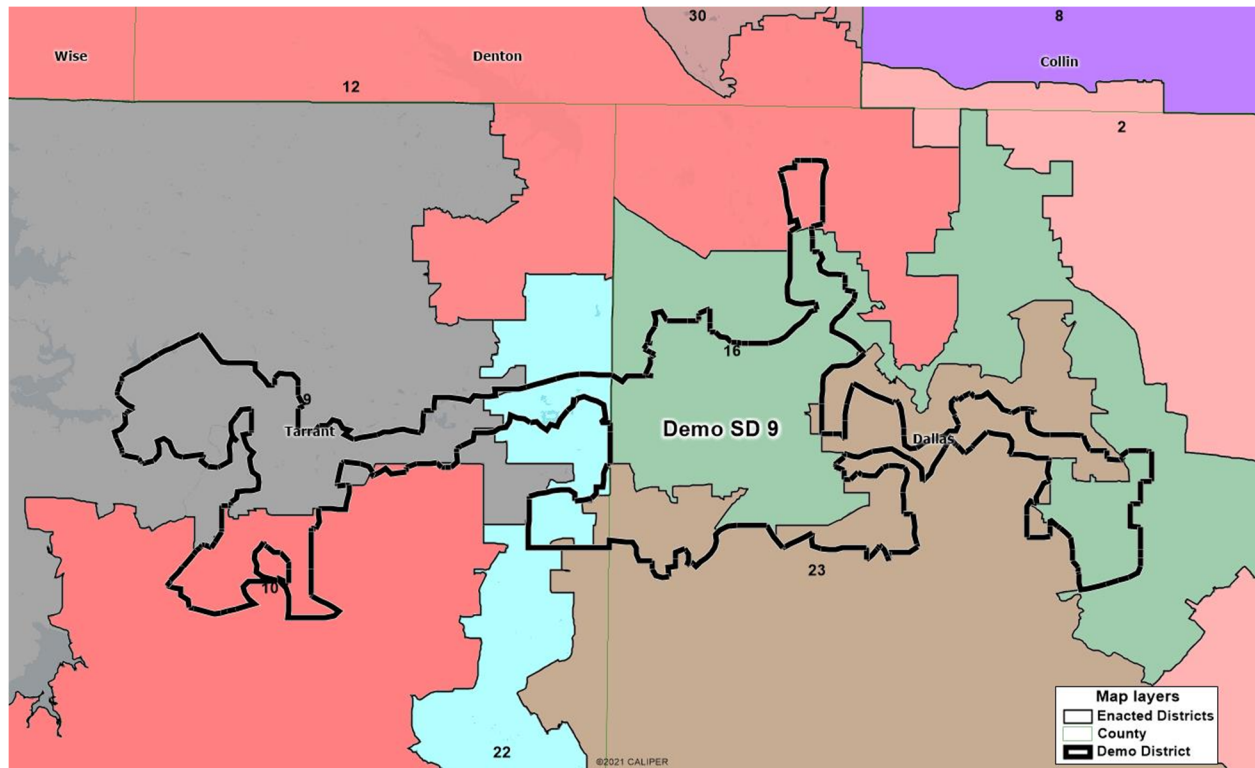
geographically compact to constitute the majority of the CVAP in at least one additional Latino majority Senate district, in the area that includes portions of enacted SD9, SD10, SD12, SD16, SD22, and SD23 (Plan S2168).

340. The table below shows that there is a sufficiently large population of Latino voters who live in this area to create an additional Latino opportunity district, as indicated by the HCVAP figures for each of the districts in Plan S2168 from which the new additional district can be crafted:

<b>District in Plan S2168</b>	<b>HCVAP</b>
SD9	20.6%
SD10	18.5%
SD12	13.6%
SD16	30.0%
SD22	17.5%
SD23	24.7%

341. The Latino citizen voting age population in this area is compact, living in the neighborhoods and cities of Pleasant Grove, Oak Cliff, Cockrell Hill, Farmers Branch and South Irving in Dallas County and the Northside and Poly neighborhoods in Ft. Worth in Tarrant County. However, this Latino population is fractured across the above-mentioned enacted districts instead of being included in one district. Plan S2168 fails to create an additional Latino citizen voting age majority Senate district in this area.

342. Plan S2177 displays one possible version of such a Latino opportunity district (LULAC Demonstrative District 9, in thick black outline):



343. The Latino citizen voting age population in this area is compact, living in the neighborhoods and cities of Pleasant Grove, Oak Cliff, Cockrell Hill, Farmers Branch and South Irving in Dallas County and the Northside and Poly neighborhoods in Ft. Worth in Tarrant County, but is fractured across the above-mentioned enacted districts instead of being included in one district.

344. LULAC Demonstrative District SD9 in Plan S2177 encompasses a compact Latino population while also accommodating SD23, a Black opportunity district. 387.

LULAC Demonstrative District 9 is consistent with traditional districting principles such as maintaining communities of interest and traditional boundaries.

345. In this one possible version of such a Latino opportunity district, the HCVAP is 50.2%.

346. Additionally, Latinos in this area are politically cohesive. Within the geographic area of LULAC Demonstrative District SD9, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice</b>
2020 General - Supreme Court Place 8	Gisela Triana	80.01%
2018 General - Land Commissioner	Miguel Suazo	83.74%
2018 General - Governor	Lupe Valdez	84.2%

347. Further, in enacted SD9, Dallas and Tarrant counties, and the area surrounding LULAC Demonstrative District SD9, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates. Within the geographic area comprised of these enacted districts, multivariate analysis demonstrates that a large majority of Anglo voters support the candidate who is not preferred by Latino voters, including in the following elections in the enacted districts that correspond to the proposed new Latino opportunity district in this area:

**Enacted SD9 (Plan S2168)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Valdez	18.74	No
2018 General - Land Commissioner	Suazo	19.41	No

**Enacted SD10 (Plan S2168)**

Election	Latino Candidate of Choice	Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice	Did the Latino Candidate of Choice Win?
2018 General - Governor	Valdez	11.68	No
2018 General - Land Commissioner	Suazo	11.52	No

**Enacted SD12 (Plan S2168)**

Election	Latino Candidate of Choice	Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice	Did the Latino Candidate of Choice Win?
2018 General - Governor	Valdez	17.38	No
2018 General - Land Commissioner	Suazo	17.57	No

**Enacted SD16 (Plan S2168)**

Election	Latino Candidate of Choice	Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice	Did the Latino Candidate of Choice Win?
2018 General - Governor	Valdez	34.93	Yes
2018 General - Land	Suazo	32.7	Yes

Commissioner			
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**Enacted SD22 (Plan S2168)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Valdez	8.51	No
2018 General - Land Commissioner	Suazo	8.52	No

**Enacted SD23 (Plan S2168)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Valdez	41.02	Yes
2018 General - Land Commissioner	Suazo	37.81	Yes

348. The Anglo bloc vote overcame the Latino bloc vote in those districts, such that the Latino candidate of choice lost, including in the elections listed in the preceding paragraph. Thus, within the enacted districts from which a proposed additional Latino majority district can be created, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates.

349. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in this area having lower political participation than Anglos. For example, in Dallas and Tarrant Counties, the Latino voter registration rate lags behind the Anglo voter registration rate.

350. In addition to lower voter registration rates, Latinos in Dallas and Tarrant Counties fare worse than Anglos in the counties along a number of socioeconomic indicators. For example, in Dallas County, for every \$1.00 of value for a White-owned home, Latino-owned homes in the county are worth \$0.58. Latinos also fare worse than do Whites in Dallas County in terms of college graduation rates, median household income and home ownership. Similarly, Latinos lag behind Whites in Tarrant County. For example, in Tarrant County, for every \$1.00 of value for a White-owned home, Latino-owned homes in the county are worth \$0.76. Latinos also fare worse than do Whites in Tarrant County in terms of college graduation rates, median household income and home ownership. The lower socio-economic status of Latinos in Dallas and Tarrant Counties impairs their ability to participate in the electoral process.

351. During the House floor debate on the Senate plan, Representative Anchia asked Representative Hunter to confirm that the proposed Senate map does not create a new Latino opportunity district “despite the fact that Latinos accounted for nearly half of the entire growth in the state last decade” to which Representative Hunter responded that he could not confirm. Representative Anchia mentioned public maps S2162, S2161 and S2125 and said, “These plans demonstrate that it’s possible to draw Latino opportunity district in Dallas and Tarrant County.” Representative Anchia asked Representative Hunter if he or his staff had analyzed whether the Voting Rights Act required the drawing of these additional districts to which Representative Hunter replied, “I can tell you that we’ve looked at some of the aspects, but I

can't confirm the specifics.”

352. The failure to draw an additional Latino majority district in Dallas and Tarrant counties in Plan S2168 dilutes Latino voting strength and denies Latinos an equal opportunity to participate in the political process and to elect their candidates of choice.

**2. Plan S2168 Weakens Latino Voting Strength in SD27, An Existing Latino CVAP Majority District, and Latino Voters Bear an Unequal Burden of the Changes.**

353. In the benchmark plan, SD27 encompasses Cameron County and a portion of Hidalgo County in the south and ends in Kleberg County to the north.

354. SD27 has a long history of electing Latino representatives. Latino incumbent Senator Eddie Lucio held Texas's 27th for 30 years prior to redistricting in 2021. Following the 2021 redistricting, Senator Lucio announced he would not seek reelection.

355. Historically, in the benchmark version of SD27, Latinos have voted cohesively for their candidates of choice. For example, in the 2016 general election for Supreme Court Place 5, Dori Garza received an estimated 84.67% of Latino support; in the 2018 general election for Governor, Lupe Valdez received an estimated 72.78% of Latino support; and in the 2020 general election for Supreme Court Place 5 Gisela Triana received an estimated 72.3% of Latino support. Similarly, in the 2016 Republican primary for Supreme Court Place 9, Eva Guzman received an estimated 77% of Latino support.

356. The 2020 Census showed that SD27 in the benchmark plan was underpopulated by 108,504. In other words, to bring SD27 to the ideal population of 940,178, mapdrawers needed to add 108,504 to the district.

357. Instead, in crafting Plan S2168, the mapdrawers moved 169,981 people into SD27 and 79,504 people out of the district, shifting tens of thousands more constituents than necessary to achieve population equality.

358. The enacted district introduces a large bloc of Anglo voters to the district from Bee, Nueces, and San Patricio Counties.

359. Mappers also removed a portion of Hidalgo county from SD27. Eliminating the Pharr, San Juan, Alamo (PSJA) area extending east to Mercedes eliminates a bloc of 80% Spanish-surname registered voters. These changes reduce the percentage of Spanish-surname registered voters in the district and the share of votes cast by Latinos. In numerical terms, votes cast by Latinos in SD27 increased by 9,331 and votes cast by non-Latinos in SD27 increased by 35,444.

360. The enacted district boundaries also decrease the votes received by Latino preferred candidates in SD27. In the benchmark plan, for example, Latino-preferred candidate for Governor, Lupe Valdez, received 57.72% of the vote in SD27, but in Plan S2168, carries only 50.7% of the vote. In the benchmark plan, Latino-preferred candidate for Land Commissioner, Miguel Suazo, received 60.16% of the vote in SD27, but in Plan S2168 carries only 51.3% of the vote. The changes to SD27 are borne unequally by Latinos in the district as their opportunity to elect their preferred candidates is seriously undermined.

361. As demonstrated by the benchmark and enacted configurations of SD27, Latinos are sufficiently numerous and compact to constitute the HCVAP majority in SD27. Latinos live in the counties along the Gulf Coast, from Cameron to Refugio and constitute the majority of CVAP in the benchmark and enacted SD27.

362. Additionally, Latino voters in this area are politically cohesive. Within the geographic area of the proposed repaired version of SD27, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:



<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice</b>
2020 General - Texas Supreme Court	Triana	73.46%
2018 General - Governor	Valdez	74.71%
2018 General - Land Commissioner	Suazo	78.35%

363. Further, Anglos in this area vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates. Within enacted SD27, multivariate analysis demonstrates that a large majority of Anglo voters support the candidate who is not preferred by Latino voters, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>
2020 General - Texas Supreme Court	Triana	21.2%
2018 General - Governor	Valdez	13.76%
2018 General - Land Commissioner	Suazo	12.44%

364. The Anglo bloc vote usually overcomes the Latino bloc vote in enacted SD27, such that the Latino candidate of choice loses. For example, in the 2020 Railroad Commissioner general election in enacted SD27, the Latino candidate of choice Chrysta Castaneda loses, receiving only 43.4% of the total vote, as a result of Anglo bloc voting overcoming Latino bloc voting.

365. Further, Plan S2168 fractures the Latino population so that Latino voters are assigned to other districts outside of the enacted version of SD27.

366. The changes to SD27 had the intent and effect of diluting Latino voting strength.

367. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in this area having lower political participation than Anglos. In this

368. The benchmark SBOE plan contains area, the Latino voter registration rate lags behind the Anglo voter registration rate.

369. In addition to lower voter registration rates, Latinos in Cameron County fare worse than Anglos in the county along a number of socioeconomic indicators. For example, in Hidalgo County among native-born citizens between 25-54 years of age, despite being employed at nearly the same rate as non-Latinos, 17.8% of Latinos live in poverty, as opposed to 11.8% of non-Latinos. The per capita income for Latinos in Hidalgo County (\$16,572) is approximately half the per capita income for Anglos (\$32,780).

370. In addition, Latinos in South Texas bear the effects of past discrimination which appear in lower voter registration and turnout among Latinos. Latinos in Cameron and Hidalgo County also have lower rates (when compared to Whites in those same counties) of college graduation, median household income and health insurance. The lower socio-economic status of Latinos impedes their ability to participate equally in the political process.

371. During the House Redistricting Committee hearing on the Senate plan, Representative Hunter laid out the Senate plan and said there were “seven majority-minority Hispanic voting age population districts, HVAP as it’s sometimes called, and the districts are 6, 19, 20, 21, 26, 27 and 29.” He also said regarding the Senate, “They’ve put in their analysis, and we have received their bill and I’m going to presume they followed their procedures and done

everything they're supposed to do.” Representative Hunter was asked by Representative Chris Turner if it is “possible to draw something blind to race but then also provide a list of districts where – you know, delineating which ones are majority-minority or minority coalition districts?” Representative Hunter said he was unable to answer that question.

**I. Plan E2106 Dilutes the Voting Strength of Latinos in Texas.**

372. Plan E2106 contains 15 SBOE districts, three of which contain a majority Hispanic CVAP.

Plan E2106 maintains the same number of SBOE districts with a majority Hispanic CVAP.

373. The Latino population of Texas is sufficiently numerous and geographically compact to comprise the majority of the CVAP in at least 4 SBOE districts—or at least one additional Latino citizen voting age majority SBOE district compared to the benchmark map.

374. Despite the dramatic growth of the Latino population in Texas since 2010, the failure of Plan E2106 to create an additional Latino citizen voting age majority SBOE district discriminates against Latino voters both in effect and with the purpose of discriminating against Latinos on the basis of race.

**1. The Texas Legislature Failed to Create An Additional Latino Opportunity District in Plan E2106.**

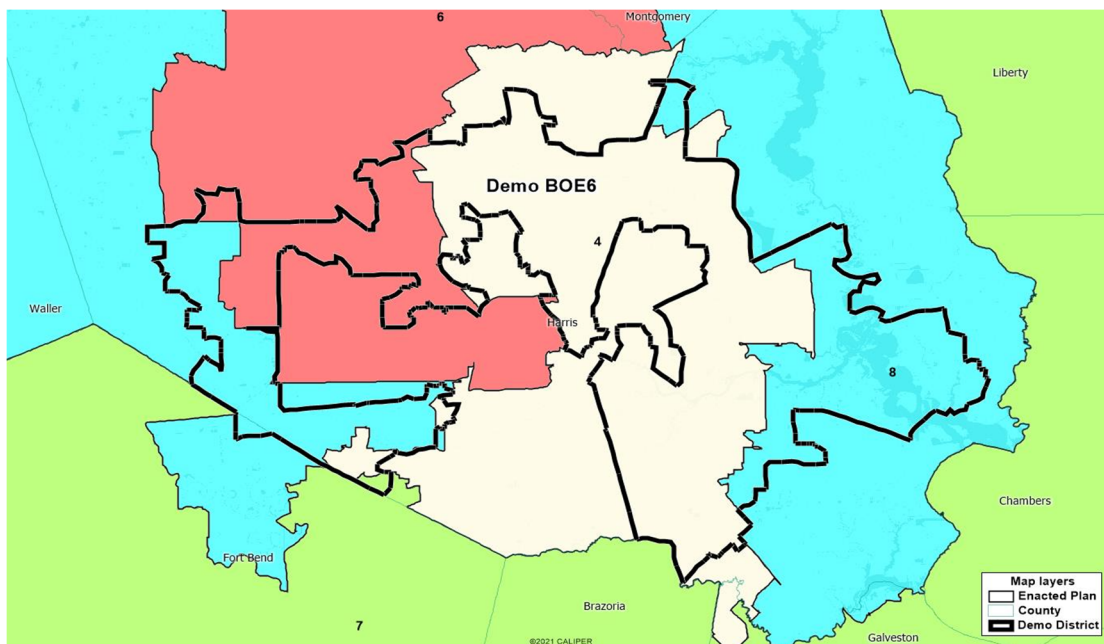
375. In Harris County, the Latino population is sufficiently numerous and geographically compact to constitute the majority of the CVAP in an SBOE district, including portions of enacted ED4, ED6, ED7 and ED8 (Plan E2106).

376. The table below shows that there is a sufficiently large population of Latino voters who live in this area to create an additional Latino opportunity district, as indicated by the HCVAP figures for each of the districts in Plan E2106 from which the new additional district can be crafted:

District in Plan E2106	HCVAP <sup>17</sup>
ED4	39.9%
ED6	20.7%
ED7	17.7%
ED8	23.8%

377. The Latino citizen voting age population in this area is compact, living within established neighborhoods and cities inside Harris County, but is fractured across the above-mentioned enacted districts instead of being included in one district. As a result, Plan E2106 fails to create a Latino citizen voting age majority district in that area.

378. Plan E2130 displays one possible version of such a Latino opportunity district (LULAC Demonstrative District 6, in thick black outline):



<sup>17</sup> HCVAP figures for districts in Plan E2106 are from the Texas Legislative Council: [https://data.capitol.texas.gov/dataset/ad1ae979-6df9-4322-98cf-6771cc67f02d/resource/ea28cdf3-575d-42fc-b9dc-e5ee1e36e9c7/download/plane2106\\_r119\\_acs1620\\_election20g.pdf](https://data.capitol.texas.gov/dataset/ad1ae979-6df9-4322-98cf-6771cc67f02d/resource/ea28cdf3-575d-42fc-b9dc-e5ee1e36e9c7/download/plane2106_r119_acs1620_election20g.pdf) (last accessed: June 6, 2022).

379. LULAC Demonstrative District 6 in Plan E2130 encompasses a compact Latino population while at the same time accommodates a Black opportunity district: ED4. LULAC Demonstrative District 6 is consistent with traditional districting principles such as maintaining communities of interest and traditional boundaries.

380. In this one possible version of such a Latino opportunity district, the HCVAP is 50.3%

381. Additionally, Latinos in this area are politically cohesive. Within the geographic area of LULAC Demonstrative District 6, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice</b>
2018 General-Land Comm	Miguel Sauzo	73%
2018 General-Governor	Lupe Valdez	72.34%
2020 General-Supreme Court	Gisela Triana	66.09%

382. Further, Anglos in Harris County, this area and in enacted ED6, vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates. Within the geographic area comprised of these enacted districts, multivariate analysis demonstrates that a large majority of Anglo voters support the candidate who is not preferred by Latino voters, including in the following elections in the enacted districts that correspond to the proposed new Latino opportunity district in this area:

**Enacted ED4 (Plan E2106)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General-Governor	Lupe Valdez	34.57%	Yes
2018 General-Land Commissioner	Miguel Suazo	37.04%	Yes

**Enacted ED6 (Plan E2106)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General-Governor	Lupe Valdez	21.45%	No
2018 General-Land Commissioner	Miguel Suazo	22.3%	No

**Enacted ED7 (Plan E2106)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General-Governor	Lupe Valdez	8.32%	No
2018 General-Land Commissioner	Miguel Suazo	9.85%	No

**Enacted ED8 (Plan E2106)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General-Governor	Lupe Valdez	9.1%	No
2018 General-Land Commissioner	Miguel Suazo	9.53%	No

383. The Anglo bloc vote overcame the Latino bloc vote in those districts (except ED4 which is a minority opportunity district), such that the Latino candidate of choice lost, including in the elections listed in the preceding paragraph. Thus, within enacted districts from which a proposed additional Latino majority district can be created, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates.

384. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in Harris County having lower political participation than Anglos.

385. In addition to lower voter registration rates, and as described above, Latinos in Harris County fare worse than Anglos in the county along a number of socioeconomic indicators. The lower socio-economic status of Latinos in Harris County impairs their ability to participate equally in the electoral process.

386. During the House floor debate on the SBOE plan Representative Anchia asked Representative Hunter if Representative Hunter's analysis of the map showed if it was possible or required by the VRA to draw a majority HCVAP district in Harris County while also

drawing an African American opportunity district in Harris County. Representative Hunter said he could not answer that and relied on the information from the Senate.

The failure to draw an additional Latino majority district in Harris County in Plan E2106 dilutes Latino voting strength and denies Latinos an equal opportunity to elect their candidates of choice.

**K. Plan C2193 Dilutes the Voting Strength of Latinos in Texas.**

387. The benchmark congressional plan contains a total of 36 congressional districts, eight of which contain a majority Hispanic CVAP. Plan C2193 contains a total of 38 congressional districts, seven of which contain a majority HCVAP.

388. The significant growth of the Latino population in Texas since 2010 allowed Texas to gain one, if not both, of its two new congressional districts. Despite the growth of the Latino population over the past decade, Plan C2193 dilutes Latino voting strength, reduces the number of Hispanic CVAP majority congressional districts, and fails to create any additional Hispanic CVAP majority congressional districts.

389. The Latino population of Texas is sufficiently numerous and geographically compact to comprise the majority of the CVAP in at least three additional congressional districts compared to the benchmark maps. The failure of Plan C2193 to create at least three additional Latino citizen voting age majority congressional districts statewide discriminates against Latinos on the basis of race.

390. In addition to failing to create new Latino CVAP majority districts where required, redistricters reduced Latino voting strength in two HCVAP majority districts in Plan C2193, such that Latinos either lack an equal opportunity to elect their candidate of choice or will be unequally burdened in the election process.



# **1. The Texas Legislature Failed to Create at Least Three Additional Latino Opportunity Congressional Districts in Plan C2193.**

## **a. Additional Latino Opportunity Congressional District in Harris County**

391. In Harris County, the Latino population is sufficiently numerous and geographically compact to comprise the majority of the CVAP in at least one additional Latino majority congressional district, in the area that includes portions of enacted CD7, CD8, CD18, CD29 and CD38 (Plan C2193).

392. The table below shows that there is a sufficiently large population of Latino voters who live in this area to create an additional Latino opportunity district, as indicated by the HCVAP figures for each of the districts in Plan C2193 from which the new additional district can be crafted:

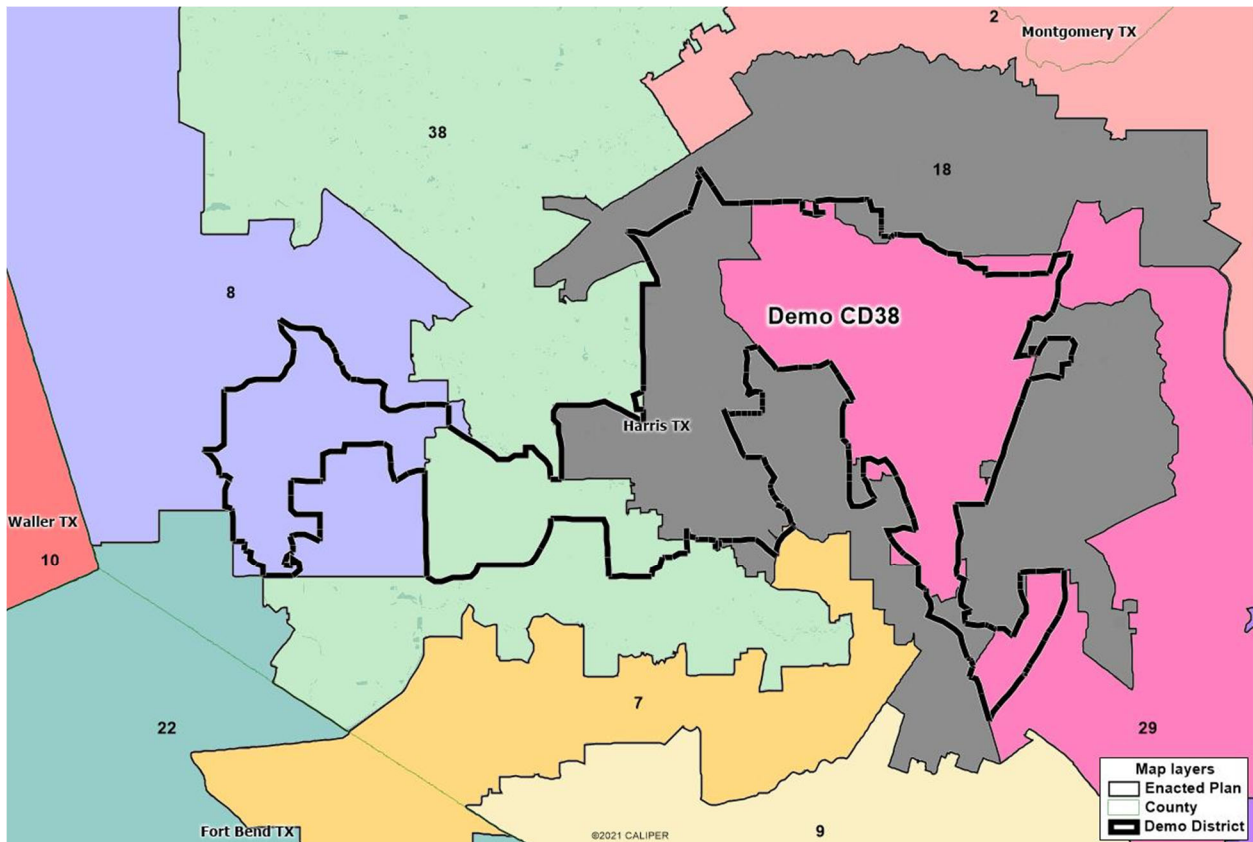
<b>District in Plan C2193</b>	<b>HCVAP<sup>18</sup></b>
CD7	21.2%
CD8	21.8%
CD18	29.1%
CD29	64.6%
CD38	18.6%

393. The Latino citizen voting age population in this area is compact, living in various neighborhoods from Northside Houston and to the west, but is fractured across the above-mentioned enacted districts instead of being included in one district. Thus Plan C2193 fails to create an additional Latino majority congressional district in this area.

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<sup>18</sup> HCVAP figures for districts in Plan C2193 are from the Texas Legislative Council: [https://data.capitol.texas.gov/dataset/b806b39a-4bab-4103-a66a-9c99bcaba490/resource/b3bc5a6b-dddd-4528-a779-b1b32a221a57/download/planc2193\\_r119\\_acs1620\\_election20g.pdf](https://data.capitol.texas.gov/dataset/b806b39a-4bab-4103-a66a-9c99bcaba490/resource/b3bc5a6b-dddd-4528-a779-b1b32a221a57/download/planc2193_r119_acs1620_election20g.pdf) (last accessed: June 6, 2022).

394. Plan C2195 displays one possible version of such a Latino opportunity district (LULAC Demonstrative District 38, in thick black outline):



395. LULAC Demonstrative District 38 in Plan C2195 is more compact than District 33 and District 35 in Plan C2193 and is consistent with traditional districting principles such as maintaining communities of interest and traditional boundaries.

396. In this one possible version of such a Latino opportunity district, the HCVAP is 51.7.%

397. Additionally, Latino voters in this area are politically cohesive. Within the geographic area of LULAC Demonstrative District 38, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

Election	Latino Candidate of Choice	Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice
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2018 General-Land Comm	Miguel Sauzo	76.94%
2018 General-Governor	Lupe Valdez	74.05%
2020 General-Supreme Court	Gisela Triana	70.31%

398. Further, within enacted CD38, Harris County and the area surrounding Demonstrative District CD38, Anglos vote as a bloc against the Latino preferred candidate. Within the geographic area comprised of these enacted districts, multivariate analysis demonstrates that a large majority of Anglo voters support the candidate who is not preferred by Latino voters, including in the following elections in the enacted districts that correspond to the proposed new Latino opportunity district in this area:

**Enacted CD7 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Lupe Valdez	43.45%	Yes
2018 General - Land Commissioner	Miguel Suazo	47.98%	Yes

**Enacted CD8 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Lupe Valdez	6.55%	No
2018 General - Land Commissioner	Miguel Suazo	7.38%	No

**Enacted CD18 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General - Supreme Court	Gisela Triana	36.15%	Yes
2020 General Railroad Commissioner	Chrysta Castaneda	40.1%	Yes

**Enacted CD29 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Lupe Valdez	48.03%	Yes
2018 General - Land Commissioner	Miguel Suazo	47.32%	Yes

**Enacted CD38 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General - Supreme Court	Gisela Triana	24.77%	No

2018 General - Land Commissioner	Miguel Suazo	21.62%	No
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399. The Anglo bloc vote overcame the Latino bloc vote in those districts, such that the Latino candidate of choice lost, including in the elections listed in the preceding paragraph. Thus, within the enacted districts from which a proposed additional Latino majority district can be created, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates.

400. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in this area having lower political participation than Anglos. For example, in Harris County, the Latino voter registration rate lags behind the Anglo voter registration rate.

401. In addition to lower voter registration rates, and as described above, Latinos in Harris County fare worse than Anglos in the county along a number of socioeconomic indicators. The lower socio-economic status of Latinos in Harris County impairs their ability to participate in the electoral process.

402. During the House floor debate on the Congressional plan, Representative Anchia laid out an amendment and explained that two majority HCVAP districts could be drawn in Harris County. He stated, "Harris County, for example, Latinos only form a majority in one district despite a 21.7 percent increase in the Latino population over the decade and despite this community now making up 43 percent of the total county population. It's actually possible to draw two majority Hispanic Citizen Voting Age Population districts as required by Section 2 while still providing the same level of representation to other minority groups in Harris and

nearby Fort Bend County. So what we see in Harris County is excessive packing, particularly in Congressional District 29, and cracking between Congressional Districts 8 and 38, while pairing them with Anglo voters to dilute Latino voting power.”

403. During the debate on the same amendment, Representative Morales Shaw asked if the map drew a new congressional district in Harris County to which Representative Morrison said, “The senate drew the map, and it was all legal and done correctly. And that is the map that we have on the floor.” Representative Anchia’s amendment failed.

404. During the lay out of an amendment Representative Anchia stated, “The bottom line is that you give these communities that were responsible for all the growth in this state, or at least 50 percent of all the growth in this state, the ability to together elect the candidate of their choice. Again, it may not be a Latino candidate and there are plenty of examples where that does not exist, right? But you can’t rely on this growth, import two new congressional districts, and then shut the community out and reduce the number of districts that are reflected in the map.”

405. Representative Morrison who spoke in opposition to Representative Anchia’s amendment urged the members to vote no. The amendment failed.

406. The failure to draw an additional Latino majority district in Harris County in Plan C2193 dilutes Latino voting strength and denies Latinos an equal opportunity to elect their candidates of choice.

#### **b. Additional Latino Opportunity Congressional District in Dallas and Tarrant Counties**

407. In the Dallas-Ft. Worth area, the Latino population is sufficiently numerous and geographically compact to comprise the majority of the CVAP in a congressional district, in the area that includes portions of enacted CD6, CD12, CD24, CD25, CD30, CD32, and CD33 (Plan C2193).

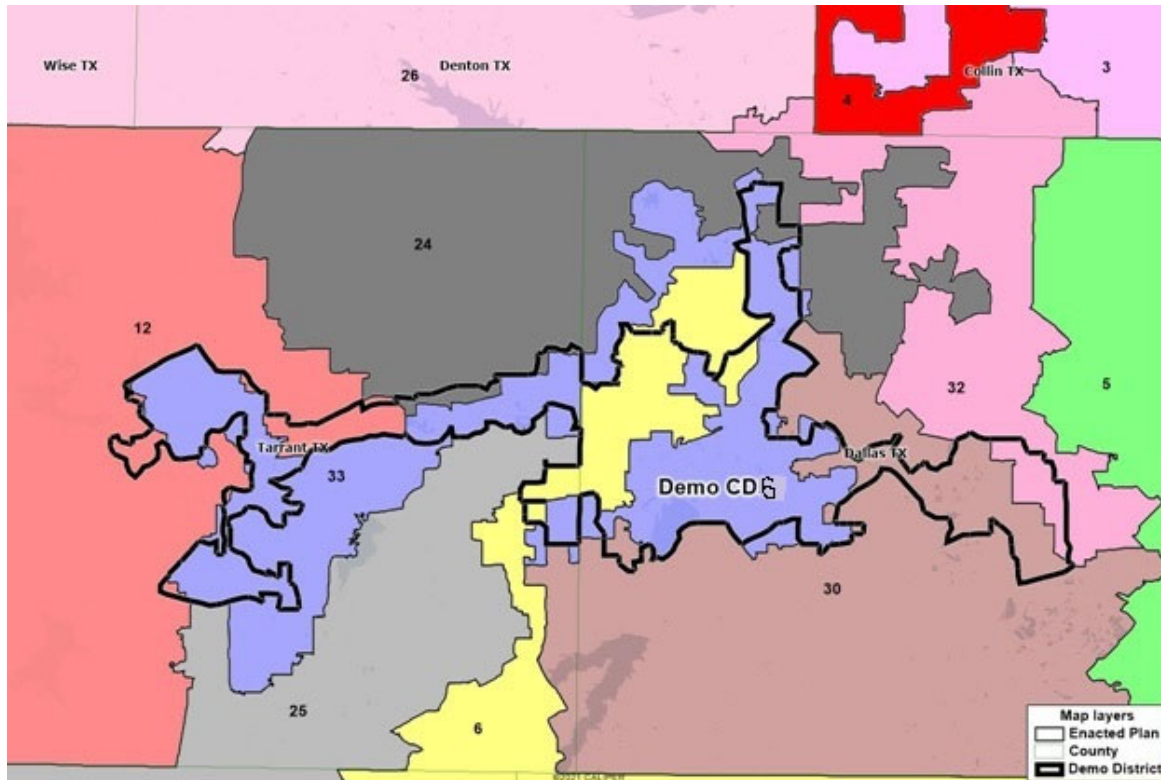
408. The table below shows that there is a sufficiently large population of Latino voters who live in this area to create an additional Latino opportunity district, as indicated by the HCVAP figures for each of the districts in Plan C2193 from which the new additional district can be crafted:

<b>District in Plan C2193</b>	<b>HCVAP</b>
CD6	21.3%
CD12	17.6%
CD24	11.9%
CD25	15.3%
CD30	21.4%
CD32	21.0%
CD33	42.8%

409. The Latino citizen voting age population in this area is compact, living in the neighborhoods and cities of Pleasant Grove, Oak Cliff, Cockrell Hill, Farmers Branch and South Irving in Dallas County and the Northside and Poly neighborhoods in Ft. Worth in Tarrant County, but is fractured across the above-mentioned enacted districts instead of being included in one district.

410. However, Plan C2193 fails to create an additional Latino citizen voting age majority congressional district in this area.

411. Plan C2195 displays one possible version of such a Latino opportunity district (LULAC Demonstrative District 6, in thick black line):



412. LULAC Demonstrative District 6 in Plan C2195 encompasses a compact Latino population while also accommodating CD30, a Black opportunity district, and CD33, a minority coalition district. LULAC Demonstrative District 6 is consistent with traditional districting principles such as maintaining communities of interest and traditional boundaries.

413. In this one possible version of such a Latino opportunity district, the HCVAP is 52.5%.

414. Additionally, Latino voters in this area are politically cohesive. Within the geographic area of LULAC Demonstrative District 6, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

Election	Latino Candidate of Choice	Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice
2018 General-Governor	Lupe Valdez	85.72%



2018 General-Land Comm	Miguel Suazo	85.5%
2020 General-Supreme Court	Gisela Triana	80.69%

415. Further, within enacted CD6, Dallas and Tarrant counties and the area surrounding Demonstrative District CD6, Anglos vote as a bloc against the Latino preferred candidate. Within the geographic area comprised of these enacted districts, multivariate analysis demonstrates that a large majority of Anglo voters support the candidate who is not preferred by Latino voters, including in the following elections in the enacted districts that correspond to the proposed new Latino opportunity district in this area<sup>19</sup>:

**Enacted CD6 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General - Supreme Court	Gisela Triana	9.18%	No
2018 General - Land Commissioner	Miguel Suazo	7.58%	No

**Enacted CD12 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Lupe Valdez	17.78%	No
2018 General - Land	Miguel Suazo	18.17%	No

<sup>19</sup> Analysis of enacted CD25 omitted because there is no population in the overlap area.

Commissioner			
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**Enacted CD24 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General - Governor	Lupe Valdez	22.69%	No
2018 General - Land Commissioner	Miguel Suazo	21.64%	No

**Enacted CD30 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General Railroad Commissioner	Chrysta Castaneda	37.84	Yes
2018 General - Governor	Lupe Valdez	40.77%	Yes

**Enacted CD32 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General -	Lupe Valdez	34.9%	Yes

Governor			
2018 General - Land Commissioner	Miguel Suazo	34.75%	Yes

**Enacted CD33 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2020 General - Supreme Court	Gisela Triana	40.27%	Yes
2018 General - Governor	Lupe Valdez	35.47%	Yes

416. The Anglo bloc vote overcame the Latino bloc vote in those districts, such that the Latino candidate of choice lost, including in the elections listed in the preceding paragraph. Thus, within the enacted districts from which a proposed additional Latino majority district can be created, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates.

417. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in Dallas and Tarrant counties having lower political participation than Anglos. For example, in both counties, the Latino voter registration rate lags behind the Anglo voter registration rate.

418. In addition to lower voter registration rates, and as described above, Latinos in Dallas and Tarrant Counties fare worse than Anglos in the county along a number of socioeconomic indicators. The lower socio-economic status of Latinos in Dallas and Tarrant Counties impairs

their ability to participate in the electoral process.

419. During the House floor debate on the Congressional plan Representative Anchia said, “[o]ne of the two new congressional districts in our state has been drawn in Tarrant County and inexplicably does not permit Latinos to elect the candidate of their choice.” Representative Turner also said the Gingles test shows that a new district could have been drawn in North Texas, specifically in Dallas and Tarrant Counties.

420. Representative Turner filed an amendment (C2163) that drew a new minority opportunity district in Dallas County and parts of Tarrant County with over 50 percent HCVAP “while maintaining the 33rd District and 32nd District as minority opportunity districts.” Representative Murphy spoke in opposition to the amendment based on pairings and the fact there was no public input on the amendment. The amendment failed.

421. The failure to draw an additional Latino majority district in Dallas and Tarrant counties in Plan C2193 dilutes Latino voting strength and denies Latinos an equal opportunity to participate in the political process and to elect their candidates of choice.

### **c. Additional Latino Opportunity Congressional District in South/Central Texas**

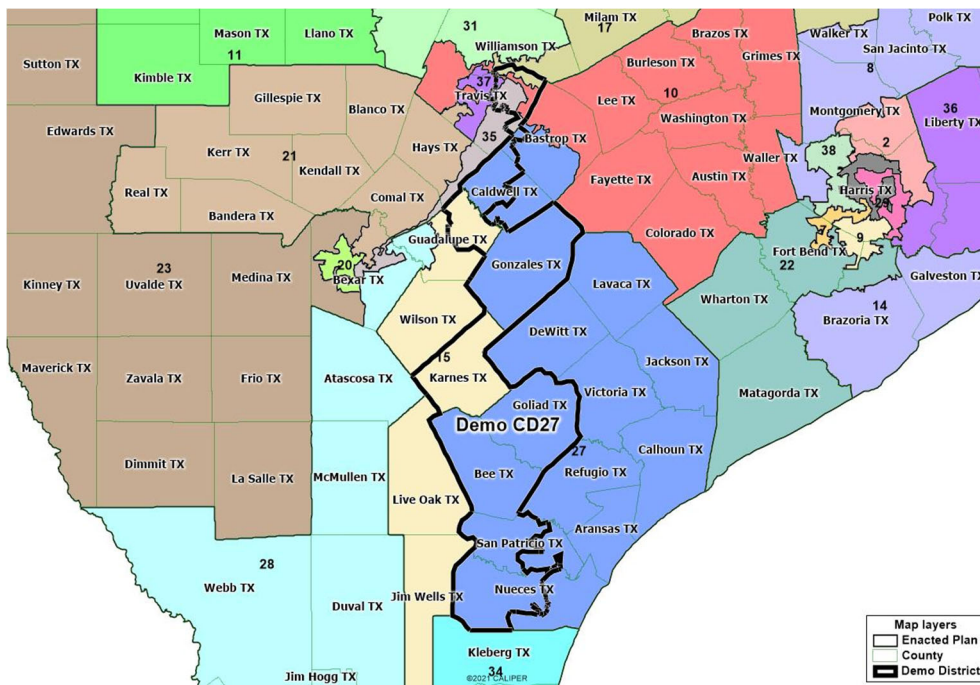
422. In South/Central Texas, in an area including Nueces, San Patricio, Bee, Goliad, Karnes, Gonzales, Caldwell, Bastrop, Travis and Williamson counties, the Latino population is sufficiently numerous and geographically compact to comprise the majority of the CVAP in an additional congressional district, in the area that includes portions of enacted CD10, CD15, CD17, CD27, CD35, and CD37 (Plan C2193).

423. The table below shows that there is a sufficiently large population of Latinos in this area to create an additional Latino opportunity district, as indicated by the HCVAP figures for each of the districts in Plan C2193 from which the new additional district can be crafted:

District in Plan C2193	HCVAP
CD10	17.0%
CD15	74.5%
CD17	17.4%
CD27	49.2%
CD35	47.8%
CD37	22.2%

424. The Latino citizen voting age population in this area is compact, living in the counties of South and Central Texas north of Nueces County, but is fractured across the above-mentioned enacted districts instead of being included in one district. Thus Plan C2193 fails to create an additional Latino citizen voting age majority congressional district in that area.

425. Plan C2195 displays one possible version of such a Latino opportunity district (LULAC Demonstrative District 27, in thick black line):



426. LULAC Demonstrative District 27 in Plan C2195 is more compact than District 15 in Plan C2193 and is consistent with traditional districting principles such as maintaining communities of interest and traditional boundaries.

427. In this one possible version of such a Latino opportunity district, the HCVAP is 50.4%.

428. Additionally, Latino voters in this area are politically cohesive. Within the geographic area of LULAC Demonstrative District 27, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice</b>
2020 General-Supreme Court	Gisela Triana	73.46%
2018 General-Governor	Lupe Valdez	74.05%
2018 General-Land Comm	Miguel Suazo	78.35%

429. Further, within enacted CD27 and the geographic area surrounding Demonstrative District CD27, Anglos vote as a bloc against the Latino preferred candidate. Within the geographic area comprised of these enacted districts, multivariate analysis demonstrates that a large majority of Anglo voters support the candidate who is not preferred by Latino voters, including in the following elections in the enacted districts that correspond to the proposed new Latino opportunity district in this area:

**Enacted CD10 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino</b>	<b>Did the Latino Candidate of Choice Win?</b>
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		<b>Candidate of Choice</b>	
2018 General- Land Commissioner	Miguel Suazo	22.32%	No
2018 General- Governor	Lupe Valdez	21.84%	No

**Enacted CD15 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General- Land Commissioner	Miguel Suazo	6.35%	Yes
2018 General- Governor	Lupe Valdez	6.18%	Yes

**Enacted CD27 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General- Land Commissioner	Miguel Suazo	7.51%	No
2018 General- Governor	Lupe Valdez	7.83%	No

**Enacted CD35 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General- Land Commissioner	Miguel Suazo	54.46%	Yes
2018 General- Governor	Lupe Valdez	57.58%	Yes

**Enacted CD37 (Plan C2193)**

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>	<b>Did the Latino Candidate of Choice Win?</b>
2018 General- Land Commissioner	Miguel Suazo	64.59%	Yes
2018 General- Governor	Lupe Valdez	65.09%	Yes

430. The Anglo bloc vote overcame the Latino bloc vote in those districts, such that the Latino candidate of choice lost, including in the elections listed in the preceding paragraph. Thus, within the geographic area comprised of the current districting in the area in which a proposed additional Latino majority district can be created, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates.

431. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in this area having lower political participation than Anglos. For example, in Travis County, the Latino voter registration rate lags behind the Anglo voter



registration rate.

432. In addition to lower voter registration rates, and as also described above, Latinos in Travis County fare worse than Anglos in the county along a number of socioeconomic indicators.

These socio-economic disparities impede Latino ability to participate in the political process

433. During the Senate floor debate on the Congressional map Senator Menendez asked Senator Huffman how there was not a new minority opportunity seat with 95 percent of the growth being from the minority community. Senator Huffman said, “[t]he maps were drawn -- drawn blind to race. Once they were drawn, they were checked for compliance. We -- we were assured that all the existing minority opportunity districts, whether they be Black or Latino, were going to perform as such, and we saw no evidence -- no strong basis in evidence that a new minority opportunity district should be drawn in the -- in the new maps.”

434. The failure to draw an additional Latino majority district in Central Texas in Plan C2193 dilutes Latino voting strength and denies Latinos an equal opportunity to elect their candidates of choice.

## **2. Plan C2193 Weakens CD15, Such That it No Longer Affords Latinos an equal opportunity to elect Their Preferred Candidate.**

435. In the benchmark plan CD15 encompassed much of Hidalgo County in the south and ended in Guadalupe County in the north. For over 50 years this district has elected and reelected Latino candidates of choice (1964-1997 Rep. Eligio “Kika” de la Garza; 1997-2017 Rep. Rubén Hinojosa; 2017-present Vicente Gonzalez). The enacted maps drew incumbent Vicente Gonzalez out of CD15.

436. In benchmark CD15, Latinos voted cohesively for their candidates of choice. For example, in the 2016 general Supreme Court Place 5 election, Dori Garza received an estimated 78.73%

of Latino support; in the 2018 general Gubernatorial election, Lupe Valdez received an estimated 67.54% of Latino support; and in the 2020 general Supreme Court Place 5 election, Gisela Triana received an estimated 66.39% of Latino support.

437. The 2020 Census showed that CD15 in the benchmark plan (C2100) was overpopulated by 40,715. In other words, to bring CD15 to the ideal population of 766,987, mapdrawers required removing 40,715 from the district.

438. Instead, in crafting Plan C2193, the mapdrawers moved 239,796 people into CD15 and 280,511 people out of the district, shifting hundreds of thousands more constituents than necessary to achieve population equality.

439. The movement of voters in and out of CD15 nudged the turnout rate among Latino voters in the district down from 54.10% to 53.73%. The changes also pushed down the number of votes received by Latino preferred candidates. In the benchmark plan, for example, Latino-preferred candidate for Supreme Court Place 8, Gisela Triana, received 51.3% of the vote in CD15, but in Plan C2193 she loses the election, carrying only 49.6% of the vote. Similarly, in the benchmark plan, Latino-preferred candidate for Governor, Lupe Valdez, received 51.3% of the vote in CD15, but loses the election in CD15 in Plan C2193, carrying only 49.5% of the vote.

440. As a result of the changes to CD15, Latino voters no longer have an equal opportunity to elect their preferred candidate in that district.

441. As described above, Latinos are sufficiently numerous and compact to comprise the citizen voting age population majority in CD15. In benchmark CD15, the HCVAP was 74.70%. In a proposed repaired version of CD15 (Plan C2195), the HCVAP is 78%.

442. Additionally, Latino voters in this area are politically cohesive. Within the geographic area of the proposed repaired version of CD15, bivariate analysis demonstrates that a large majority of Latino voters support the same candidate, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Latinos Who Voted for the Latino Candidate of Choice</b>
2018 General - Governor	Valdez	75.36%
2018 General - Land Commissioner	Suazo	77.67%
2020 Supreme Court Place 8 (General)	Triana	71.55%

443. Further, Anglos in this area vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters' preferred candidates. Within enacted CD15, multivariate analysis demonstrates that a large majority of Anglo voters support the candidate who is not preferred by Latino voters, including in the following elections:

<b>Election</b>	<b>Latino Candidate of Choice</b>	<b>Approximate Percent of Anglos Who Voted for the Latino Candidate of Choice</b>
2018 General - Governor	Valdez	8.87%
2018 General - Land Commissioner	Suazo	8.09%
2020 Supreme Court Place 8 (General)	Triana	11.18%

444. The Anglo bloc vote usually overcomes the Latino vote in enacted CD15, such that the Latino candidate of choice loses. Thus, in the current districting, Anglos vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate

running unopposed, usually to defeat Latino voters' preferred candidates.

445. Plan C2193 fractures the Latino population in CD15 in part by packing more Latino voters into CD34 than is necessary to elect the Latino preferred candidate in CD34. Although the two districts are adjacent to each other, mappers chose to create a lopsided allocation of Latino population with the intent that Latinos not be able to elect their preferred candidate in CD15.

446. The changes to CD15 had the intent and effect of diluting Latino voting strength.

447. Moreover, the legacy of racial discrimination against Latinos, as described above, has resulted in Latino voters in this area having lower political participation than Anglos. In addition to lower voter registration rates, Latinos in Hidalgo County fare worse than Anglos in the county along a number of socioeconomic indicators. For example, in Hidalgo County among native-born citizens between 25-54 years of age, the Latino population graduates college at less than half the rate of non-Latinos. Further, among the same group, there are far more Latinos in Hidalgo County living in poverty—15.6%—as opposed to non-Latinos—2.6%. The per capita income for Latinos in Hidalgo County (\$16,572) is approximately half the per capita income for Anglos (\$32,780). The lower socio-economic status of Latinos in this area impairs their ability to participate in the electoral process.

448. During the Senate Redistricting Committee hearing on the Congressional plan Senator Hinojosa told Senator Huffman, “Some of the inquiries and questions I received from South Texas on these two congressional districts think that there was a cracking, if you will, of Congressional District 15 by taking on more non-minority voters up in the northern part and then taking the Hispanics out of the southern part of Congressional District 15 and moving those into Congressional District 34 and packing that district with Hispanics that were taken away from Congressional District 15.” Senator Huffman responded, “[t]he maps were drawn

blind to race. So adjustments were made for population, sometimes for partisan shading and so forth. But those were the priorities that we used, and we've been advised that the maps are legally compliant.”

449. During the Senate floor debate on the Congressional plan, Senator Gutierrez questioned Senator Huffman about certain changes in CD15 and CD23 that make those districts more Republican. Senator Huffman stated that “all the districts that you see before you, that they are in compliance with the Voting Rights Act, and I believe that CD15 will continue to perform as a Hispanic opportunity district.”

**L. The Enacted Maps Dilute the Voting Strength of Latinos.**

450. Latinos in Texas are politically cohesive, including in the geographic areas described above in which Defendants either failed to create Latino citizen voting age majority districts or weakened existing Latino citizen voting age majority districts.

451. Anglos in Texas—including in the geographic areas described above in which Defendants either failed to create Latino citizen voting age majority districts or weakened existing Latino citizen voting age majority districts—vote sufficiently as a bloc to enable them, in the absence of special circumstances, such as a Latino candidate running unopposed, usually to defeat Latino voters’ preferred candidates.

452. As noted, there has been a long history of discrimination against Latinos in Texas. *See LULAC*, 548 U.S. at 439-40. That discrimination included the poll tax, an all-white primary system, restrictive voter registration time periods, refusal to register Latino voters, intimidation by Anglos of Latino voters at the polls, segregated public accommodations and school and employment discrimination.

453. Latinos bear the present effects of that discrimination in the form of lower socio-economic

status and lower rates of political participation. Indeed, educational achievement and earnings for Latinos lag far behind Anglos in the state, and the Latino registration and voter turnout rates remain below that of Anglos in Texas. Moreover, Latinos remain underrepresented in federal, state, and local elected positions.

454. In the new redistricting plans, Latinos do not constitute the majority in a number of districts proportional to their population, falling well below that figure.

455. Plans H2316, S2168, C2193 and E2106 interact with social and historical conditions to cause an inequality in the opportunity of Latino voters to elect representatives of their choice as compared to Anglo voters. Because these factors are present, Plans H2316, S2168, C2193 and E2106 have the effect of diluting Latino voting strength statewide and in the specific geographic areas and districts described above.

456. Plans H2316, S2168, C2193 and E2106 also discriminate against Latino voters statewide, and in the specific geographic areas and districts described above, by intentionally manipulating district boundaries to reduce Latino voting strength such that Latinos either lose political strength or no longer have an equal opportunity to elect their candidates of choice, and by making improper and excessive use of race in redistricting.

## **VI. CAUSES OF ACTION**

### **COUNT 1**

*Equal Protection Clause of the Fourteenth Amendment to the U.S. Constitution  
(racial discrimination)*

457. Plaintiffs incorporate by reference all preceding paragraphs as if fully set forth herein.

458. Texas House Plan H2316, Senate Plan S2168, Congressional Plan C2193 and SBOE Plan E2106 purposefully discriminate against Plaintiffs and other Latinos on the basis of race and national origin in violation of the 14th Amendment to the U.S. Constitution.

459. Defendants purposefully discriminated against Latinos in Plan H2316 by failing to create new Latino citizen voting age majority districts in Harris County and Central Texas; by weakening Latino voting strength in HD37 and HD118; and by creating malapportioned House districts in West Texas. Defendants further purposefully discriminated against Latinos in Plan S2168 by failing to create new Latino citizen voting age majority districts in Dallas-Ft. Worth and South/Central Texas, and by weakening Latino voting strength in SD27. Defendants further purposefully discriminated against Latinos in Plan E2106 by failing to create a new Latino citizen voting age majority district in Harris County. Defendants further purposefully discriminated against Latinos in Plan C2193 by failing to create Latino citizen voting age majority districts in Harris County, Dallas-Ft. Worth and South/Central Texas, and by weakening Latino voting strength in CD15.

## **COUNT 2**

### *Equal Protection Clause of the Fourteenth Amendment to the U.S. Constitution (unconstitutional population deviations)*

460. Plaintiffs incorporate by reference all preceding paragraphs as if fully set forth herein.

461. The Equal Protection Clause of the Fourteenth Amendment to the U.S. Constitution “requires that the seats in both houses of a bicameral state legislature [] be apportioned on a population basis.” *Reynolds v. Sims*, 377 U.S. 533, 568 (1964).

462. In Texas House Plan H2316, Defendants systematically overpopulate districts in El Paso County and the Upper Rio Grande area of West Texas (Districts 74, 75, 77, 78, and 79) and underpopulate districts in the Panhandle and original Tom Green County (Districts 69, 71, 72, 81, 82, 83, 84, 86, 87, and 88). Defendants’ over- and under-population of districts in these regions deliberately favors the interests of communities and voters in the Panhandle and original Tom Green County at the expense of communities and voters in El Paso and the Upper

Rio Grande area of West Texas in violation of the one person, one vote principle of the Fourteenth Amendment of the United States Constitution.

463. Defendants also over- and under-populated districts in these regions to facilitate creating fewer Latino opportunity districts statewide, and to protect the influence of Anglo voters and to preserve Anglo incumbents. Defendants' over- and under-population of districts in these regions purposefully minimizes Latino voting strength and Latino voters' ability to participate on an equal basis in elections to the State House, both in the specific overpopulated districts and statewide. Within a total (or "top to bottom") deviation of 9.98%, Defendants deliberately favored Anglo voters over Latino voters and thwarted the creation of House districts in which Latino voters have an equal opportunity to elect their candidate of choice—even as the rate of Anglo population growth in West Texas lags behind that of Latino population growth. The population deviations between House districts in this region are not supported by any legitimate, consistently applied state policy and are tainted by discrimination; thus, they cannot withstand constitutional scrutiny. The systematic under- and over-population of districts in this regions based on race violates the one person, one vote principle of the Fourteenth Amendment of the United States Constitution.

### **COUNT 3**

#### *Section 2 of the Voting Rights Act*

464. Plaintiffs incorporate by reference all preceding paragraphs as if fully set forth herein.

465. Section 2 of the Voting Rights Act of 1965, 52 U.S.C. § 10301, applies nationwide and prohibits voting practices and procedures that result in the denial or abridgement of the right of any citizen to vote on account of race, color or membership in a language minority group. Section 2 is a permanent provision of the federal Voting Rights Act.



466. Texas House Plan H2316, Senate Plan S2168, Congressional Plan C2193 and SBOE Plan E2106 result in a denial or abridgment of the right to vote of individual plaintiffs and organizational plaintiffs' members on account of their race, color or ethnicity by having the intent and effect of canceling out or minimizing their voting strength as Latinos in Texas. Texas House Plan H2316, Senate Plan S2168, Congressional Plan C2193 and SBOE Plan E2106 do not afford individual plaintiffs and organizational plaintiffs' members an equal opportunity to participate in the political process and to elect representatives of their choice, and deny individual plaintiffs and organizational plaintiffs' members the right to vote in elections without distinction of race, color or previous condition of servitude in violation of 52 U.S.C. § 10301.

467. In Plan H2316, Defendants discriminated against Latinos in effect and purposefully by failing to create new Latino citizen voting age majority districts in Northwest Harris County, Southeast Harris County and Central Texas, and Defendants discriminated purposefully against Latinos by weakening Latino voting strength in HD37 and HD118 and by creating malapportioned House districts in West Texas. In Plan S2168, Defendants discriminated against Latinos in effect and purposefully by failing to create new Latino citizen voting age majority districts in Dallas-Ft. Worth and South/Central Texas, and Defendants discriminated purposefully against Latinos by weakening Latino voting strength in SD27. In Plan E2106, Defendants discriminated against Latinos in effect and purposefully by failing to create a new Latino citizen voting age majority district in Harris County. In Plan C2193, Defendants discriminated purposefully and in effect against Latinos by failing to create Latino citizen voting age majority districts in Harris County, Dallas-Ft. Worth and South/Central Texas, and by weakening Latino voting strength in CD15.

**VII. REQUEST FOR THREE-JUDGE COURT**

468. Plaintiffs request a three-judge trial court pursuant to 28 U.S.C. § 2284.

**VIII. ATTORNEY'S FEES**

469. In accordance with 42 U.S.C. § 1988 and 52 U.S.C. § 10310(e), Plaintiffs are entitled to recover reasonable attorney's fees, expenses and costs.

**IX. PRAYER**

470. WHEREFORE, PREMISES CONSIDERED, Plaintiffs pray that this Court:

- (a) assume jurisdiction of this action and request a three-judge panel pursuant to 28 U.S.C. § 2284;
- (b) issue a declaratory judgment finding that the Texas House Plan H2316, Senate Plan S2168, Congressional Plan C2193 and SBOE Plan E2106 illegally and unconstitutionally dilute the voting strength of Latino voters in Texas and are unlawful, null and void;
- (c) issue a declaratory judgment finding that the Texas House Plan H2316 is unconstitutionally malapportioned;
- (d) permanently enjoin Defendants from calling, holding, supervising or certifying any elections under Texas House Plan H2316, Senate Plan S2168, Congressional Plan C2193 and SBOE Plan E2106. Plaintiffs have no adequate remedy at law other than the judicial relief sought herein, and unless the Defendants are enjoined from using Texas House Plan H2316, Senate Plan S2168, Congressional Plan C2193 and SBOE Plan E2106, individual plaintiffs and organizational plaintiffs' members will be irreparably harmed by the continued violation of their statutory and constitutional rights;

- (e) pursuant to 52 U.S.C. § 10302(c), issue an order requiring Texas to preclear its election changes during the ten-year period following the issuance of such order;
- (f) set a reasonable deadline for state authorities to enact or adopt redistricting plans for Texas House, Senate, Congress and SBOE that do not dilute, cancel out or minimize the voting strength of Latino voters;
- (g) if state authorities fail to enact or adopt valid redistricting plans by the Court's deadline, order new redistricting plans for Texas House, Senate, Congress and SBOE that do not dilute, cancel out or minimize the voting strength of Latino voters;
- (h) adjudge all costs against Defendants, including reasonable attorney's fees;
- (i) retain jurisdiction to render any and all further orders that this Court may; and
- (j) grant any and all further relief to which Plaintiffs may show themselves to be entitled.

DATED: March 20, 2025

Respectfully submitted,

MEXICAN AMERICAN LEGAL DEFENSE  
AND EDUCATIONAL FUND

/s/ Nina Perales

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**Certificate of Service**

The undersigned counsel hereby certifies that she has electronically lodged a true and correct copy of the above and foregoing in accordance with the Electronic Case Files

System of the Western District of Texas on the 20th day of March 2025.

/s/ Nina Perales  
Nina Perales